Sensitivity: COMPANY CONFIDENTIAL

Date: 14-Aug-2000 03:38pm

From: Robert Buterà TPA

BUTERA\_R

Dept: Southwest District Office

**Tel No:** 813/744-6100

To: Kim Ford TPA ( FORD\_K )

CC: William Kutash TPA ( KUTASH\_W )

CC: Susan Pelz TPA ( PELZ\_S )

CC: John R. Morris TPA ( MORRIS\_JR )

Subject: West Pasco - Lechate Management Status

I contacted Ron Walker @ 2:00 P.M. for an update. He informed me that the level indicated on the gauge stick is 6 inches but that there is perched leachate from a todays rain event impounded within the two acre disposal area that has not reached the sump. The level in the tank is 32 feet or increased about 9 inches from last Thursday. Leachate gallons hauled each day (Tuesday through Friday) was 54,000 gallons or a total of 216,000 gallons. The leachate treatment facility has been operating at 36,000 gal./day. My concern is that there is only one foot of capacity left in the tank or about 58,000 gallons so it would appear any future storm events may cause the leachate in the cell to increase if rainfall exceeds the treatment capacity of the plant or the capacity available in the leachate tank. Kim, please follow up periodically for status updates.

Sensitivity: COMPANY CONFIDENTIAL

Date:

08-Aug-2000 03:46pm

From:

Robert Butera TPA

BUTERA\_R

Dept:

Southwest District Office

Tel No:

813/744-6100

To: See Below

Subject: Pasco - Leachate Build-up

Ron Walker called this morning to inform me that Pasco County commenced hauling leachate to the City of Tampa WWTP today. He reported that they were hauling 9 loads per day for a total of 54,000 gal/day. He reported the leachate build-up in A-2 reached 24 inches over the liner. I requested the CROM tank levels recently. He stated that on June 30, 2000 and July 31, 2000 there were 1,115,000 gallons and 1,761,900 gallons respectively. The treatment facility bagging operation was down over the weekend which caused the plant not to be operational. It currently is up and running.

Kim, let's discuss as to what their operational plan states relating to commencement of hauling leachate....it appears the Crom Tank should have much more available capacity this time of year. Within the currently permitted active area how much leachate/rainfall could they accommodate in the tank?

#### Distribution:

To:	Kim Ford TPA	( FORD_K )
CC:	Susan Pelz TPA	( PELZ_S )
CC:	Steve Morgan TPA	( MORGAN_S )
CC:	William Kutash TPA	( KUTASH_W )
CC:	John R. Morris TPA	( MORRIS_JR )
CC:	Sarah Smithee TPA	( SMITHEE S )

Date:

16-Feb-1999 01:33pm

From:

David Rhodes TPA

RHODES D

Dept:

Southwest District

Office

Tel No:

813/744-6100

Subject: Re: Shady Hills WWTP - Sprayfield GW Assessment

On tuesday 2/16 you wrote:

David-

I hear that you've accepted a position w/ one of the utilities-Congratulations! Of course, before you're allowed to leave, everyone wants to pick your brain one last time... so here's my request!

What's the latest w/ the gw assessment of chlorides from the WWTP's sprayfield? Did DEP accept their assessment, or are we still going back and forth? Can you update me before you leave?

Thanks!

Allison

The Shady Hills WWTP assessment is on perc ponds--we have generally accepted thier assessment. We are waiting for the response to our RAI on the initial submittal of the RAP proposal. As we discussed previously, the EM survey data appears to be much closer to reality than the limited collection of ground water samples. The initial RAP proposal indicates a desire to install a large diameter well to withdraw ground water for blending purposes and mix the pumped contaminated ground water with this fresh water and reclaimed water for distribution into the Pasco County Master Reuse Plan. There is an article which indicates that the County is highly interested in a technology which may convert leachate into sodium hypochlorite solution. We have asked a bunch of questions about the nuts and bolts of permitting such a blending system and so on. There you have it, the latest and greatest!!!!!!

Sarasota County, The Septage Plant assessment: we are waiting on thier response to our RAI requesting additional ground water table elevation data. This information should allow an accurate determination of the gradient between the pond site and the land fill. Depending on the direction of the gradient we will decide to either passively or actively collect the contaminated water around the pond site.



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(Georgeanica)





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<u>Web</u> Specials County to ask company to pay for faulty plant

A plant designed to treat contaminated water did not work properly for more than a year.

By JO BECKER

© St. Petersburg Times, published January 13, 1999

DADE CITY -- The manufacturer of a problematic \$4-million plant designed to treat a byproduct of the county's garbage incinerator will be asked to pay monetary damages to the county, Pasco Utility Director Doug Bramlett said Tuesday.

The plant treats water contaminated with ash from the county's Shady Hills garbage incinerator. But the plant did not work properly -- and sometimes did not work at all -- for more than a year. Contaminated water, called leachate, collected in pits where the county stores incinerator ash, creating what one county consultant called an "environmental disaster ready to happen."

State environmental regulators, who feared the leachate could overflow the pits and contaminate the region's water supply, forced the county last spring to pay to haul the leachate to Tampa for treatment. Bramlett said the company that manufactured the plant's treatment equipment, Resource Conservation Corp., should be made to bear some of those costs as well as others the county incurred in fixing the plant.

"We have sent them a letter saying what the damages are," Bramlett said during an interview at Tuesday night's County Commission meeting in Dade City. He said he did not have that number readily available, but expected "protracted negotiations" at a meeting between county and company officials to be held Thursday.

At that meeting, county officials will also fight paying a \$600,000 bill recently sent by Resource Conservation

Corp. The company is billing the county for parts and time it spent fixing the faulty plant, Bramlett said.

"We're saying, "no way,' " Bramlett said. "I've got a plant that didn't work for a year."

Meanwhile, Pasco's bill from an engineering consultant who helped the county oversee the design of the plant has more than doubled from what was initially estimated. In part, that is because of the problems at the plant, Bramlett said Tuesday as he asked county commissioners for an additional \$89,751 for the firm Camp Dresser & McKee.

In 1995, the county estimated its engineering consulting fees for the plant at \$195,477. The cost is now estimated at \$392,706.

Bramlett said that some of the additional cost was incurred because the county needed Camp Dresser & McKee's help in fixing the plant. County commissioners unanimously approved Bramlett's request for the additional money, but not before Commissioner Steve Simon questioned the expense.

Of particular concern to Simon was Bramlett's memo describing to commissioners why the additional money is needed. Bramlett wrote that a "change of philosophy" at DEP meant that the county was "no longer permitted temporary storage of leachate" in the ash storage pits, "requiring leachate to be treated and transported to different locations."

"I did not know that we were ever allowed to store the leachate in the ash pits," said the recently elected Simon, who used the incinerator problems as a campaign issue. "So I was reading this and saying, "Whoa! Philosophy change? We were never allowed to store there.' "

In fact, officials at the Florida Department of Environmental Protection sent numerous letters to the county last year saying just that. Officials there complained that in an effort to save money, the county failed to quickly address the problems.

Bramlett said the "change of philosophy" to which his memo referred was actually changes the DEP forced the county to make during the construction of the plant.

That also increased the county's engineering costs, he said.

Still, the county's total engineering costs amount to only 9.3 percent of the plant's total construction cost, Bramlett said. That's well below the engineering industry's standard estimate of about 15 percent, he said.

The plant is now working properly, Bramlett said, and all the leachate that was stored in the ash pits has been hauled away or treated on site.

In other County Commission news:

County Attorney Karla Owens said her office is down from six attorneys to just three, including herself.

Commissioner David "Hap" Clark asked Owens what the commission could do to help her cope with the number of attorneys who have left her office to work elsewhere.

"More money would help," Owens said.

"I don't think we're going to keep these people unless we pay them," Clark agreed. "If we're going to have continuity in this organization, we need to put more money in."

Owens said she would bring back a proposal to the board at its first meeting in February.

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Sensitivity: COMPANY CONFIDENTIAL

Date:

10-Dec-1998 04:33pm

From:

Robert Butera TPA

BUTERA R

Dept:

Southwest District

Office

813/744-6100 Tel No:

Steve Morgan TPA To: CC: Allison Amram TPA CC: Kim Ford TPA

( MORGAN S )  $(AMRAM \overline{A})$ ( FORD  $\overline{K}$  )

Subject: Pasco County - Power Plant Siting

Pasco County has agreed to modify their Power Plant Siting Permit to include all conditions for operations of the landfill and the leachate treatment facility. Buck stated they have paid their \$10000 fee and he has to issue by January 11, 1999. Please get your comments to Kim and I as soon as possible.

Steve - Get the CO ready prior to vacation. Thanks, Bob.

Steve - See the CDM letter on this subject on your chair.

Sensitivity: COMPANY CONFIDENTIAL Date: 20-Oct-1998 12:10pm

From: Henry Dominick TPA

DOMINICK H

Office Dept: Southwest District

**Tel No:** 542-6100 Ext. 404

To: Robert Butera TPA ( BUTERA R ) Michael Hickey TPA ( HICKEY M ) CC: William Kutash CC: TPA ( KUTASH W ) CC: Mohammed Kader TPA ( KADER M ) Kim Ford TPA ( FORD K )

Subject: PASCO COUNTY LANDFILL

Bob, please give me some information regarding a telephonic request that I have just received from the referenced facility.

The requester identified himself as Darwisch and gave the following description.

The Landfill captures the leachate which is then routed to a treatment facility. That process crystallizes the leachate to produce a clear water stream for recycling and a salt byproduct which is returned to the landfill. Solid Waste (SW) permitted construction of the Landfill but does not want to permit its operation. Instead, SW is referring the County to Power Plant Site Certification (PPSC) for a modification of their document to include authorization of operation. Pasco County doesn't want to do that, however, because PPSC will impose additional conditions that the County doesn't want. Instead, they were advised to approach us and ask if they can apply for our permit.

It is true that the leachate treatment facility has definite industrial aspects to it. It would appear to be a waste of man hours, however, for us to permit an operation which takes a waste stream from your Landfill and returns it to that facility. You have all of the information and could apparently very easily process the request and include it in your permit. Since there is no discharge to the environment, an IW permit would not normally be required.

Darwisch gave Kim Ford's name as the contact person so Kim can most likely give you the more details concerning the request.

I told the County that I would call them back as soon as I talk to you about it.

Henry

#### PENALTY AUTHORIZATION

5 tool 8/18/9/6

Investigator: Steven G. Morgan

Date Submitted: 8/21/98

1. VIOLATOR: Pasco County Board of County

Commissioners("Pasco")

2. LOCATION OF VIOLATION: Pasco County Ressource Recovery

Facility, Pasco County

#### 3. NATURE OF VIOLATION:

Pasco operates and maintains ash disposal units A-1 and A-2 and an associated leachate treatment plant as part of the resource recovery facility under Power Plant Siting Certification #PA 87-23.

Pasco disposes of the ash generated at its solid waste incinerator in lined disposal units on-site. The leachate generated in these disposal units was previously sent to a County domestic wastewater treatment plant until it began to cause problems at the plant due to the high chloride levels in the leachate. The leachate is now removed a pumped to an on-site 2 million gallon storage tank. The leachate, which has a high chloride content is then pumped to an on-site treatment plant where chloride salts are distilled out and the resulting treated water used as cooling water for the solid waste indinerator. The by-product of the treatment plant, chloride salt solids, were to be bagged in water-proof bags and disposed of in the ash disposal units in such a manner as the bags would not be subject to breakage, and thus, leakage.

On December 19,1996, Pasco received authorization to begin disposal of ash in ash disposal unit A-2. The 10 acre disposal unit was designed, permitted, and constructed with 3 segments, separated by interior berms and liner flaps, with a leachate collection system capable of collecting liquid in each section separately. The purpose of this segmented system was minimize the generation of leachate by sequential filling and managing water which fell in those segments where ash was not yet disposed as stormwater, rather than leachate.

A site visit to the facility on March 18, 1997 revealed that Pasco had deviated from their design and operation plan by disposing of ash across all 3 segments and over the entire bottom of the 10 acre cell, subjecting all stormwater which fell over the entire 10 acres to be treated as leachate.

On June 10, 1997, the County notified the Department that they placed the 2 million gallon storage tank into service, but problems with the treatment plant were delaying operation of the plant at full capacity. On September 25, 1997, 199 phone conversation with Pasco it was indicated that there was greater than 1 foot of ponded leachate over the entire 10 acre A-2 ash disposal unit; the 2 million gallon leachate tank was full and no leachate had been removed from the disposal unit for some time; the leachage) treatment plant production of the treatment 30,000 gal./day was only treating 12,000 gal./day; and the chloride salts bags were being disposed of improperly. An inspection of the facility on October 6, 1997 revealed 3-5 \feet of leachate over the entire A-2 disposal unit and salt bags disposed improperly and broken, causing leakage of salt into the waste. On November 4, 1997, a conversation with Pasco revealed that Pasco had plugged the leachate collection system for the adjacent A-1 ash disposal unit and thus leachate was impounded there too. In a meeting with the Department on December 11,1997, Pasco informed the Department that they had altered the leachate collection system to allow for increased impoundment of leachate in disposal unit A-1.

On November 28, 1997 the Department issued Warning Letter WL97-008SW51SWD to Pasco County for impounding leachate and failure to maintain their leachate management system.

During December 1997 through February 1998, Pasco County recorded 43.08 total inches of rainfall for the three month period. In addition, Pasco, to date has been unable to restore the leachate treatment plant/to full operation. As of March 20, 1998, the ash disposal units have become impounded to within 28 inches of the top of the liner (approxiamately 14 feet of leachate) and the dispession facility had approximately 35 million gallons of ash leachate impounded, in the disposal units. Facing with potential overtopping or a breach in the integrity of the liner system, Pasco abandoned its 6 month effort to find "more economicalsolutions and began hauling 200,000 gal/day of leachate to the City of tampa WWTP and installation of a rain cell cover portion portions of disposal unit A-2 in May 1998. Pasco informed the Department on July 8, 1998 that they were in compliance with maintaining the level of leachate over the liner below 1 foot, although this has not been confirmed by the Department to date.

In addition to the above noted violations, Department investigation has also revealed that several monitor wells, 4MW11D-4MW16D and 2MW13D, which were to be located around disposal unit A-2 and installed by January 1, 1996, were in fact not installing until early 1998 and the Department has received no well construction information or sampling results to date.

#### **BEST AVAILABLE COPY**

#### PENALTY RATIONALE:

The following is an evaluation of the proposed civil penalty of \$431,172 for non-compliance with state statutes and Department rules prepared in accordance with the Department penalty policy. The figure is derived as follows:

A. Section 403.514 Florida Statutes and Florida Administrative Code("F.A.C.") Rule 62-701.400(3)-

Failure to limit the leachate head over the liner to less than one foot as designed.

A "Major Potential for Harm" was chosen for failure to maintain level of leachate such that there was a real potential for discharge of leachate to the environment. A "Major Extent of Deviation" was chosen for an exceedance of over 13 times above design level.

Penalty Chosen - \$10,000

Adjustment for lack of good faith effort to comply before/after Department discovery - 25% = \$2,500

Justification - County made no effort beyond normal operations to reduce leachate level prior to Department discovery. Eventual corrective action were delayed for months by County in an effort to avoid costs.

Implementation of corrective action at onset of problem would have resulted in eliminating the imminent threat of environmental harm which was created.

Adjustment for history of non-compliance - 10% = \$1,000

Justification - County currently has an open enforcement case at the facility for other issues and County had previous enforcement action taken against them for exceedance of level of leachate over the liner

Penalty Total - \$13,500

Multiplying factor - \$8,000 x 31 weeks

Justification - 31 weeks of violation between Warning

Letter issuance on November 28, 1997 and compliance on

July 8, 1998.

Multiplying Total - \$248,000
TotalPenalty for Violation - \$261,000

at the East Pasco Class I landfill.

B. F.A.C. Rule 62-701.500(8)(b)Failure to maintain on-site leachate treatment system to function as part of the leachate management system as designed.

A "Major Potential for Harm" was chosen because the inability of the system to operate properly caused the backup of untreated leachate in the leachate collection system.

A <u>"Major Extent of Deviation"</u> was chosen because the system failed to operate as designed for at least 1 year.

<u>Penalty Range</u> - \$8,000 - \$10,000 <u>Penalty Chosen</u> - \$8,000

Multiplying factor - \$8,000 x 12 months

Justification - 12 months not operating or operating below design treatment capacity between May 1997 and May 1998.

Multiplying Total - \$96,000
Total Penalty for Violation - \$96,000

C. Section 403.516(c)Florida Statutes and F.A.C. Rules 62-701.320(1) and 62-701.500(8)(b). - Modification of the leachate collection system for disposal unit A-1 without authorization from the Department.

A "Moderate Potential for Harm" was chosen because the modification occured at a lined Class I landfill.

A "Major Extent of Deviation" was chosen because the modification of the collection to allow for impoundment of leachate within the disposal unit would not have been permittable.

Penalty Range - \$3,200 - \$4,599

Penalty Chosen - \$4,000

Adjustment for lack of good faith effort to comply
before Department discovery - 20% = \$800

Justification - County deliberately plugged the
leachate collection system for disposal unit A-1 and then constructed entensions to manhole to alolw for maintaining impounded conditions in the Disposal unit once the system was unplugged.

Total Penalty for Violation - \$4,800

D. Section 403.514 Florida Statutes and F.A.C. Rule 62-701.500(2)(f). -

Failure to comply with method and sequence of filling established in in facility operation plan.

A "Major Potential for Harm" was chosen because the violation resulted the facility producing a greater amount of leachate than the facility's treatment system was designed to treat.

A "Major Extent of Deviation" was chosen because the facility disposed waste thoughout the entire 10 acre disposal units subjecting the entire 10 acre to leachate generation.

Penalty Range - \$8,000 - \$10,000

Penalty Chosen - \$10,000

Adjustment for history of non-compliance - 25% = \$2,500

Justification - County currently has an open
enforcement case at the facility for failure to operate facility in accordance with facility operation plan at another portion of the facility.

TW/ 2

Total Penalty for Violation - \$12,500

E. Section 403.514 Florida Statutes and F.A.C. Rule 62-701.500(2)(f). -

Failure to comply with methods and procedures for disposal of leachate treatment plant residues in disposal unit A-2 established in in facility operation plan.

A "Major Potential for Harm" was chosen because the mismanagement of the chloride salts bag resulted in bag breakage and spillage of salts in the disposal unit, causaing degredation of leachate quality and thus difficulties in proper treatment of the leachate.

A "Moderate Extent of Deviation" was chosen because a majority of the salt bags disposed in disposal unit A-2 were mismanaged.

Penalty Range - \$6,000 - \$7,999
Penalty Chosen - \$7,000
Total Penalty for Violation - \$7,000

F. Section 403.514 Florida Statutes and F.A.C. Rule 62-522.600(5) -

Failure to install monitor wells 4MW11D-4MW16D and 2MW13D by January 1996 and conduct sampling of these wells by April 1, 1996 and thereafter.

A "Major Potential for Harm" was chosen because these wells were to monitor disposal unit A-2. Therefore, throughout the entire period of time that there was the threat of impact because of leachate mismanagement in A-2, there was no groundwater monitoring system to monitor that potential impact.

A "Major Extent of Deviation" was chosen because the wells were installed 2 years after the due date for installation.

Penalty Range - \$6,000 - \$7,999

Penalty Chosen - \$7,000

Adjustment for Cost Avoidance - \$47,624

Justification -

Jul 1996 Semi-annual sampling = \$695 x 7 wells = \$4,865

Jan 1997 Annual sampling = \$1606 x 7 wells = \$11,245

Jan 1997 Semi-annual sampling = \$709 x 7 wells = \$4,963

Jul 1997 Semi-annual sampling = \$709 x 7 wells = \$4,963

Jan 1998 Annual sampling = \$1638 x 7 wells = \$11,466

Jan 1998 Semi-annual sampling = \$723 x 7 wells = \$5,061

Jul 1998 Semi-annual sampling = \$723 x 7 wells = \$5,061

Total \$47,624

Total Penalty for Violation - \$54,624

#### 5. RECOMMENDATIONS

I recommend that up to \$461,172 in civil penalties be sought against the Pasco County Board of County Commissioners as calculated on the attached Civil Penalties Worksheet.

Dr. Richard D. Garrity, Ph.D. Director of District Management

 Approved			
Disapproved			

Virginia B. Wetherell, Secretary

Date:

Sensitivity: COMPANY CONFIDENTIAL

Date:

26-Jun-1998 05:26pm

From:

Robert Butera TPA

BUTERA R

Dept:

Southwest District

Office

813/744-6100 Tel No:

Subject: West Pasco Landfill

The following is the status of the leachate removal efforts at the Pasco Landfill resulting from an inspection June 25, 1998.

- (1) A-2 All leachate removed to a level less than 1 foot as required.
  - (2) A-1 This ash filled cell has an estimated head of 8 feet. volume of leachate in this cell should be substantially less than for the equivalent head in A-2. Pasco requested a reduction due to the fact they are hauling from A-1 which gravity feeds leachate to the sump through a 12" pipe. Once the head is reduced they will not be able to haul at the 204,000 gallon/day rate. Kim and I instructed them to haul as much as they could once the head is

reduced. It appears they were concerned if the loading time for a truck exceeded

- 45 minutes they would not be able to continue the current rate of hauling. As of this date they are continually hauling 204,000 gallons/day.
- (3) Crom Tank 5/8 full about 1.3 million gallons.
- (4) The rain cell cover has only been installed over the first of 5 sections of the landfill. The rain cell cover is currently being installed on the second and third sections which when complete will cover about half of the landfill. Vince estimated 4 working days for placing and seaming this cover. After completion of these 3 sections they will commence on grading and placing the rain cover on the final sections. Vince Mannella said the July 17, 1998 date for completion

of

the installation should be met.

I recommend strongly that we require the county to haul 204,000 gallons/day. Pasco does not want to haul the 1.3 million gallons of leachate in the Crom Tank because they want to utilize their

for treatment of this leachate at the rate of 30,000 gallons/day. It will take 43 days to treat the volume in the tank. The Department just

authorized a time extension for the test period for the evaporator to another year due to the past downtime on the facility. Department

has no assurance the facility will continue to operate

without

malfunction. Note: If they pumped all leachate to the Crom would be able to haul 204,000 gallons per day not Tank they

impacting the the tank for a

vehicle loading time. They have already hauled from period of 7 days at a maximum of 192,000 gallons/day.

Conclusion: Suggest that we require Pasco to haul at the rate of 204,000 gals./day until the 5 sections of the landfill are covered with a rain cell cover, A-1 and A-2 are in compliance with 1 foot head over the liner requirement, and the Crom Tank is empty. If the leachate flow rate drops coming

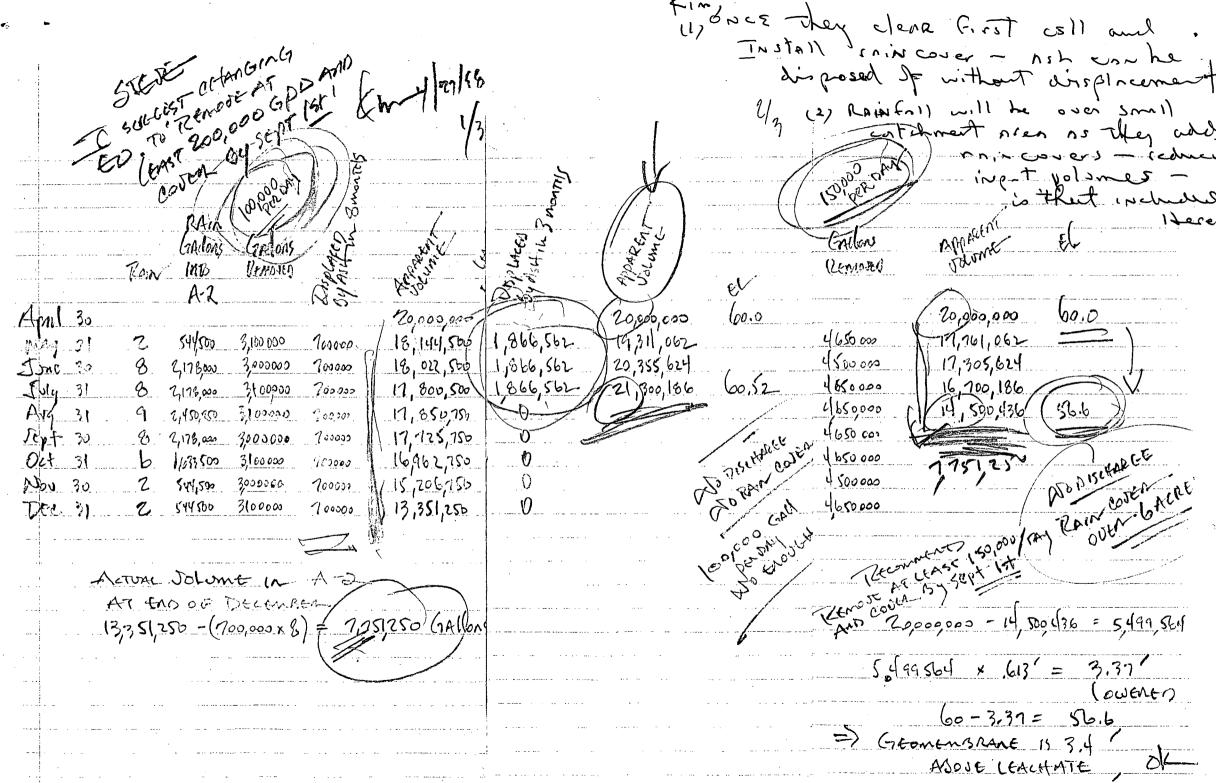
from A-1 they can haul additional leachate from the Crom Tank. The intent of the 2,000,000 gallon tank was to provide storage during the summer months to accommodate leachate generated during the summer and extreme rain events. The tank should be empty to accommodate future rainfall, especially at this time of the year.

Sheet1

Sheet B. Cy.F.

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basin A2	10.8 acres	459648	sq feet	•		:	1					
WATER EL	60	FEET										
START VOL	20,000,000	GALLONS										
60	10 ACRES											
	10 ACRES				,							
	56	10 ACRES	8 ACRES	6 ACRES	4 ACRES	2 ACRES	0					
							53					
			GALLONS						SG FT			
START	TRUCK 200K/D -	INT BAL	RAINFALL	BALANCE	ASH +	DIFF	NEW ELV	ELEV -	BASIN	RAIN FT	RAIN	
20,000,000	6,100,000	13,900,000	566899.2	13,766,899	700,000	6,233,101	58.00	1.98	459648	0.17	2	MAY
13,766,899	6,100,000	7,666,899	2267596.8	9,234,496	700,000	4,532,403	56.56	1.44	459648	0.67	8	JUNE
9,234,496	6,100,000	3,134,496	2267596.8	4,702,093	700,000	4,532,403	55.12	1.44	459648	0.67	8	JULY
4,702,093	6,100,000	-1,397,907	2040837.1	-57,070	700,000	4,759,163	53.61	1.51	367718.4	0.75	9	AUG
-57,070	6,100,000	-6,157,070	1360558.1	-4,796,512	0	4,739,442	52.11	1.50	275788.8	-0.67	8	SEPT
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-10,216,233	6,100,000	-16,316,233	113379.84			5,986,620	48.48	1.90	91929.6	0.17	2	NOV
-16,202,853	6,100,000	-22,302,853	0	-22,302,853		6,100,000	46.55	1.94	0	0.17	2	DEC

	PROJECT_#	PROJECT_NAME	DESCRIPTION	OFFICE C	OUNTY PROGR	AM_AREA
377	87339	CITY OF ST.	FAILURE TO INSTALL	SWD'	52 TK	
		PETERSBURG -	SECONDARY		•	
,		FLEET MANAGEMENT				
	•		FAILURE TO INSTALL			
			DISPENSER LINERS.			
378	87339	CITY OF ST.	FAILURE TO INSTALL	SWD	52 TK	
		PETERSBURG -	SECONDARY			
		FLEET MANAGEMENT				
			FAILURE TO INSTALL		•	
			DISPENSER LINERS	:		
379	87339	CITY OF ST.	FAILURE TO INSTALL	SWD.	, 52 TK	
		PETERSBURG -		•	• *	
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			FAILURE TO INSTALL		•	
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		•	DISPENSER LINERS		·	
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		PLEET MANAGEMENT	FAILURE TO INSTALL			
		•	DISPENSER LINERS			
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		FLEET MANAGEMENT		·	•	
	*	TEET WATACEMENT	FAILURE TO INSTALL			
		· ·	DISPENSER LINERS		•	
386	90640	S & B GO, INC	Bulk Fuel Storage	SWD	27 TK	
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387	90640	S & B GO, INC	Bulk Fuel Storage	SWD.	27 TK	
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388	90640	S & B GO, INC	Bulk Fuel Storage	SWD	27 TK	,
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389	90640	S & B GO, INC	Bulk Fuel Storage	SWD	27 TK	•
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El 3.3 DISCHARGE 6660 61 62.5 nd,250 56. 9,332,302 GALLONS 5 599,687 BAGONS - 1050 x 226,250 SE x 9.5 GALL 5,599,687 = 5,599,687 x 1 226250 3,3 Rise DUE TO DISPLACEMENT By ASH DISPOSAL WTO LEACHATE

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LAW

ENGINEERING AND ENVIRONMENTAL SERVICES. I

December 19, 1997

Mr. Richard D. Garrity, Ph.D.
Director of District Management
Florida Department of Environmental Protection
3804 Coconut Palm Drive
Tampa, Florida 33619-8318

Subject:

West Pasco Landfill

Ash Disposal Units A-1 and A-2 Number PA87-23, Pasco County LAW Project 40141-7-0317

Dear Dr. Garrity:

Law Engineering and Environmental Services, Inc. on behalf of Pasco County is providing the following information as a follow-up to our meeting on December 11, 1997:

Maintenance activities in A-1 - As you recall Pasco County plugged the leachate collection system outfalls from Ash Disposal Unit (A-1) as an emergency measure to avert an overflow from the pump station. The existing valves between the collection system and the manholes will not close completely because they are damaged. The leakage rate is on the order of 110,000 gallons per night and as you know the County has had no place to dispose of this rate of flow. Installing the plug was the only way to stop flows to the manhole and the pump station further downstream. Obviously, the next step was to replace the valves but it could not be done safely without possible spillage of leachate when the valve are removed. It was decided to place the new valves downstream of the manholes and to abandon the damaged ones in an open position. In order to do that it was necessary to raise the manholes to a height sufficient to allow leachate to rise in the manhole to a level equal to the level of leachate in the disposal unit when the new valve was closed. These activities have been completed.

Estimated quantity of leachate in A-1 and A-2. The quantity of leachate in A-1 is estimated to be 8.6 million gallons based on the geometry of the disposal unit, the elevation of the leachate and a porosity of 0.4 for the drainage sand and the ash. The geometry of the disposal unit was taken from the construction record drawings. The elevation of the leachate was determined by opening an old valve, closing the new valve and allowing the leachate to rise in the raised manhole up to the level in the disposal unit. The elevation of leachate in the unit is 61.25 or approximately two feet below the top of perimeter berm. In regard to the porosity, the ash appears to act as an excessively well drained sand or small gravel so a value of 0.4 for porosity is reasonable.

Mr. Richard D. Garrity, Ph.D.
Florida Department of Environmental Protection
December 19, 1997
Page 2

The quantity of leachate in A-2 is calculated to be 14.3 million gallons. The elevation of leachate in A-2 was estimated by observing the leachate level at the southwest corner of the disposal unit. There is a two feet drainage layer and two feet of ash and the leachate level appeared to be 9 inches deep. Adding these depths to the elevation in this corner from the construction record drawings leads to the estimated elevation of 57.55. Then the area filled with ash above the level of the leachate and the area open or unfilled with ash were estimated. The estimate was 40 % filled and 60 % unfilled. The same porosity was used for the ash and drainage sand as in A-1 and a porosity of 1 was used for the unfilled area.

The total leachate in the two disposal units is approximately 23 million gallons. In addition, the tank at the treatment plant contains approximately 2 million gallons. The calculations are enclosed in a table. The County is constructing a staff gage in A-2 to allow monitoring the leachate level and LAW will provide a calibration to relate level to the estimated quantity in A-2.

**Disposal/Pumping** Activities - The County hauled 96,000 gallons of leachate to the New Port Richey Wastewater Treatment Plant during the period from December 10 to 18, 1997. The hauling to the Tampa plant is scheduled to begin December 19, 1997. The County is pumping leachate from A-1 to A-2 at a rate of approximately 100,000 gallons per day. The total to date is 320,000 gallons.

Proposed future actions - We believe it is now critical that Florida Department of Environmental Protection allow Pasco County to reinstall the meter and pump at least 30,000 gallons/day to the Shady Hills Wastewater Treatment Plant. We have a potential environmental disaster ready to happen. The cell berms have not been designed or built to withstand ten feet of hydrostatic load. At a hauling/processing rate of 128,000 gallons per day it will take 180 days to lower the leachate level to the one-foot criteria if it does not rain again during that time.

Sincerely,

cc:

LAW ENGINEERING AND ENVIRONMENTAL SERVICES, INC.

Richard E heavy

Principal Engineer

George W. Ellsworth, P.G.

Senior Hydrogeologist

REM/cjs/40140/LETTER/4014170317.L1

Robert Butera

Kim Ford

Doug Bramlett - Pasco County

#### WEST PASCO CLASS I LANDFILL

### Cell A-1

CELL	WIDTH		CI	ELL LENG	тн	WATER		CELL	BASE EL	EVATION		Volume	Filled/	Porosity	Gallons
Base	Тор	Avg.	Base	Тор	Avg.	LEVEL	NE	SE	sw	NW	Avg.	(cf)	Unfilled		(Millions)
310	370	340	970	1045	1007.5	61.25	50.7	50.3	54.6	55.8	52.85	2877420	1	0.4	8.62

#### Cell A-2

CELL	WIDTH		C	ELL LENG	TH	WATER	TER CELL BASE ELEVATION			Volume	Filled/	Porosity	Gallons		
Base	Тор	Avg.	Base	Тор	Avg.	LEVEL	NE	SE	sw	. NM	Avg.	(cf)	Unfilled		(Millions)
310	355	332.5	955	1050	1002.5	57.55	47	50	52	51	. 50	2516650.94	0.4	0.4	3.02
													0.6	1	11.31

TOTAL GALLONS (in millions)

22.94

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Department of Environmental Regulation Routing and Transmittal Slip To: (Name, Office, Location) MIKE RUDD 2. DINTILAS COMTY 3. SO LID WAS TE MANAGEMENT 114th Avenue North A PHIERSBURL PL 33716 I HAUT ENCLOSED INFO THAT SHOULD BE HELPEUL TO you in ANSWENING OUN WESTROAS. From:

a Only) or -800-231-6103

303 Highway 44 West verness, Florida 34453-3809 204) 637-1360

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Excellence Through Quality Service

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An Equal Opportunity Employer

# Sounwest Florida Water Management District

2379 Broad Street • Brooksville, Florida 34609-6899 • 1-800-423-1476 (Florida Only) or (904) 796-7211 • SUNCOM 628-4150 • T.D.D. Number Only (Florida Only): 1-800-231-6103

7601 Highway 301 North Tempa, Florida 33637-6759 (813) 985-7481 SUNCOM 578-2070

170 Century Boulevard Bartow, Florida 33830-7700 (813) 534-1448 SUNCOM 572-6200 115 Corporation Way Venice, Florida 34292-3524 (813) 483-5970 SUNCOM 549-5970 2303 Highway 44 West Inverness, Florida 34453-3809 (904) 637-1360

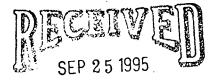
Joe L. Davis, Jr. Chairman, Wauchula Roy G. Harrell, Jr. Vice Chairman, St. Petersburg Sally Thompson Secretary, Tampa James E. Martin Treasurer, St. Petersburg James L. Allen Bushnell Ramon F. Campo Brandon James L. Cox Lakeland Rebecca M. Eger Sarasota John T. Hamner Bradenton Curtis L. Law Land O' Lakes

Peter G. Hubbell Executive Director Mark D. Farrell Assistant Executive Director Edward B. Helvenston General Counsel

Virginia S. Roo

Tampa

September 22, 1995



Departmental anvironmental Protection SOUTHWEST DISTRICT

ΒY

Mr. Kim Ford Department of Environmental Protection 3804 Coconut Palm Tampa, Florida 33619-8318

Subject: Rainfall + Evaporation Data

Dear Mr. Ford:

Enclosed is the rainfall and evaporation data you requested.

Should you need further assistance, please do not hesitate to contact us. If you wish to speak with me directly, my extension is 4311.

Sincerely,

JoAnn Gilroy

Data Collection Technician Hydrologic Data Section

Excellence Through Quality Service



Table 3. Average monthly pan evaporation (inches) and coefficient of variance (c.v.).

									Depart Coff Environmental Protection  AUG SEP OCT SOUNDWEST DESTRICTMENTAL						
Station	Year	JAN	FEB	MAR	APR	MAY	שטע	JUL	AUG	SEP	QÇT	so <b>MPA</b> M	EST DISTR	Opnual	
Gainsville	12	2.76	3.49	4.98	6.07	7.46	6.83	6.52	6.03	5.27	4.65	3.17	2.49	59.72	
Inglis	8	2.27	3.21	4.89	6.13	7.07	6.25	6.11	5.73	4.98	4.26	2.83	2.26	55.99	
Wildwood	11	2.08	2.94	4.85	6.19	7.49	6.64	6.68	6.39	5.13	3.87	2.15	1.79	56.22	
Inverness	9	3.23	3.82	5.34	6.36	7.71	7.06	6.98	6.71	5.83	4.78	3.91	3.31	65.02	
S.W.F.W.M.D.	15	2.75	3.51	5.21	5.96	7.26	7.05	6.27	6.19	5.31	4.63	3.29	2.73	60.13	
Lake Padgett	1	2.42	2.82	4.12	5.01	7.08	5.17	-			4.22	3.06	2.62	•	
Lake Alfred	12	3.62	4.73	6.49	7.76	8.97	7.95	7.77	6.83	6.59	5.94	4.09	3.41	74.15	
Dover	9	2.17	2.94	4.43	5.23	6.39	5.81	5.49	5.32	4.69	3.97	2.81	2.08	51.33	
Avon Park	9	3.08	3.79	5.45	6.86	7.84	7.26	7.55	6.95	6.35	5.08	3.79	2.67	66.68	
Bradenton	9	2.82	3.43	4.62	6.05	7.27	5.78	5.68	4.74	5.11	4.72	3.49	2.71	56.41	
Ona	10	3.68	4.45	5.99	7.39	8.57	7.68	7.21	7.18	5.49	4.89	3.74	3.04	69.31	
Archbold	11	2.14	3.09	5.05	6.05	7.14	6.01	5.95	5.93	5.17	4.32	2.57	1.92	55.34	
Peace River	7	3.06	3.57	5.21	5.89	6.47	5.16	3.94	4.96	5.03	4.74	3.47	2.82	54.32	
Average	·	2.80	3.58	5.21	6.33	7.47	6.62	6.34	6.08	5.41	4.65	3.28	2.60	60.38	
Gainsville	12	13	9	13	13	11	10	13	13	10	10	10	13	11	
Inglis	8	13	18	14	11	7	7	- 17	21	20	12	8	18	14	
Wildwood	11	27	14	14	8	9	8	9	8	15	14	18	30	15	
Inverness	9	17	. 19	14	14	9	5	11	14	6	8	26	28	15	
S.W.F.W.M.D.	15	18	15	18	14	11	10	16	14	15,	. 17	15	17	15	
Lake Padgett	1														
Lake Alfred	12	19	14	, 12	12	12	10	8	12	12	9	8	8	12	
Dover	9	9	. 7	• 7 •	5	6	8	7	5	10	9	10	. 8	8	
Avon Park	9	30	22	19	21	19	24	• • 19	17	24	26	35	31	24	
Bradenton	9	. 13	19	14	11	11	13	20	22	25	8	6	18	15	
Ona	10	34	48	47	44	40	48	41	33	16	14	7	8	32	
Archbold	11	13	10	7	13	5	16	10	7	8	5	13	14	11	
Peace River	· 7	11	11	12	16	12	23	. 30	18	19	10	11	15	16	

+ Lake Padgett excluded

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July	2.8	2,9	11.3	10,1	11.3
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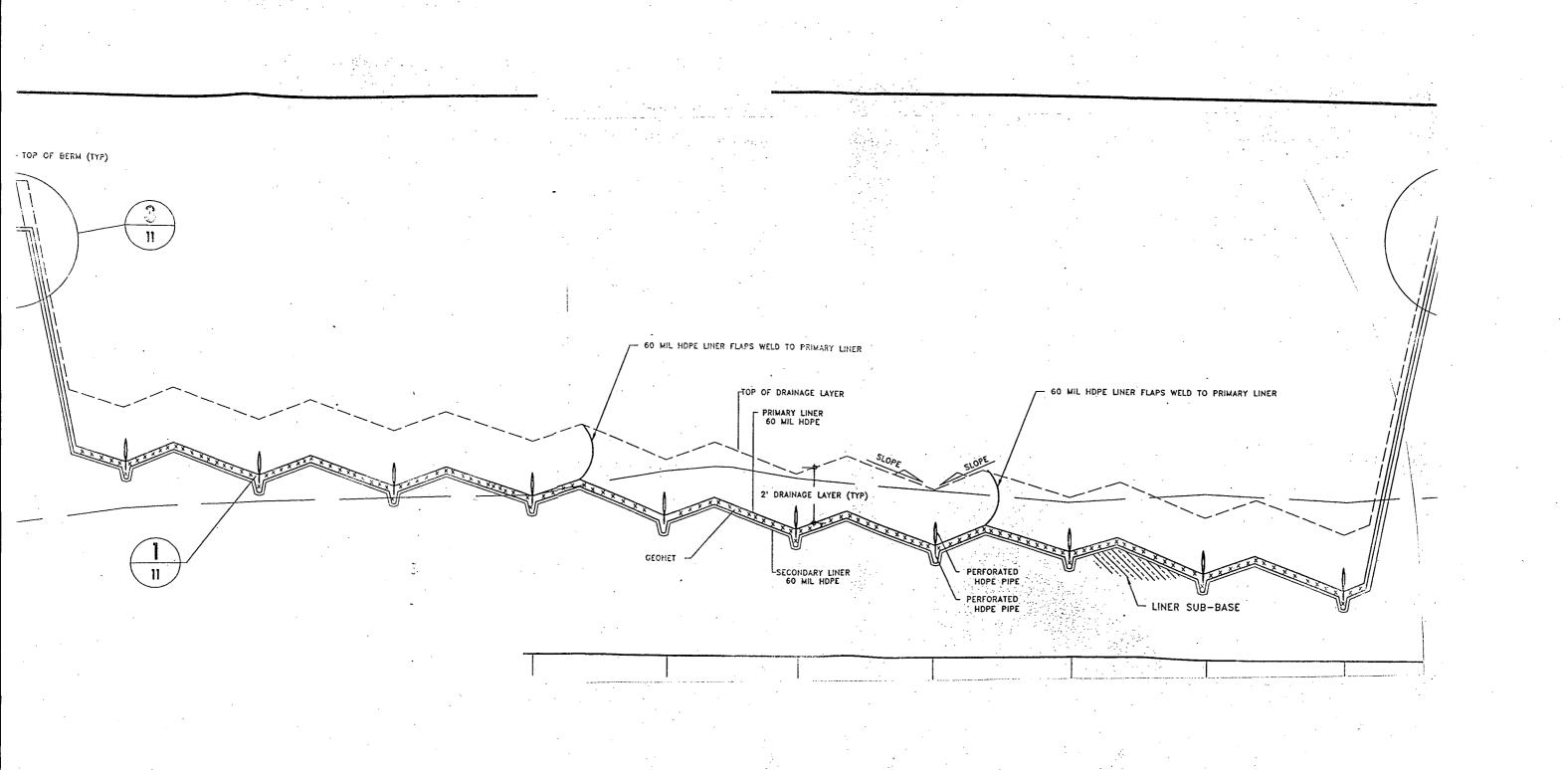
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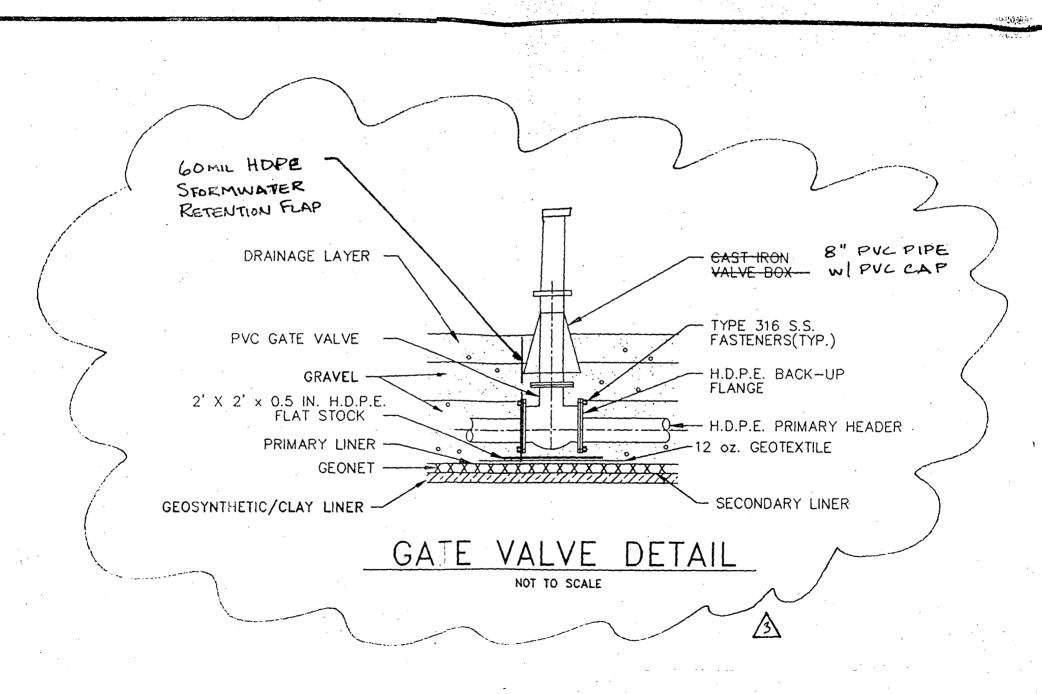
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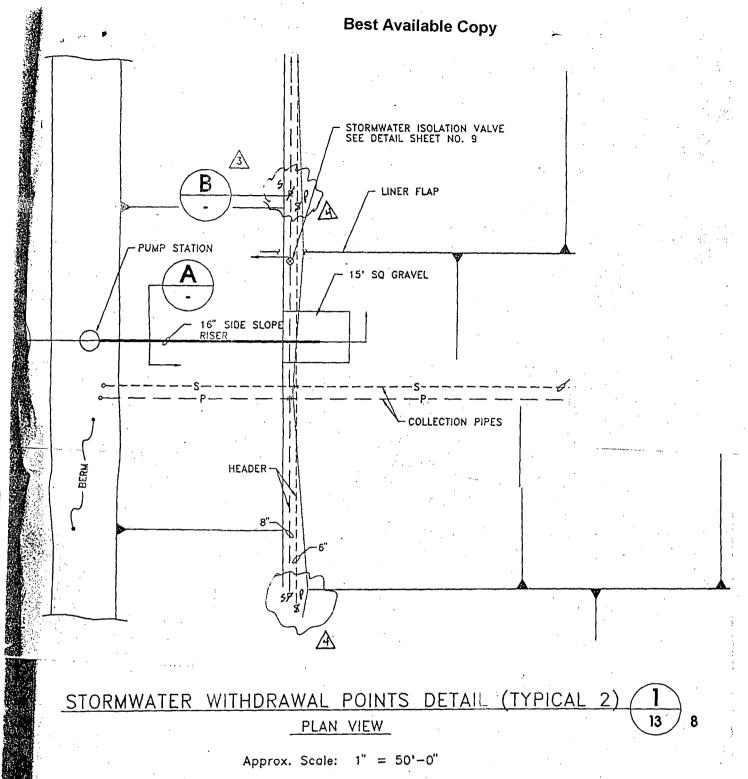
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008 9-464-7713 WASTE MGT TAMPA SWDIST Feb 20 97 13:26 04'23 Norm

Date Time Mode Pages Result







REM DRAFTING CHANGES

M REM DRAFTING CHANGES

M REM ADDED SECTION 3

W REM CONSTRUCTION RECORD DWG.

Y SUBAPP DESCRIPTION

REV DATE BY SUBAPP DESCRIPTION

Bob WARRAGER LN 4/24/98
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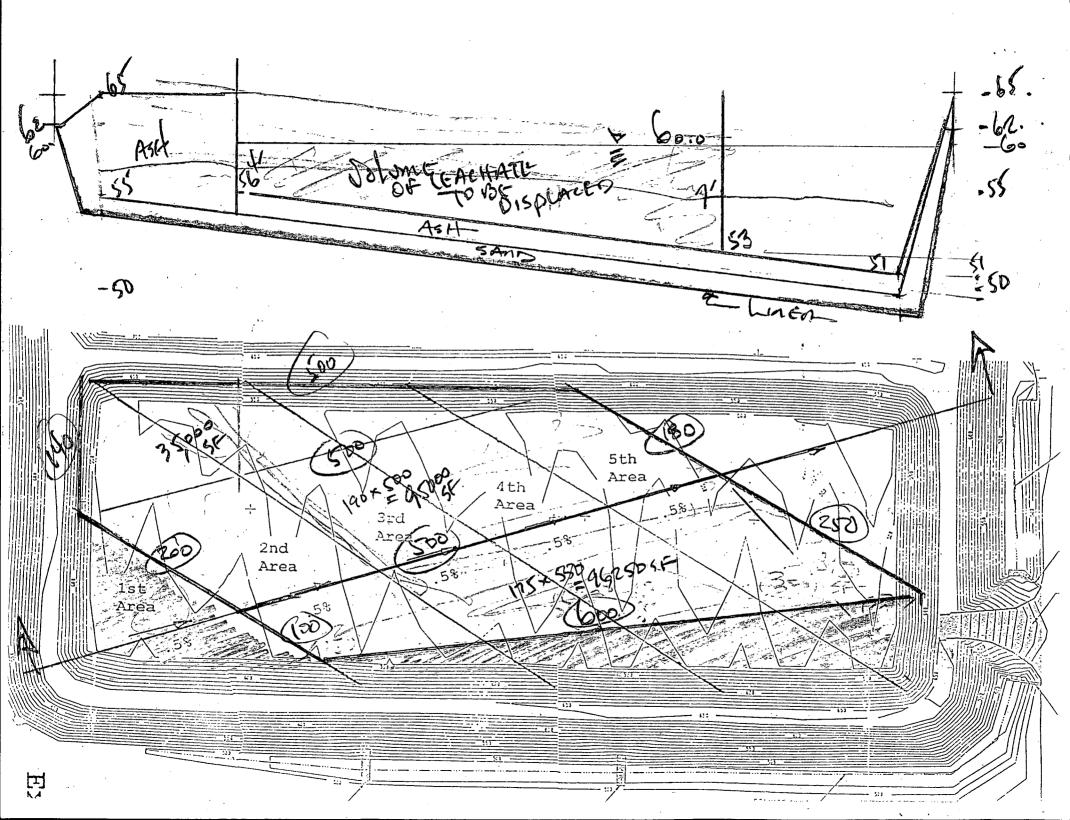
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163
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5.5 × 366,000 SF × 7.5 GAN V. 5 - 5,486,250 GANONS

126250 CF 5,599,687



## TABLE 3. 1997 LEACHATE BALANCE SUMMARY SOUTHEAST COUNTY LANDFILL HILLSBOROUGH COUNTY, FLORIDA

		Leachate A	rriving at LTRF	Leach	ate Leaving LTRF		E	ffluent Disposal	,		Inflow/Outflow	For LTRF
		Leachate Hauled	Leachate from SELF	Total Leach. Hauled	Leachate Dust	Leachate	Total Eff.	Effluent	Effluent	Total Inflow	Total Outflow	Net Change in Storage
	Rainfall	to LTRF from	Pumped to LTRF	From LTRF	Control / Evap.	Treated at	Hauled	Dust Control/	Irrigation /	To LTRF	From LTRF	For Month
		HHLF/TRLF	·		From LTRF	LTRF :		Evaporation	Evaporation			
Month	(in.)	(gal.)	(gal.)	(gal.)	(gal.)	(gal.)	(gal.)	(gal.)	(gal.)	(gal.)	'(gal.)	(gal.)
January	2.43	0	1,892,150	2,006,378	. 0	0	0	0	10,470	1,892,150	2,006,378	(114,228)
February	1.34	0	1,672,700	1,558,554	0	0	0	0	49,290	1,672,700	1,558,554	114,146
March	2.10	0	1,587,700	1,610,179	196,000	0	0	0	140,080	1,587,700	1,806,179	(218,479)
April	5.46	0	1,647,900	1,534,642	92,000	0	0	0	0	1,647,900	1,626,642	21,258
May	4.23	0	1,931,600	1,794,472	151,000	0	0	0	0	1,931,600	1,945,472	(13,872)
June	7.45	0	2,022,500	1,595,334	77,000	0	0	0	64,000	2,022,500	1,672,334	350,166
July	12.01	0	2,625,400	2,466,447	0	0	0	0	0	2,625,400	2,466,447	158,953
August	4.87	0	2,750,533	2,285,200	15,000	0	. 0	0	0	2,750,533	2,300,200	450,333
September	13.07	0	2,121,000	1,914,600	35,000	0	0	0	0	2,121,000	1,949,600	171,400
October	5.56	0	2,418,000	2,468,300	35,000	0	0	0	0	2,418,000	2,503,300	(85,300)
November	2.84	0	2,561,000	2,137,200	10,000	0	0	0	0	2,561,000	2,147,200	413,800
December	12.29	0	3,058,850	2,730,800	3,000	0	0	0	0	3,058,850	2,733,800	325,050
YTD Total	73.65	0	26,289,333	24,102,106	614,000	0	0	0	263,840	26,289,333	24,716,106	

#### Note:

- 1. If the effluent bypass is ever used to pump effluent back to the LTRF, this table must be modified.
- Leachate from the Hillsborough Heights and Taylor Road landfills is being hauled to the Falukenburg Road Waste Water Treatment Facility until the Leachate Treatment Plant resumes operation.

f:\project\hillsbor\0995029.23\leachate\97summ.wb2 (Revised, 11/17/97 by BLJ)

## 1997 Year to Date Leachate Tracking Summary Hernando County Northwest Waste Management Facility

MONTH	RAINFALL		
	INCHES	LEACHATE GALLONS	TRANSPORTED
January	2.0	·	87,000
February	1.7		69,600
March	3.9		87,000
April	5.5	. •	184,500
May	1.7		131,200
June	10.6	2	207,800
July	7.0	2	299,700
August	6.1	4	117,600
September	4.6		37,000
October	11.0		359,600
November	3.4		741,900
December	11.7		570,100
YTD Total	69.2	2	2,999,400



LAW

December 19, 1997

Mr. Richard D. Garrity, Ph.D.
Director of District Management
Florida Department of Environmental Protection
3804 Coconut Palm Drive
Tampa, Florida 33619-8318

Subject:

West Pasco Landfill

Ash Disposal Units A-1 and A-2 Number PA87-23, Pasco County LAW Project 40141-7-0317

Dear Dr. Garrity:

Law Engineering and Environmental Services, Inc. on behalf of Pasco County is providing the following information as a follow-up to our meeting on December 11, 1997:

Maintenance activities in A-1 - As you recall Pasco County plugged the leachate collection system outfalls from Ash Disposal Unit (A-1) as an emergency measure to avert an overflow from the pump station. The existing valves between the collection system and the manholes will not close completely because they are damaged. The leakage rate is on the order of 110,000 gallons per night and as you know the County has had no place to dispose of this rate of flow. Installing the plug was the only way to stop flows to the manhole and the pump station further downstream. Obviously, the next step was to replace the valves but it could not be done safely without possible spillage of leachate when the valve are removed. It was decided to place the new valves downstream of the manholes and to abandon the damaged ones in an open position. In order to do that it was necessary to raise the manholes to a height sufficient to allow leachate to rise in the manhole to a level equal to the level of leachate in the disposal unit when the new valve was closed. These activities have been completed.

Estimated quantity of leachate in A-1 and A-2. The quantity of leachate in A-1 is estimated to be 8.6 million gallons based on the geometry of the disposal unit, the elevation of the leachate and a porosity of 0.4 for the drainage sand and the ash. The geometry of the disposal unit was taken from the construction record drawings. The elevation of the leachate was determined by opening an old valve, closing the new valve and allowing the leachate to rise in the raised manhole up to the level in the disposal unit. The elevation of leachate in the unit is 61.25 or approximately two feet below the top of perimeter berm. In regard to the porosity, the ash appears to act as an excessively well drained sand or small gravel so a value of 0.4 for porosity is reasonable.

Mr. Richard D. Garrity, Ph.D.
Florida Department of Environmental Protection
December 19, 1997
Page 2

The quantity of leachate in A-2 is calculated to be 14.3 million gallons. The elevation of leachate in A-2 was estimated by observing the leachate level at the southwest corner of the disposal unit. There is a two feet drainage layer and two feet of ash and the leachate level appeared to be 9 inches deep. Adding these depths to the elevation in this corner from the construction record drawings leads to the estimated elevation of 57.55. Then the area filled with ash above the level of the leachate and the area open or unfilled with ash were estimated. The estimate was 40 % filled and 60 % unfilled. The same porosity was used for the ash and drainage sand as in A-1 and a porosity of 1 was used for the unfilled area.

The total leachate in the two disposal units is approximately 23 million gallons. In addition, the tank at the treatment plant contains approximately 2 million gallons. The calculations are enclosed in a table. The County is constructing a staff gage in A-2 to allow monitoring the leachate level and LAW will provide a calibration to relate level to the estimated quantity in A-2.

**Disposal/Pumping Activities** - The County hauled 96,000 gallons of leachate to the New Port Richey Wastewater Treatment Plant during the period from December 10 to 18, 1997. The hauling to the Tampa plant is scheduled to begin December 19, 1997. The County is pumping leachate from A-1 to A-2 at a rate of approximately 100,000 gallons per day. The total to date is 320,000 gallons.

Proposed future actions - We believe it is now critical that Florida Department of Environmental Protection allow Pasco County to reinstall the meter and pump at least 30,000 gallons/day to the Shady Hills Wastewater Treatment Plant. We have a potential environmental disaster ready to happen. The cell berms have not been designed or built to withstand ten feet of hydrostatic load. At a hauling/processing rate of 128,000 gallons per day it will take 180 days to lower the leachate level to the one-foot criteria if it does not rain again during that time.

Sincerely,

LAW ENGINEERING AND ENVIRONMENTAL SERVICES, INC.

Richard E. Mayer, P.E.

Principal Engineer

George W. Ellsworth, P.G.

Senior Hydrogeologist

REM/cjs/40140/LETTER/4014170317.L1

cc: Robert Butera Kim Ford

Doug Bramlett - Pasco County

### WEST PASCO CLASS I LANDFILL

## Cell A-1

CELL	WIDTH .		С	ELL LENG	TH	WATER		CELL	BASE EL	EVATION		Volume	Filled/	Porosity	Gallons
Base	Тор	Avg.	Base	Тор	Avg.	LEVEL	NE	SE	sw	NW	Avg.	(cf)	Unfilled		(Millions)
310	370	340	970	1045	1007.5	61.25	50.7	50.3	54.6	55.8	52.85	2877420	1	0.4	8.62

## Cell A-2

CELL	WIDTH		С	ELL LENG	TH:	WATER	i.	CELI	BASE E	EVATION	l	Volume	Filled/	Porosity	Gallons
Base	Тор	Avg.	Base	Тор	Avg.	LEVEL	i NE	SE	sw	NW	Avg.	(cf)	Unfilled		(Millions)
310	355	332.5	955	1050	1002.5	57.55	47	50	52	51	50	2516650.94	0.4	0.4	3.02
													0.6	1	11.31

TOTAL GALLONS (in millions)

22.94

= 3+11+7 = 21,000,000 Gardon

## INTEROFFICE MEMORANDUM

Sensitivity: COMPANY CONFIDENTIAL

Date:

24-Apr-1998 01:29pm

From:

Allison Amram TPA

AMRAM A

Dept:

Southwest District

Office

Tel No:

813/744-6100, ext. 336

To: Robert Butera TPA (BUTERA\_R)

To: William Kutash TPA (KUTASH\_W)

To: Kim Ford TPA (FORD\_K)

To: Steve Morgan TPA (MORGAN\_S)

Subject: W. Pasco leachate

Rick just came down to tell you that Hooker's Point has agreed to take 100,000 gpd of leachate from W. Pasco next week, and 125,000 the following week if all goes well w/ the WWTP's effluent quality. The plant may be able to take as much as 200,000 gpd and meet the effluent limits for salts, but they are currently just below their nickel limit, and will have to see if the leachate affects that.

Rick just wanted me to pass along that news!

Allison

Derform.

**V** 

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Date: 4468

Number of pages including cover sheet: 3

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Phone:		
Fax phone:	813 1869 6233	
CC:	, ,	

From: For Forms

Phone: (813) 744-6100 + 322

Fax phone: (813) 744-6125

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### 8.2.6 Method and Sequence of Filling Waste

The West Pasco Class I Landfill will be developed using 16 disposal units as shown on Figure 8.1. Each disposal unit is approximately 10 acres. Figure 8.2 depicts the sequencing progression of lifts within a typical disposal unit. As this sheet indicates, the liner and leachate collection system will be constructed one disposal unit at a time with temporary roads and swales for access and surface water management.

Disposal Units SW-1 through SW-8 are currently designated for disposal of solid waste. Disposal Units A-1 through A-6 are currently designated for ash disposal. Depending on future volumes, Disposal Units I-1 and I-2 may be used for either ash or solid waste. The ash and solid waste will not be co-disposed. The ash residue will be monofilled, no mixing of the two materials will be allowed.

The method of filling wastes in a individual disposal unit is described as follows. The edge of liner at the top of berm will be flagged or marked with traffic cones except at berms common between the new operating disposal unit and the adjacent filled disposal unit. Ash/solid waste will not be placed within ten feet of this flagged or marked line. All incoming ash/solid waste will be directed to the working face. Berms will be maintained around the entire working disposal area to intercept and contain leachates and divert stormwater to the surface water management system. See Figure 8.3. Ash/solid waste will be placed against the side slope of the previous day's refuse. The first row will act as a guide for the placement of refuse for the remaining rows. In each row, disposal units will be constructed having a minimum length working face to control the operation and leachate quantities, yet of sufficient length to provide adequate dumping areas and room for the landfill equipment to operate (Figure 8.3). A slope of 3 to 1 on a 50-foot wide working face will provide for centralization of operations, while providing maneuvering area for large private and commercial vehicles unloaded each day.

The sequence of filling future lined disposal unit areas with installed leachate collection systems is developed to meet the following objectives.

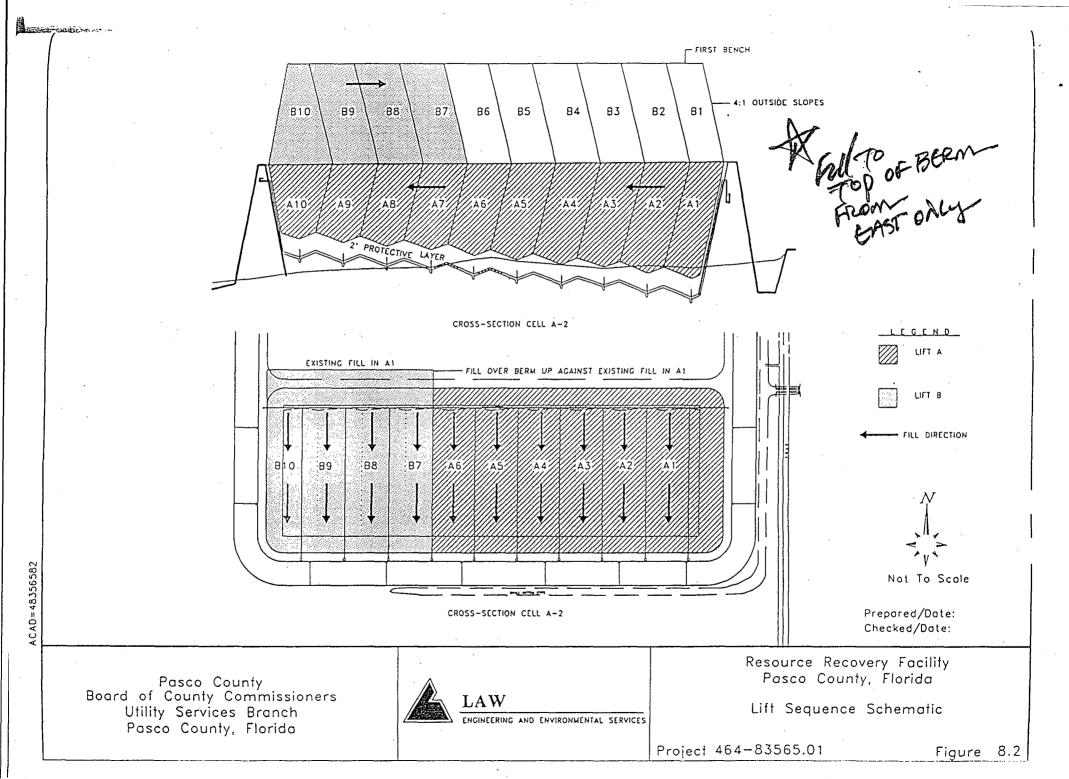
• Complete subsequent lifts over lower lifts frequent enough to minimize infiltration and conserve the field capacity of the lower lift disposal unit.



- Direct the surface runoff from unused portions of disposal units away from ash/solid waste using control valves and berms.
- Design landfill slopes during operation to maximize surface runoff away from the working face and minimize leachate generation.
- Provide bench terraces along side slopes to minimize erosion.

Efficient use of these techniques will reduce the need for intermediate cover, and decrease leachate volumes.

Final cover will be applied over disposal unit lifts within 180 days after the final lift over an area is completed. Final cover will consist of a 18 inches of clayey material covered with 6 inches of native soils. The top six inches will be uncompacted and vegetated with native grasses or other vegetation to promote evapotranspiration. See Figure 8.4.



## Transmit Confirmation Report

800 No.

Receiver

818138696233 WASTE MGT TAMPA SWDIST Apr 24 98 9:49 02'00 Transmitter Date

Time Norm 03 OK Mode

Pages Result

# FAX

Phone:
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CC:

REMARKS:	☐ Urgent	For your review	Reply ASAP	Please comment
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Pages Result

## INTEROFFICE MEMORANDUM

Date:

21-Apr-1998 02:53pm

From:

Chris McGuire TAL

MCGUIRE C@A1@DER Office General Counsel

Dept:

**Tel No:** 850/488-9730

To: Kim Ford TPA

To:

To:

James Bottone

TAL

Henry Dominick TPA

( FORD K@A1@TPA1 )

( BOTTONE J@A1@DER )

( DOMINICK H@A1@TPA1 )

Subject: Pasco Emergency Order

Larry Morgan says someone e-mailed him a copy of an Emergency Order for Pasco County last week. Is anything happening with this that OGC should know about? If so, Larry asks that he not be involved in this unless it turns into an enforcement action. Jennifer Fitzwater and I will be reviewing any emergency order stuff, if that is how we end up going.

Thanx.

## **INTEROFFICE MEMORANDUM**

Sensitivity: COMPANY CONFIDENTIAL Date: 16-Apr-1998 10:03am

From: Steve Morgan TPA

MORGAN S

**Dept:** Southwest District Office

**Tel No:** 813/744-6100 ext.385

To: David Thulman TAL ( THULMAN\_D @ EPIC6A1 @ EPIC9 )

CC: Richard Garrity TPA ( GARRITY\_R )

CC: William Kutash TPA ( KUTASH\_W )

CC: Robert Butera TPA ( BUTERA\_R )

CC: Kim Ford TPA ( FORD K )

Subject: Draft Emergency Final Order - Pasco Co.

### David:

Please review and comment on this as soon as possible. We need to get them moving on this before it starts to rain again. We are also getting ready to be questioned by the St. Pete Times on the issue and would like to be able to tell them the direction we are heading.

RIDA ROTECTION 4/14/48

BEFORE THE STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re: EMERGENCY FINAL ORDER FOR THE TRANSPORT AND DISCHARGE OF ASH LEACHATE FROM THE PASCO COUNTY RESOURCE RECOVERY FACILITY

EMERGENCY FINAL ORDER

Under Section 120.569(2)(1) of the Florida statutes, the State of Florida Department of Environmental Protection (Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive leachate impoundment in ash disposal units at the Pasco County (Pasco) Resource Recovery Facility(RRF) resulting from improper operation of their ash disposal units, a shutdown of their leachate treatment plant in June 1997 due to design and operational problems, and complications due to extremely high levels of rainfall which occurred in Pasco County during December 1997 through February 1998.

#### DEFINITIONS

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code(F.A.C.).

## FINDINGS OF FACT

1. The Pasco RRF is located on Hays Road, North of S.R. 52 in Spring Hill, Florida. Pasco operates a solid waste incinerator and various solid waste management facilities at the site. The incinerator ash is disposed of on-site in lined disposal units with leachate collection and removal systems. The

ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank, then sent to an on-site leachate treatment plant, and the resulting treated water used as process water at the resource recovery facility.

- 2. In violation of site certification conditions, incinerator ash was placed, in early 1997, throughout the entire 10 acre unit referred to as disposal unit A-2, subjecting all stormwater which fell within A-2 to come in contact with ash and thus become leachate. The ash leachate contains high concentrations of chlorides, dissolved salts, metals, and In June 1997, design and operational problems caused ammonia. the shutdown of the on-site leachate treatment plant resulting in the inability to treat and remove generated leachate. Pasco attempted to send the untreated ash leachate to several County wastewater treatment plant, however the high chloride content of the leachate caused temporary upsets of those plants. Pasco continued to accumulated leachate in the storage tank, which with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown and no effective alternate method for leachate treatment and removal, the ash disposal units were impounded with several feet of leachate by November 1997.
- 3. During December 1997 through February 1998, the west central region of Florida was inundated by rainfall which surpassed previous historical records. Pasco County recorded 43.08 total inches of rainfall for the three month period.

- 4. On December 23, 1997, the United States Small Business Administration declared the west central Florida area a disaster area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.
- 5. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- The Department finds that this accumulation of rainfall has created a state of emergency at the Pasco RRF. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. In addition, Pasco, to date has been unable to restore the leachate treatment plant to full operation. As of March 20, 1998, the ash disposal units have become impounded to within 28 inches of the top of the liner and the facility had approxiquately 35 million gallons of ash leachate impounded in the disposal units. has created a condition which has the potential to cause an overtopping of the top of the liner and the perimeter berms at the top of the liner of the disposal units or a catastrophic breach in the berms, and thus an uncontrolled release of large amounts of ash leachate water from the ash disposal units if normal rainfall is received in the coming summer rainy season. This accumulation of leachate has also created a condition in

which the integrity of the liners of the ash disposal units are potentially at risk due to increased depth of water on the liner.

- 7. An overtopping or a catastrophic breach of the containment system could result in an uncontrolled release of untreated ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils which recharge the Floridan Aquifer. The effects of such an event would be contamination of the Upper Floridal Aquifer System with high concentrations of chlorides and dissolved metal salts, with the potential for degrading the potability of a primary water supply source for the Tampa Bay Region. In addition, in the case of discharge to surface water, the high ammonia concentrations would be toxic to freshwater organisms. A loss in intergrity of the liners of the ash disposal units would resulting in a direct discharge of untreated ash leachate water to the Floridan Aquifer, with the same environmental impacts as noted above.
- 8. Substantial hauling of leachate to a more appropriate discharge point would allow for a controlled release and appropriate treatment of the excess ash leachate water and would alleviate the emergency situation.
- 9. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures to relieve such conditions must be taken to restore the ash disposal units to a safe operating status.

### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the combination of design and operational problems and extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

### THEREFORE, IT IS ORDERED:

- Pasco shall conduct all ash leachate transport,
   discharge, monitoring, and reporting requirements in accordance
   with the terms and conditions of this order.
- 2. Pasco shall immediately insure that, at a minimum, at least 72,000 gallons per day of ash leachate water are transported and discharged to the City of Tampa Wastewater Treatment Plant, and within 30 days, arrange for the transport and discharge ash leachate water at the rate of an average of 300,000 gallons per day (a weekly total of at least 2.1 million gallons) to Department approved treatment or discharge sources. This rate of hauling shall commence from the effective date of this Order and continue for until Pasco has reduced the depth of leachate over the primary liner of both disposal units A-1 and A-2 to less than 1 foot.

- 3. Pasco shall continue to remove leachate from each disposal unit's leak detection system and initially from ash disposal unit A-2 until such time as the elevation of leachate in unit A-2 is maintained at or below 50 feet NGVD. Removal from A-2 shall continue as needed to maintain the leachate level at 50 feet NGVD or below in unit A-2. After this initial goal is met, Pasco shall commence with removal of the impounded leachate in unit A-1 and shall continue removal of impounded leachate from both disposal units until the depth of leachate over the primary liner of both disposal units A-1 and A-2 is reduced to less than 1 foot.
- 4. Within 60 days of the effective date of this Order, Pasco shall complete corrective actions on the on-site leachate treatment plant such that it has the capacity to treat at least 35,000 GPD, and provide the Department with documentation of a contingency plan for alternate treatment or disposal of at least 35,000 GPD in the case of future on-site leachate treatment plant failure. As an alternative, Pasco may provide the Department with documentation within 60 days of the effective date of this order, of a permanent (for a least 2 years) contract with an alternate, Department approved source for the treatment or discharge of 35,000 GPD of leachate.

5. Upon leachate levels in unit A-2 reaching each of the elevations noted in the attached sketch(Exhibit A) and the following schedule:

Grading and Covering Schedule

When leachate is initially at or below	Start regrading and covering of area		
Elevation 55 NGVD	1st Area		
Elevation 54 NGVD	2nd Area		
Elevation 53 NGVD	3rd Area		
Elevation 52 NGVD Elevation 51 NGVD	4th Area 5th Area		

Pasco shall commence with regrading, berm construction and covering of each resulting exposed area of unit A-2 and complete the regrading, berm construction, and covering of each area within 10 days of commencement. The regrading of each exposed area shall be accomplished by relocating the existing ash within the exposed area without disturbing the existing sand cover over the bottom liner and can be supplemented with new ash if it is available. As part of regrading, Pasco shall remove metal objects from the ash which may compromise the intergrity of the The covering shall be accomplished by the installation of a geomembrane cover to prevent further stormwater infiltration into the ash, designed to collect stormwater on top of the cover and pump the stormwater into on site retention ponds. Pasco shall notify the Department by facimile as noted in paragraph 7 below, within 24 hours of commencement and completion of regrading and covering of each area.

- operation in a manner which insures that the leachate discharged shall receive the treatment necessary and be discharged in such a manner as to minimize impacts to the environment. Should any natural resource damage occur, Pasco County shall be liable for damages under Section 376.121, Florida Statutes.
  - 7. Pasco County shall submit a weekly report by facsimile as noted below. The report shall also include the daily quantity of leachate removed, transported and discharged, or treated onsite and off-site, and the daily elevation of leachate in units A-1 and A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125.
  - 8. The Department issues this Emergency Final Order solely to address the emergency created by design and operational problems and extreme weather conditions previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not settle any enforcement actions the Department has taken or will take in the future relative to the actions of Pasco County prior to the issuance of this Order or subsequent to this Order.

These reporting requirements shall continue for the duration of this order.

### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which they party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE AND ORDERED ON THIS \_\_\_\_\_day of \_\_\_\_\_\_,1998, in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

Attachment: Exhibit A

Date:

1/22/98 11:25:35 AM Robert Butera TPA

From: Subject:

Topic for Rick's Meeting for the Secretary - Solid Waste

Pasco County Landfill - Substantial lack of compliance at the West Pasco Class I Landfill (Cells A-1, A-2) and SW-1.

Pasco County opened 10 acres of landfill area (an area that was segmented in thirds) such that rainfall accumulating on segments, not disposed in, should have been treated as stormwater. The County disposed in all zones thereby subjecting the whole area to leachate prior to requesting approval from the Department. This process was implemented and not approved by the Department. The Department strongly advised against such action, however the county insisted that the new Leachate Treatment Plant could handle all leachate generated.

The new Leachate Treatment Plant permit issued in 1996 required construction completion by March 1, 1997. The Leachate Treatment Plant was shut down in June of 1997 due to significant operational problems and has not been used consistently since then.

Due to the ongoing rainfall and significant noncompliance issues the  $\theta$  powash disposal cell (A-2) has power 20,000,000 gallons of leachate. The leachate head on the liner exceeds the maximum one foot depth as required by the Department's Solid Waste Rule (F.S. 62-701). Leakage rates increase exponentially with head over the liner. The current head appears to be 13 feet.

Pasco County is currently hauling 50,000 gallons of leachate per day to the WWTP At this rate of hauling the landfill could be out of compliance for years due to additional rainfall and inadequate quantities of leachate being hauled. Pasco County has refused to haul leachate long distances which is routinely practiced at other solid waste facilities in their efforts to be in compliance.

This only addresses the most significant violation at the site. There are others including impounded leachate in Cell SW 17

can provide for Rick supporting documentation such as an inspection eport, Rick's letter to John Gallagher, etc.

closed

SOLID WASTE ROUTING	DATE: 4-9.98			
Allison Amram	. []		-	
Steve Morgan	enew. J []	~~	. :-	
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As a result of meetings the past few days there are some assignments that I need to make. Each will have its own due date which Sandra will track.

### 1. Problem Solving issues:

- a. Cece will be getting with Mike and Bob S and Mac to follow up on the Problem Solving issue 97-J12, high bacterial counts in the Hills River cause the river to be unavailable for normal beneficial uses. We need a plan of how to approach this by 5/15/98.
- b. Cece will also be getting with Mike , Bob , and mac re 97 J13, Sinkholes in Sulfur Springs area. Plan of approach due by 5/15/98.
- c. Cece will be writing up the Medfly negotiations and subsequent MOU as a Problem Solving effort and its success to date.
- d. In addition to above , each PA will select an environmental issue of importance and run with it as a Problem Solving effort. I want to give final approval of each topic. Topics will follow the 4 tier approach. Use Cece as a consultant of how to do this. Topics due to me on 5/15/98
- 2. Cece will get with Mollie to privide a list of "Hot Topics" in our District that are of such interest that they can be loaded on the Intranet and be read by DEP staff. Program Administrators will provide Cece with one or more topics and writeups by 5/15/98.
- 3. Sandra, please send Paul Wagner (Cece has address) a copy of latest Brownfield draft rule.

Thanks all for your cooperation.

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3804 Coconut Palm Drive, Tampa, FL 33619-8318

FAX



Date: 49,198

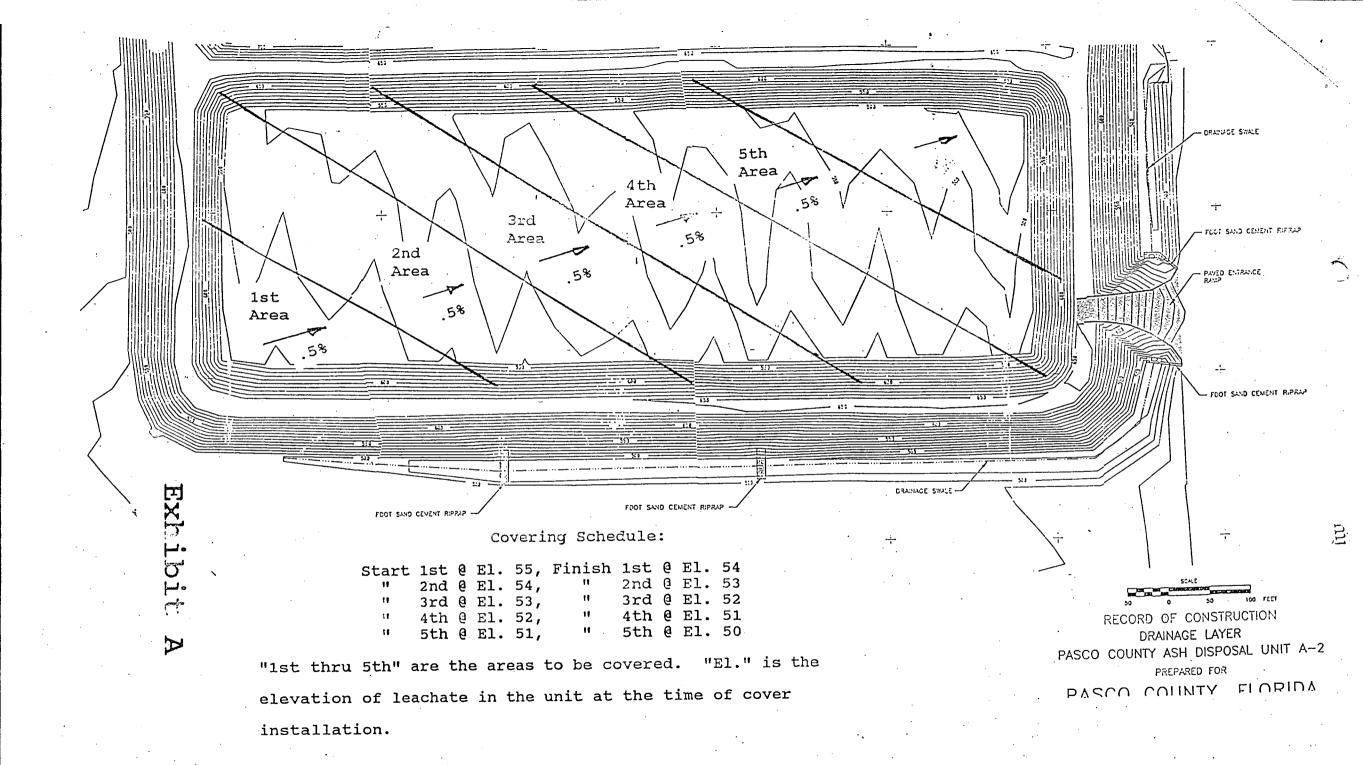
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Fax phone:	(813) 744-6125

REMARKS: GUrgent For your review Reply ASAP Please comment
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## Transmit Confirmation Report

No.

Receiver

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Transmitter Date Time Mode Pages Result



# PASCO COUNTY, FLORIDA

PASCO COUNTY SOLID WASTE

DADE CITY

(352) 521-4274

LAND O' LAKES

(813) 996-7341

NEW PORT RICHEY (813) 856-0119

FAX

(813) 856-0007

March 25, 1998

Mr. Kim Ford, P.E. I Division of Waste Management Florida Department of Environmental Protection 3804 Coconut Palm Drive Tampa, FL 33619-8318

RESOURCE RECOVERY FACILITY 4230 HAYS ROAD ING HILL. FL 34610 Suparting nor consumerital Protection SOUTHWEST DISTRICT

RE: Cover for Ash Disposal Unit A-2

Dear Mr. Ford:

I am writing to request clarification on certain matter of our conference call of March 25, 1998. At the conclusion of our March 12, 1998 meeting I thought I understood the procedure that we agreed on for installing the Cover on A-2.

The conference call has me completely confused, therefore I am once again requesting written instruction on this matter. Until I receive written instruction to the recent changes proposed, Pasco County shall continue to proceed in the covering on A-2 as per our March 12, 1998 meeting agreement.

Very truly yours,

incent Mannella, P.E.

Solid Waste Facility Manager

VM/drc

Robert J. Butera, P.E. III, Division of Waste Management, Florida Department of Environmental Protection, 3804 Coconut Palm Drive, Tampa, FL 33619-8318 Richard D. Garrity, Ph.D., Director of District Management, FDEP, Tampa, FL Richard E. Mayer, P.E., Principal Environmental Engineer, Law Engineering and Environmental Services, 4919 West Laurel Street, Tampa, FL 33507 John J. Gallagher, County Administator Douglas S. Bramlett, Assistant County Administrator (Utilities Services) Ronald J. Walker, Solid Waste Superintendent

Date: 01-Apr-1998 08:31pm

From: Richard Garrity TPA

GARRITY R

Dept: Southwest District Office

Tel No: 813/744-6100 Ext. 352

To: Robert Butera TPA (BUTERA\_R)

CC: Joe Squitieri TPA (SQUITIERI\_J)

CC: Kim Ford TPA (FORD\_K)

CC: William Kutash TPA (KUTASH W)

Subject: RE: Leachate increase to City of Tampa WWTP from Pasco County

Thanks all for working together on this!!

Sensitivity: COMPANY CONFIDENTIAL

Date:

01-Apr-1998 11:40am

From:

Robert Butera TPA

BUTERA R

Dept:

Southwest District

Office

**Tel No:** 813/744-6100

To: Joe Squitieri TPA CC: Richard Garrity TPA CC: Kim Ford TPA

( GARRITY R ) ( FORD K )

( SQUITIERI J )

CC: William Kutash TPA ( KUTASH W )

Subject: Leachate increase to City of Tampa WWTP from Pasco County

Vince Manella (Pasco County) called to inform me that the city has agreed to increase the leachate accepted from Pasco County from 60,000 gpd to 72,000 gpd. This is a long way from the 300,000 gpd they should haul. The City agreed to review sampling results in a month to evaluate increased acceptance in the future.

I want to thank you Joe for your assistance to date. Hopefully you will be able to assist Solid Waste by contacting the city relating to future increases of the leachate after your approval of their sampling results.

Sensitivity: COMPANY CONFIDENTIAL

Date:

01-Apr-1998 10:37am

From:

Robert Butera TPA

BUTERA R

Dept:

Southwest District

Office

**Tel No:** 813/744-6100

To:

Kim Ford TPA

( FORD\_K )

Subject: FWD: Re: FWD: FPC Anclote -- Pasco Leachate

FYI

Date:

01-Apr-1998 08:11am

From:

William Kutash

Dept:

KUTASH W

Southwest District

Tel No:

813/744-6100 ext 353

Subject: Re: FWD: FPC Anclote -- Pasco Leachate

Office

Lets get together and talk about the leachate groundwater disposal option -- We have several concerns with this proposal that seem to be "fatal flaws" which would eliminate this proposal from further consideration but need to understand how some of these concerns are addressed via Water Fac permitting process. We need to come to a clear internal opinion as to the viability of this option before we ask FPC or Pasco for additional information.

If it's not viable, we need to so indicate to Pasco as quickly as possible so they can move ahead with development of alternate

proposals.

Sensitivity: COMPANY CONFIDENTIAL

Date:

01-Apr-1998 10:38am

From:

Robert Butera TPA

BUTERA\_R

Dept:

Southwest District

Tel No:

813/744-6100

To:

Kim Ford TPA

( FORD K )

Office

Subject: FWD: FPC Anclote -- Pasco Leachate

FYI

Date:

31-Mar-1998 05:51pm

From:

Henry Dominick TPA

DOMINICK H

Dept:

Southwest District

Tel No:

542-6100 Ext. 404

Subject: FWD: FPC Anclote -- Pasco Leachate

You are aware that Florida Power Corporation has declined to allow disposal of ash leachate to the Anclote Plant cooling water system with subsequent surface water discharge.

As the ground water disposal request remains active, the Water Facilities geologist has evaluated that proposal and prepared the attached comments. There are some concerns involving the potential contamination of surface waters that need to be resolved prior to issuance of an Emergency Order. In your summary letter to the County, please ask them to address these incompleteness items.

Contact us when you need us.

Office

Date:

30-Mar-1998 04:33pm

From:

Joseph May TPA

MAY J

Dept:

Southwest District

Office

Tel No:

813/744-6100 x 342

Subject: FPC Anclote -- Pasco Leachate

Henry,

Here is my review that you requested -- I'll drop the hard copy off in a bit.

Thanks,

Joe

## **Interoffice Memorandum**

TO:

Henry Dominick, P.E., Program Manager

Industrial Wastewater

FROM:

Technical Services - Ground Water

DATE:

March 30, 1998

SUBJECT:

FPC — Anclote River PP Facility No. FL0002992

**Proposed Discharge of Ash Pond Leachate** 

#### **GENERAL**

The Pasco County Resource Recovery Facility has accumulated ~30 MG of leachate within cells of the landfill. The facility does not have the capability to dispose of this volume since the County has allowed this volume to vastly exceed the facility's ability to dispose of this waste. Waste Management has worked with the County with several ideas to dispose of this leachate off-site—since disposal to the land surrounding the landfill would likely cause ground water violations at the edge of any permissible ZOD. The leachate can generally be characterized by: extremely high TDS (> 50,000 mg/L), metals, high ammonia, and high salinity. Water Facilities was requested to render assistance to Waste Management in order to alleviate the immediate threat to the environment.

An option that has been under review in Water Facilities has been disposal of the leachate *via* trucking to the FPC Anclote Power Plant. A meeting between Technical Services and a consulting firm (*i.e.*, AT&E) was held on 20 February to discuss potential disposal options. Initially, discharge to a rapid rate infiltration basin (RRIB) was discussed since that was the idea brought to the Department. At that time I noted that it was my opinion that we would need reasonable assurances that the RRIB—which directly abuts the Gulf of Mexico near the mouth of the Anclote River (see attachment)—would not provide for a direct discharge of ground water to the adjacent surface water, in violation of F.A.C. Whether disposal of 200,000–300,000 gpd of the extremely high TDS leachate would mound to the surface, directly discharge to the Gulf of Mexico, or travel vertically downwards until within the Floridan Aquifer system was debated. Several points were subsequently discussed—the ground water issues will be discussed in more detail below since the 6 March letter reiterates the AT&E opinions brought to the February meeting. It should be noted that the consultants arrived at the meeting with the understanding that the Department had already indicated that disposal of 200,000 gpd to the RRIB would be approved. The origination of this misunderstanding appears to have manifested itself after several meetings between various staff as potential solutions were discussed.

At the time of the 20 February meeting, Technical Services recommended that surface water discharge be investigated. Since the FPC disposes of 700-2800 MGD of cooling water it was our opinion that the amount of dilution would be exponentially more advantageous than that of ground water disposal—given the < 100,000 gpd permitted ground water discharge to the RRIB. It should be noted that the permit and ground water monitoring plan were written with this small volume as an important criteria. The mouth of the Anclote River, two public beaches, marine life populations, flora, and recreational sports occur in close proximity to this RRIB.

FPC — Anclote River PP
Facility No. FL0002992
Proposed Discharge of Ash Pond Leachate
Page 2 of 2

Any disposal of leachate to this facility will likely entail several tanker truck deliveries on a daily basis for several months. Therefore, attention to leachate quality as well as power plant production will also be required to be closely monitored.

At the time of the 20 February meeting, the Department required the County to dispose of ~200,000 gpd in order to meet a 1 June deadline (i.e., regain stormwater control of the landfill prior to the onset of the wet season). However, it is now my understanding that the disposal figure has been revised upward to ~300,000 gpd due to additional stormwater collection and contamination. It is also my understanding that the Department will assist the FPC in apprising the public of the circumstance and reasonable assurances any resulting emergency solution. Until 27 March—all Water Facilities efforts were directed at surface water discharge with cooling water dilution.

#### **REVIEW & RECOMMENDATIONS**

Leachate quality and variability has been more than adequately addressed by Charles Kovach (TS–SW). Essentially, the ammonia toxicity and potential for metals to accumulate in the canal sediments are the primary concerns. For more detailed discussion and recommendation, please refer to the appropriate Surface Water technical documentation.

I have the following incompleteness items with regard to the 6 March letter:

- There has been no documentation provided to either AT&E or the Department as to the
  application capacity of the RRIB. The RRIB appears to have a substantial footprint and is
  rectangular—however, a mounding analysis or documentation of previous performance is
  required for reasonable assurance that the mound will not occur to the surface or the adjacent
  surface waters.
- AT&E provided a discussion of the potential for a dense fluid (i.e., inferring the potential performance of the leachate). The references provided are accepted for fluid flows or applications in natural systems. It is my opinion that the discharge of 300,000 gpd to a RRIB is not likely to perform similarly to a natural system. A substantial volume of leachate is proposed to be discharged and will be required to move away in a matter of hours—not weeks as the time frames inferred by the references. Additionally, no references were supplied which indicated that that the leachate would behave as a DNAPL. Since the leachate is an aqueous phase liquid, it would appear that a major assumption has not been met in this portion of the analysis. Further analysis should be provided to indicate that the volume and density of the leachate application rate will not exceed the underlying aquifer system's ability to assimilate the load.
- The pond sediments may contain heavy metals in situ. The records of application and materials
  which have been applied to the pond are not clear. The potential for mobilization of contaminants
  that may be present in the sediments should be addressed.

Should reasonable assurances not be provided that there would be no direct discharge to the adjacent surface waters—or violation of the free from criteria—then the RRIB proposal should be addressed under the surface water rule, 62-302, F.A.C.

Should you have any questions, please contact me at extension 342.

cc: Mike Hickey, WFA Charles Kovach, TS–SW Bill Kutash, MA



# State of Florida Department of Environmental Protection – Southwest District Office

## **Interoffice Memorandum**

TO:

Henry Dominick, P.E., Program Manager

**Industrial Wastewater** 

FROM:

Joseph R. May, P.G., Environmental Supervisor

Technical Services - Ground Water

DATE:

March 30, 1998

SUBJECT:

FPC — Anclote River PP

Facility No. FL0002992

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FPC — Anclote River PP Facility No. FL0002992

Proposed Discharge of Ash Pond Leachate

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Should you have any questions, please contact me at extension 342.

cc: Mike Hickey, WFA Charles Kovach, TS-SW Bill Kutash, MA

# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION SOUTHWEST DISTRICT

## CONVERSATION RECORD

Time 11:40 Permit No.  County  M. John Daug Telephone No. —  Representing Cof of Tangh WWTP.  We Phoned Me [] Was Called [] Scheduled Meeting [] Unscheduled Meeting Other Individuals Involved in Conversation/Meeting  Summary of Conversation/Meeting  M. Pany Wanners Me THAT Any Walkage in THE Committy of Century Wanners Me THAT Any Walkage in THE Committy of Century Wanners Me THAT Any Walkage in The Committee of the Walkage of the Control of the Contro	7-10 90	Subject Pases Conchare -
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# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION SOUTHWEST DISTRICT

## CONVERSATION RECORD

Date 3-27-98	Subject Pasco LeacHAPE
Time 9:45 A.M.	Permit No.
	County Pasco
MK. SAM NERWE	Telephone No. 247-346)
Representing City of Tam	
[ ] Phoned Me [ ] Was Called [	[ ] Scheduled Meeting [ ] Unscheduled Meeting
Other Individuals Involved in	Conversation/Meeting
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PA-01 1/93 hjs

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# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION SOUTHWEST DISTRICT

## CONVERSATION RECORD

Date 3-27-98	Subject PASCO LEACHATE
Time 9.30 A.M.	Permit No.
	County Pageo
MR. Dosg BRAMLETT	Telephone No. 8/3-847-8/4
Representing Page Court	
/	] Scheduled Meeting [ ] Unscheduled Meeting
Other Individuals Involved in	Conversation/Meeting
Summary of Conversation/Meetin	g
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	Title
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PA-01 1/93 hjs BEFORE THE STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION,

Complainant,

vs.

PASCO COUNTY, FLORIDA

Respondent.

IN THE OFFICE OF THE SOUTHWEST DISTRICT

OGC FILE NO.

RAFT 3/26

#### CONSENT ORDER

This Consent Order is made and entered into between the State of Florida Department of Environmental Protection ("Department") and Pasco County, Florida ("Respondent") to reach settlement of certain matters at issue between the Department and Respondent.

The Department finds and the Respondent admits the following:

- 1. The Department is the administrative agency of the State of Florida having the power and duty to administer and enforce the provisions of Chapter 403, Florida Statutes, and the rules promulgated thereunder, Florida Administrative Code Title 62. The Department has jurisdiction over the matters addressed in this Consent Order.
- 2. Respondent is a person within the meaning of Section 403.031(5), Florida Statutes.

Recovery Facility ("RRF"), located on Hays Road, North of S.R. 52 in Spring Hill, Florida ("facility"). The facility is specifically located at Latitude 28°22'05" Longitude 82°33'30", Spring Hill, Pasco County, Florida. Respondent operates a solid waste incinerator and various solid waste management facilities at the facility under Department Site Certification No. PA87-23.

- 4. The incinerator ash is disposed of on-site in lined disposal units with leachate collection and removal systems. The ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank, then sent to an on-site leachate treatment plant, and the resulting treated water used as process water at the resource recovery facility.
- Through mismanagement of the operation in early 1997, incinerator ash was placed throughout the entire 10 acre unit referred to as disposal unit A-2, subjecting all stormwater which fell within A-2 to come in contact with ash and thus become The ash leachate is contains h concentrations of chlorides, dissolved salts, metals, and ammonia. In June 1997, design and operational problems caused the shutdown of the onsite leachate treatment plant and the inability to treat and remove generated leachate. Respondent attempted to send the ash leachate to several County wastewater treatment plant, however the high chloride content of the leachate caused temporary upsets of those plants. Respondent accumulated leachate in the storage tank, which with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown, and no

effective alternate method for leachate treatment and removal, as of November 1997 the ash disposal units were already impounded with several feet of leachate.

- 6. During December 1997 through February 1998, the west central region of Florida was inundated by rainfall which surpassed previous historical records. Pasco County recorded 43.08 total inches of rainfall for the three month period.
- 7. On December 23, 1997, the United States Small Business Administration declared the west central Florida area a disaster area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.
- 8. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- 9. This accumulation of rainfall has created a state of emergency at the Pasco County RRF. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. In addition, Respondent to date has been unable to restore the leachate treatment plant to full operation. As of March 20, 1998, the ash disposal units have become impounded to within 28 Finches of the top of the liner and the facility had approximately 35 million gallons of ash leachate impounded in the disposal units. This has created a condition which has the potential to cause an overtopping or a

breach and thus an uncontrolled release from the ash disposal units which contain large amounts of ash leachate water if normal rainfall is received in the coming months. This has also created a condition in which the integrity of the liners of the ash disposal units are potentially at risk due to increased depth on

the liner.

- could result in an uncontrolled and untreated release of the ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils connected to the Floridan Aquifer. The effects of such an event would be contamination of the Upper Florida Aquifer System with high concentrations of chlorides and dissolved metal salts, with the potential for degrading the potability of a primary water supply source for the Tampa Bay Region. In addition, in the case of discharge to surface water, the high ammonia concentrations would be toxic to freshwater organisms.
- 11. Substantial hauling of leachate to a more appropriate discharge point, such as the cooling water discharge area at the Florida Power Corporation Anclote Power Plant would allow for a controlled release and appropriate treatment of the excess ash leachate water and would be both feasible to do at once and adequate to alleviate the emergency situation.
- 12. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures

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to relieve such conditions must be taken to restore the ash disposal units to a safe operating status.

13. The Department and the Respondent have met on several occasions on this matter. Having reached a resolution of the matter Department and the Respondent mutually agree and it is,

#### THEREFORE, IT IS ORDERED:

- 14. Respondent shall conduct all ash leachate transport, discharge, monitoring, and reporting requirements in accordance with the terms and conditions of the agreement between Respondent and FPC (Attachment 1) and in accordance with the terms anad conditions of this order.
- ash leachate water (leachate) at the rate of an average of 300,000 gallons per day (a weekly total of at least 2.1 million gallons), (not to exceed 0.1% leachate volume:cooling water volume) either to the cooling water discharge canal at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacent to the existing FPC point of discharge of cooling water into the cooling water discharge canal, or other Department approventreatment or discharge sources, or a combination of both. This rate of hauling shall commence from the effective date of this order and continue for 120 days or until Respondent has reduced the depth of leachate over the primary liner of both disposal units A-1 and A-2 to less than 1 foot, whichever occurs

leachate to FPC must be reduced or discontinued, Respondent shall

In the event that, for any reason, the discharge of

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immediately (within 24 hours) notify the Department, immediately insure that at least 60,000 gallons per day are transported to the City of Tampa Wastewater Treatment Plant, and within 30 days, arrange for the continued transport of and discharge at the rate of at least 300,000 per day to alternate Department approved treatment or discharge sources.

- 16. Respondent shall continue to remove leachate from each disposal unit's leak detection system and initially from ash disposal unit A-2 until such time as the elevation of leachate in unit A-2 is maintained at or below 50 feet NGVD. Removal from A-2 shall continue as needed to maintain the leachate level at 50 feet NGVD or below in unit A-2. After this initial goal is met, Respondent shall commence with removal of the impounded leachate in unit A-1.
- Respondent shall have either completed corrective actions on the on-site leachate treatment plant such that it has the capacity to treat a minimum of 35,000 gallons per day and provided the Department with documentation of a contingency plan for alternate treatment or disposal of that quantity of leachte in the case of future plant failure or analyte provide the Department with documentation of a permanent (minimum of 2 years) contract with an alternate pepartment approved source for the treatment or discharge of that quantity of leachate.

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elevations noted in the attached sketch(Exhibit A) and the following schedule:

### Grading and Covering Schedule

Start 1st Area at Elevation 55 NGVD

Start 2nd Area at Elevation 54 NGVD

Start 3rd Area at Elevation 53 NGVD

Start 4th Area at Elevation 52 NGVD

Start 5th Area at Elevation 51 NGVD.

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Respondent shall commence with regrading, berm construction and covering of each resulting exposed area of unit A-2 and, complete

the regrading and covering of each area within 10 days. The regrading of each exposed area shall be accomplished by relocating the existing ash within the exposed area without disturbing the existing sand cover over the bottom liner and can be supplemented with new ash if it is available. As part of regrading, Respondent shall remove metal objects from the ash which may compromise the intergrity of the cover. The covering shall be accomplished by the installation of a geomembrane cover to prevent further stormwater infiltration into the ash, designed to collect stormwater on top of the cover and pump the stormwater of the cover into on site retention ponds.

19. Respondent shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary and be discharged in such a manner as to minimize impacts to the environment. Should any adverse impacts occur (aquatic mortality caused by Respondent's discharge), Respondent shall be liable for damages under Chapter 403 of the Florida Statutes.

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- 20. A mixing zone within the cooling water discharge canal shall be allowed for all parameters listed in Rule 62-701.510(8)(c) Florida Administrative Code for the discharge of the leachate to comply with Class III marine water quality standards and minimum criteria of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal. Respondent is required to meet all Class III marine water quality standards and minimum criteria at the edge of the above described mixing zone.
- 21. Respondent shall monitor water quality at the discharge location (composite of 5 randomly selected tanker loads), and at a point 500 feet downstream from the point of discharge [a 24 hour composite sample as well as a grab sample at slack ebb tide], for the full list of all inorganic parameters listed in Rule 62-701.501(8)(c) Florida Administrative Code, and acetone, on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Respondent is required to meet all Class III marine water quality standards at the above described point of monitoring.
- 22. Respondent shall menitor and report the discharge at the locations described in 16. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's

Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or by e-mail to Charles Kovach (Kovach C@tpal.dep.state.fl.us).

- 23. Respondent shall conduct benthic macroinvertebrate sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 24. Respondent shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of the canal and the canal sides. This sediment monitoring shall include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.
- 25. Respondent shall submit a weekly report, by facsimile followed by submission of disc or e-mail as noted below, including the results and interpretation of all monitoring performed. The report shall also include the daily quantity of leachate removed, transported and discharged, or treated on-site and off-site, and the daily elevation of leachate in units A-1



and A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or by e-mail to Charles Kovach.

- 26. The reporting requirements of paragraphs 21 through 25 shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.
- 27. Respondent agrees to pay the Department stipulated penalties in the amount of \$500 per day for each and every day Respondent fails to timely comply with any of the requirements of paragraphs 11 though 21 of this Consent Order. A separate stipulated penalty shall be assessed for each violation of this Consent Order. Within 30 days of written demand from the Department, Respondent shall make payment of the appropriate stipulated penalties to "The Department of Environmental Protection" by cashier's check or money order and shall include thereon the OGC number assigned to this Consent Order and the notation "Ecosystem Management and Restoration Trust Fund". Payment shall be sent to the Department of Environmental Protection, 304 Coconut Palm Drive, Tampa, Florida 33619. Department may make demands for payment at any time after violations occur. Nothing in this paragraph shall prevent the Department from filing suit to specifically enforce any of the terms of this Consent Order. If the Department is required to file a lawsuit to recover stipulated penalties under this

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paragraph, the Department will not be foreclosed from seeking civil penalties for violations of this Consent Order in an amount greater than the stipulated penalties due under this paragraph.

28. If any event occurs which causes delay or the reasonable likelihood of delay, in complying with the requirements of this Consent Order, Respondent shall have the burden of proving the delay was or will be caused by circumstances beyond the reasonable control of the Respondent and could not have been or cannot be overcome by Respondent's due diligence. Economic circumstances shall not be considered circumstances beyond the control of Respondent, nor shall the failure of a contractor, subcontractor, materialman or other agent (collectively referred to as "contractor") to whom responsibility for performance is delegated to meet contractually imposed deadlines be a cause beyond the control of Respondent, unless the cause of the contractor's late performance was also beyond the contractor's Upon occurrence of an event causing delay, or upon becoming aware of a potential for delay, Respondent shall notify the Department orally within 24 hours or by the next working day and shall, within seven calendar days of oral notification to the Department, notify the Department in writing of the anticipated length and cause of the delay, the measures taken or to be taken to prevent or minimize the delay and the timetable by which Respondent intends to implement these measures. If the parties can agree that the delay or anticipated delay has been or will be caused by circumstances beyond the reasonable control of Respondent, the time for performance hereunder shall be extended



for a period equal to the agreed delay resulting from such circumstances. Such agreement shall adopt all reasonable measures necessary to avoid or minimize delay. Failure of Respondent to comply with the notice requirements of this paragraph in a timely manner shall constitute a waiver of Respondent's right to request an extension of time for compliance with the requirements of this Consent Order.

29. Persons who are not parties to this Consent Order but whose substantial interests are affected by this Consent Order have a right, pursuant to Sections 120.569 and 120.57, Florida Statutes, to petition for an administrative hearing on it. The Petition must contain the information set forth below and must be filed (received) at the Department's Office of General Counsel, 3900 Commonwealth Boulevard, MS-35, Tallahassee, Florida 32399-3000, within 21 days of receipt of this notice. A copy of the Petition must also be mailed at the time of filing to the District Office named above at the address indicated. Failure to file a petition within the 21 days constitutes a waiver of any right such person has to an administrative hearing pursuant to Sections 120.569 and 120.57, Florida Statutes.

The petition shall contain the following information:

(a) The name, address, and telephone number of each petitioner;

the Department's Consent Order identification number and the

county in which the subject matter or activity is located; (b) A

statement of how and when each petitioner received notice of the

Consent Order; (c) A statement of how each petitioner's

substantial interests are affected by the Consent Order; (d) A



statement of the material facts disputed by petitioner, if any;

(e) A statement of facts which petitioner contends warrant

reversal or modification of the Consent Order; (f) A statement of

which rules or statutes petitioner contends require reversal or

modification of the Consent Order; (g) A statement of the relief

sought by petitioner, stating precisely the action petitioner

wants the Department to take with respect to the Consent Order.

If a petition is filed, the administrative hearing process is designed to formulate agency action. Accordingly, the Department's final action may be different from the position taken by it in this Notice. Persons whose substantial interests will be affected by any decision of the Department with regard to the subject Consent Order have the right to petition to become a party to the proceeding. The petition must conform to the requirements specified above and be filed (received) within 21 days of receipt of this notice in the Office of General Counsel at the above address of the Department. Failure to petition within the allowed time frame constitutes a waiver of any right such person has to request a hearing under Sections 120.569 and 120.57, Florida Statutes, and to participate as a party to this proceeding. Any subsequent intervention will only be at the approval of the presiding officer upon motion filed pursuant to Rule 28-106.205, Florida Administrative Code.

A person whose substantial interests are affected by the Consent Order may file a timely petition for an administrative hearing under Sections 120.569 and 120.57, Florida Statutes, or may choose to pursue mediation as an alternative remedy under



Section 120.573 before the deadline for filing a petition.

Choosing mediation will not adversely affect the right to a hearing if mediation does not result in a settlement. The procedures for pursuing mediation are set forth below.

Mediation may only take place if the Department and all the parties to the proceeding agree that mediation is appropriate. A person may pursue mediation by reaching a mediation agreement with all parties to the proceeding (which include the Respondent, the Department, and any person who has filed a timely and sufficient petition for a hearing) and by showing how the substantial interests of each mediating party are affected by the Consent Order. The agreement must be filed in (received by) the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000, by the same deadline as set forth above for the filing of a petition.

The agreement to mediate must include the following:

- (a) The names, addresses, and telephone numbers of any persons who may attend the mediation;
- (b) The name, address, and telephone number of the mediator selected by the parties, or a provision for selecting a mediator within a specified time;
- (c) The agreed allocation of the costs and fees associated with the mediation;
- (d) The agreement of the parties on the confidentiality of discussions and documents introduced during mediation;



- (e) The date, time, and place of the first mediation session, or a deadline for holding the first session, if no mediator has yet been chosen;
- (f) The name of each party's representative who shall have authority to settle or recommend settlement; and
- (g) Either an explanation of how the substantial interests of each mediating party will be affected by the action or proposed action addressed in this notice of intent or a statement clearly identifying the petition for hearing that each party has already filed, and incorporating it by reference.
- (h) The signatures of all parties or their authorized representatives.

As provided in section 120.573 of the Florida Statutes, the timely agreement of all parties to mediate will toll the time limitations imposed by sections 120.569 and 120.57 for requesting and holding an administrative hearing. Unless otherwise agreed by the parties, the mediation must be concluded within sixty days of the execution of the agreement. If mediation results in settlement of the administrative dispute, the Department must enter a final order incorporating the agreement of the parties. Persons whose substantial interests will be affected by such a modified final decision of the Department have a right to petition for a hearing only in accordance with the requirements for such petitions set forth above, and must therefore file their petitions within 21 days of receipt of this notice. If mediation terminates without settlement of the dispute, the Department shall notify all parties in writing that the administrative

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hearing processes under Sections 120.569 and 120.57 remain available for disposition of the dispute, and the notice will specify the deadlines that then will apply for challenging the agency action and electing remedies under those two statutes.

- 30. Entry of this Consent Order does not relieve Respondent of the need to comply with the applicable federal, state or local laws, regulations or ordinances.
- 31. The terms and conditions set forth in this Consent Order may be enforced in a court of competent jurisdiction pursuant to Sections 120.69 and 403.121, Florida Statutes. Failure to comply with the terms of this Consent Order shall constitute a violation of Section 403.161(1)(b), Florida Statutes.
- 32. Respondent is fully aware that a violation of the terms of this Consent Order may subject Respondent to judicial imposition of damages, civil penalties up to \$10,000.00 per offense and criminal penalties.
- 33. Respondent shall allow all authorized representatives of the Department access to the property and plant at reasonable times for the purpose of determining compliance with the terms of this Consent Order and the rules of the Department.
- 34. All plans, applications, penalties, stipulated penalties, costs and expenses, and information required by this Consent Order to be submitted to the Department should be sent to Waste Program Administrator, Florida Department of Environmental Protection, 3804 Coconut Palm Drive, Tampa, Florida 33619.

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initiate appropriate legal action to prevent or prohibit any violations of applicable statutes, or the rules promulgated thereunder that are not specifically addressed by the terms of this Consent Order.

- 36. The Department enters into this Consent Order solely to address the emergency created by design and operational problems and extreme weather conditions previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not settle any enforcement actions the Department has taken or will take in the future relative to the actions of Respondent prior to the issuance of this Order or subsequent to this Order.
- 37. Respondent waives its right to an administrative hearing afforded by Sections 120.569 and 120.57, Florida Statutes, on the terms of this Consent Order. Respondent acknowledges its right to appeal the terms of this Consent Order pursuant to Section 120.68, Florida Statutes, but waives that right upon signing this Consent Order.
- 38. The provisions of this Consent Order shall apply to and be binding upon the parties, their officers, their directors, agents, servants, employees, successors, and assigns and all persons, firms and corporations acting under, through or for them and upon those persons, firms and corporations in active concert or participation with them.
- 39. No modifications of the terms of this Consent Order shall be effective until reduced to writing and executed by both Respondent and the Department.

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- 40. If all of the requirements of this Consent Order have not been fully satisfied, Respondent shall, at least 14 days prior to a sale or conveyance of the property or plant, (1) notify the Department of such sale or conveyance, and (2) provide a copy of this Consent Order with all attachments to the new owner.
- 41. This Consent Order does not address settlement of any criminal liabilities which may arise from Sections 403.161(3) through (5), 403.413(5), 403.727(3)(b), 376.302(3) and (4), or 376.3071(10), Florida Statutes, nor does it address settlement of any violation which may be prosecuted criminally or civilly under federal law.
- 42. Respondent shall use all reasonable efforts to obtain any necessary access for work to be performed in the implementation of this Consent Order. If necessary access cannot be obtained, or if obtained, is revoked by owners or entities controlling access to the properties to which access is necessary, Respondent shall notify the Department within (5) business days of such refusal or revocation. The Department may at any time seek to obtain access as is necessary to implement the terms of this Consent Order. The Respondent shall reimburse the Department for any damages, costs, or expenses, including expert and attorneys fees, that the Department is ordered to pay, or that the Department incurs in connection with its efforts to obtain access as is necessary to implement the terms of this Consent Order. Respondent shall pay these sums to the Department

or arrange a payment schedule with the Department within 30 days of written demand by the Department.

43. This Consent Order is a final order of the Department pursuant to Section 120.52(7), Florida Statutes, and it is final and effective on the date filed with the Clerk of the Department unless a Petition for Administrative Hearing is filed in accordance with Chapter 120, Florida Statutes. Upon the timely filing of a petition this Consent Order will not be effective until further order of the Department.

DATE				John J. Gallagh County Administ	
	DONE	AND	ORDERED this	day Tampa, Florida.	of

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Richard D Garrity, Ph.D. Director of District Management Southwest District

Copies furnished to:
Larry Morgan, OGC

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Date: 3 2696

Number of pages including cover sheet: 3

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Phone:	813	256	0114		<del>-</del> -
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From: Law Force

Phone: (813) 744-6100 × 382

Fax phone: (813) 744-6125

REMARKS: Urgent	For your review Reply ASAP Please comment
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Date: 3/25/98 04:40:58 PM From: Robert Butera TPA

Subject: Pasco Update - 3/25/98 - 4:05 P.M.

To: Kim Ford TPA

CC: Richard Garrity TPA
CC: William Kutash TPA
CC: Steve Morgan TPA

Vince called to respond to our questions this AM.

Vince contacted Ron Melton @ FPC who informed him the contract would be in the County attorney's (Barney Telatozich) hand by 4:00 P.M. March 26, 1998. The County attorney informed Vince Mannella he would give it top priority and attempt to get it on the agenda for the BOCC meeting on March 31, 1998. If it does not get on the agenda it will be on the April 7, 1998 agenda. I expressed the Department's concern with any additional delays. Until the BOCC approves the contract the county cannot proceed.

Vince informed me that he would be working with Dick Meyer commencing tomorrow to develop a comprehensive contingency plan for leachate removal should the evaporator leachate treatment facility not be operational to maintain compliance relative to the head over the liner. Vince contacted John Dailey at the City of Tampa as to the possibility of extending the contract for leachate disposal another six months after the current contract expiration date of May 31, 1998. John Dailey told Vince he knew of no reason why the City would not be receptive to accepting the leachate for an additional six months but stated that it was not his call as he would have to discuss with his supervisor. He will respond to Vince to hopefully support their contingency plan.

Vince requested use of 16 mil liner for the rain cell cover so that it could be glued through overlapping seams by county staff rather than fusion bonding by a contractor. I expressed my concern with even a 20 mil liner but informed him that I would get back to him tomorrow (March 26, 1998) with a response.

Kim, please fax this e-mail to Vince today (March 26, 1998) as I promised that I would document our conversation and provide him a copy.

### Transmit Confirmation Report

005 No.

Receiver

8-1-813-856-0007 WASTE MGT TAMPA SWDIST Mar 26 98 10:53 01'22 Norm Transmitter

Date

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02 0K Pages Result

Date: From:

3/25/98 04:40:58 PM Robert Butera TPA

Subject:

Pasco Update - 3/25/98 - 4:05 P.M.

Subject: To:

Kim Ford TPA

CC:

Richard Garrity TPA William Kutash TPA

cc:

Steve Morgan TPA

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Dy PHONE 10 Am W. PASLO A D AGREEMENT REQUIRED WIRC Ron W Ja Wor Dane yer
But Will check on it BOB STEUE Van gang Kim 1st area thall enough 2nd ARRA AVERDS AVEW ASH ESAND BOM PLANON-NEW ASH WW SAINT WONFUSED BB HOWTO pretent princtives GE AS WED FOR THEKENESS OF CINEAR Um Goden mayor 12 mil KF SAND WHY NOTSAMEAS A-Z-EOMC. Jan sand Herborns LIKE THE ZO ALGO. Un will attalcan Thickness OF Catomensiane. KE bULUSTED 5 DAG) to FZFGRADE HAM COULD WILL GENEMBRANE Vm Has wo os sterrons GE SUGGESTES MEASURING DEPTH TO ASH Um san the works present to Doug CE BAND WHY - ITS FOR YOUR BIMEFIT SINCE YOU CLAIM YOU DEED MORE ASH

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TO ONSITE LTP.
AND EXTENSION FOR TOMPA WWIP Um sans will sons ARCUMENT FOR DEW ASH deenes by 4pm Tonay



## PASCO COUNTY, FLORIDA

DADE CITY

(352) 521-4274

LAND O'LAKES

(£13) 996-7341

NEW PORT RICHEY
FAX

(8.13) 847-8145

(§13) 847-8064

UTILITIES SERVICES BRANCH PUB. WKS./UTILITIES BLDG., S-213

7530 LITTLE ROAD

NEW PORT RICHEY, FL 34654

March 24, 1998

Dr. Richard D. Garrity, Ph.11.
Director of District Manage rent
Florida Department of
Environmental Protection
3804 Coconut Palm Drive
Tampa, FL 33619-8318

Post-it" Fax Note 7671	Date 3/24 #of bages 4
" R. GARRITY	From Vory Brantell
Co.Mept. FDEP	00 PC 0 SB
Flicing #	"hone 813-847-8145
Fax # 213 - 744 - 6084	Fax #

RE

Emergency Disposal of Ash Leachate, Pasco County, Florida

Dear Dr. Garrity:

Pasco County entered into Consent Agreement OGC Case No. 96 0953 on July 12, 1996, to climinate the discharge of ash leachate into the Shady Hills Subregional Wastewater Treatment Plant (WWTP) no later than June 1, 1997. Chur requirement was to construct and provide start-up of the Shady Hills Resource Recovery Plant's in apporator/crystallizer unit by April 1, 1997.

Our leachate processing plant was substantially complete on April 1, 1997 and we began full operations of the facility on May 1, 1997, but immediate problems were encountered with our dryer and baghouse units plus additional control and processing failures. We have previously provided you and your staff with updated schedules for needed equipment replacement and our latest schedule (enclosed) provided by the contractor establishes a May 4, 1998 completion date for a total replacement of the baghouse unit and major retrofit of the duct work to the baghouse.

The leachate processing plant was designed to manage and process 35,000 gpd of ash leachate which is adequate capacity for one (1) 10-acre ash cell with normal annual rainfall. Since September 1997, we have experienced abnormally high rainfall and during the period of December 25, 1997 through March 20, 1998, we received 41.6 inches of rainfall at the Resource Recovery Plant site. As you are aware, the El Nino impact on our ash cells A-1 and A-2 have caused our two (2) 10-acre ash disposal cells to collect in excess of 37 million gallons of ash leachate which needs to be disposed of *immediately* to prevent ground water contamination at the Resource Recovery site. I have enclosed a staff memorandum dated

Dr. Richard D. Garrity, Ph.i.), March 24, 1998

March 20, 1998 which documents the quantity of ash leachate in cells A-1 and A-2.

In late September 1997, we regan to investigate numerous alternatives to provide co-treatment of ash leachate at large municipal VinVTP's and industrial pretreatment plants throughout Florida. We solicited and received telephone quotes from four (4) environmental consultant firms and they proposed numerous alternatives including barging the ash leachate to Alabama and trucking to Jacksonville to an industrial pretreatment facility. These costs ranged from \$18.00 per 1,000 gallons to transport ash leachate to County-owned facilities in Pasco County up to .220 per gallon to transport to Jacksonville.

We initially, in October 1997, selected J. J. Baker to haul ash leachate to WWTP's in Pasco County including the City of New Port Richey's 7.5 mgd WWPT which is partially owned by Pasco County. As we began to haul ash leachate to four (4) WWTP's in Pasco County, we concurrently began negotiations with the City of Tampa to transport and co-treat ash leachate at Tampa's 90 mgd facility. Hauling to WWTP's through out Pasco County had to be terminated because the normal average daily flow of wastewater was too low to provide proper co-treatment. I have enclosed a letter from the City of New Port Richey dated Felt ruary 11, 1998, which noticed Pasco County to stop all discharges of ash leachate into the New Port R chey's WWTP.

In November 1997, we continued to work with City of Tampa staff and on December 10, 1997 we received the enclosed temporary Waste Hauler Discharge Permit (No. 11-21-97-A) to begin hauling of up to 60,000 gpd of ash leachate to Tampa. We solicited emergency bids and thereafter contracted with Coastal Environmental to transport the ash leachate. We began hauling ash leachate to the City of Tampa on or about December 19, 1997 and we are continuing this process until we can provide a better alternative. Our cost for this transport and co-treatment is approximately \$1,500.00/day. As a note, we have continually requested that Tampa accept more than 60,000 gpd but they have not to date authorized any additional loads. Our temporary permit with Tampa expires on May 31, 1998, but we believe this permit could be extended if necessary.

Since October, 1997, we have continually interacted with several Environmental Consultants (list enclosed) to keep our lines of communications open for any and all alternatives related to transport and disposal of ash leachate. We received a quote from Quicksilver Environmental, Inc., on February 3, 1998, to transport/treat 10 million gallons of leachate at the International Processing Specialists, Inc.,

Dr. Richard D. Garrity, Ph. ). March 24, 1998

facility in Jacksonville. Florida for a cost of .19¢ per gallon for 10 million gallons; this equates to \$1,900,000.00 which would only reduce approximately 30% of our total quantity stored in A-1 and A-2. We feel this is cost prohibition since there are other locally available facilities such as co-disposal at the Florida Power Corporation's Anclote Plant in Southwest Pasco County.

The possibility of utilizing the existing hazardous waste injection well at Keiser Aluminum & Chemical Corporation's (KACC's) Mulberry, Florida facility was also investigated. This well injects a dilute hydrochloric acid into a high TDS aquifer (> 100,000 mg/l) which would be compatible with the ash leachate. Discussions with FDEP personnel in the Underground Injection Control Section indicated that a permit modification would have to be obtained before ash leachate could be injected, the timing of which made this alternative unfeasible.

We have also solicited alternative solutions from Leonard W. Casson, Ph.D., P.E., who is currently working through the University of Florida on specific research associated with his permanent position as Associate Professor with the Department of Civil and Environmental Engineering, University of Pittsburgh in Pittsburgh, Penenylvania. Dr. Casson has voluntarily agreed to research our problems with the leachate processing plant and hopefully provide a long-term solution to not only ash leachate processing and disposal but disposal of the dry salt solids.

This letter and summary of events since September 1997, hopefully provides your office with assurances that Pasco County has attempted to solicit and contract with <u>any and all</u> available sources for co-treatment and processing of our ash leathate. As you are aware, we have started construction of our synthetic cover for the entire A-1 cell which you completion, will eliminate all future generation of leachate in cell A-1. Our "free board" in cell A-1 and A-2 is approximately 2.5 feet and we need to remove as much ash leachate as possible at the carliest possible date. This is an <u>emergency situation</u> and the transport and disposal of up to 300,000 gol at the Florida Power Corporation Anchote Plant is the only viable short-term alternative remaining.

Again, we solicit your immediate assistance in the form of an Emergency Order or Consent Agreement, which will provide a one-time only discharge of approximately 30,000,000 gallons of ash leachate at the Florida Power Anclote Plant. If we consistently transport 300,000 gpd seven days per week, it will take 100 days to complete the project. As a note, our bids for transport to the Anclote Plant were opened on

AND A-2 GEOMENBRANE Dr. Richard D. Garrity, Ph.D. March 24, 1998

Friday. March 20, 1998. The apparent low bid is for \$19.67 per 1,000 gallons, which if awarded, the transport cost alone for 30 million gallons will be \$590,100.00.

Sincerely,

Douglas S. Bramlett

Assistant County Administra or

(Utilities Services)

DSB/mvv\19\garrity2

Enclosure

Leonard W. Casson, Fh.D., P.E., Associate Professor, Department of Civil and Environmental Engineering, University of Pittsburgh, 944 Benedum Hall, Pittsburgh, PA 15261-2294 Randy Melton, Florida Power Corporation, Post Office Box 14042-H2G, St. Petersburg, FL 33733

John J. Gallagher, County Administrator

Karla Stetter, County Attorney

Vincent Mannella, P. 3., Solid Waste Facility Manager

WPASCO LEAGUAGE
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WILL UP BID ON TRICK 300,000 GPD AND WILL GRING IN AND GRADE ASH VF AS(CHD IF THEY UNDERSTOOD THE SLERGE INDEPENDENT OF MORE ASH DBIJM SAND ATRIMIST BEBROUGHT LIN AND GRADED TO GET PROPER GRADES BK SAND DETAILS MUST BE DISCUSSED WILL D PROVIDE EXPLANATION 3) ASH REGRADIM-TECHNICAL 155 ASH REGRADIM-TECHNICAL ISSUES

# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION SOUTHWEST DISTRICT

## CONVERSATION RECORD

Date 3/19/98	Subject & PAJCO LEAZHAST
Time 1:25	Permit No.
,	County
M CRAIG DILTZ	Telephone No.
Representing	DEP TAIL ANTASIECE
[ Phoned Me [ ] Was C	
Other Individuals Involved in Conver	sation/Meeting
Summary of Conversation/Meeting _	:
CTD. SAID OF	o solution for
on site t	resonant for ottorines
	GE PLANT DYSIGN
TO TRUMP	- CHLORIDES TO ALLOW
on 51	TE LAMAPPLICATION
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(continue on another	Signature
sheet, if necessary)	Title
	11110

PA-01

1/96

pap

Date:

3/19/98 12:13:54 PM William Kutash TPA

From:

Subject:

FWD: Pasco Landfill teleconference

To:

Kim Ford TPA

To: To: Steve Morgan TPA Allison Amram TPA

Can any or all of you make this meeting? \_\_its to break the bad news to Pasco that they may need to find a new leachate disposal alternative.

Date: From: 3/18/98 04:56:24 PM Sandra Lynch TPA Pasco Landfill teleconference

Subject:

Bill, the Pasco County landfill teleconference is scheduled for Friday, 3/20/98 at 1:00 p.m. Please pass this information on to any staff you want to attend. The meeting will be in the Admin conference room.

Date: From:

3/18/98 03:34:14 PM Chris McGuire TAL

Subject:

Re: DISPOSAL ALTERNATIVES FOR PASCO LEACHATE

To:

Kim Ford TPA

Thank Kim. I have no hesitation in suggesting that Pasco should pay big bucks to haul this leachate, but it all seems pointless if IWS has no treatment for chlorides and sends its effluent to a POTW. For all the bad feelings that this issue raises, we appreciate how much work you have put into this and the difficult position you are in.

Date:

3/18/98 03:04:08 PM

From:

Allison Amram TPA

Subject:

Re: DISPOSAL ALTERNATIVES FOR PASCO LEACHATE

To:

Kim Ford TPA

#### Kim-

I wasn't thinking about this earlier, but the difference between Tampa and Jax WWTPs may be the salinity of the surface water body that they discharge to. Is there a problem w/ the leachate going to FPC?

Hope all went well at Coniglio.

Allison

Date:

3/18/98 13:20 Kim Ford TPA

From: Subject:

DISPOSAL ALTERNATIVES FOR PASCO LEACHATE

To:

See Below

I spoke with the IWS people in Jacksonville about acceptance of the leachate in their facility. They said yes so I sent them the analysis and asked them to consider the level of chlorides and TDS and a volume of 300,000 gpd. They said yes at \$00.05 (5 cents per gallon). They also said it would be almost impossible to get enough trucks to haul that amount (since it is so much farther away, it would take about 25 tankers rather than 10 to haul to Anclote.

IWS discharges to the City if Jacksonville WWTP. Since the City of Tampa WWTP currently only accepts 60,000 gpd to prevent plant upsets and it is a 60 mgd facility, can we expect the city of Jacksonville WWTP to accept 300,000 gpd since it is only a 52 mgd facility? IWS has no treatment for chlorides.

Based on previous estimates to haul from Pasco to Sarasota (a previous alternative considered \$325/6000 gallons roundtrip 120 miles each way), the cost to haul to IWS in Jacksonville is \$3,250,000 for 30,000,000 gallons plus disposal cost of \$1,500,000, for a total of \$4,750,000.

#### kbf

CC: William Kutash TPA	To: David Thulman TAL To: Craig Diltz TAL To: Mary Jean Yon TAL To: Michard Tedder TAL To: Chris McGuire TAL To: Henry Dominick TPA To: Joseph May TPA To: Charles Kovach TPA To: Richard Garrity TPA To: John Ruddell TAL To: Mimi Drew TAL CC: Michael Hickey TPA CC: Judy Richtar TPA CC: Steve Morgan TPA CC: Allison Amram TPA
	CC: William Kutash TPA

# FAX



Date:	3	18	98	
Number of pages	inclu	iding	cover sheet:	2

ET W S	То:	ALE	
		ws	
	Phone:		
	CC:		

From:	fin FORD	
Phone:	(813) 744-6100	82
Fax phone:	(813) 744-6125	

REMARKS:	☐ Urgent	For your review	Reply ASAP	☐ Please comment
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\$ .05/6 ALLEPT

Table 1 Leachate Quality Cell A-2 Sump

Parameter	9/8/97	9/15/97	9/22/97	9/30/97	10/7/97	10/21/97	12/24/97	12/31/97	1/7/98	1/14/98	1/21/98	1/28/98
Alkalinity as CaCO3	231	162	305	389	338	172						
Total Organic Carbon	41.2	59	56.7	35.9	38.5	14.4						
Chloride	22,419	17,216	29,110	23,120	28,072	18,737	20,558	49,991	45,435	35,259	33,485	36,557
Fluoride	0.12	0.13	0.14	0.24	0.14	0.13						
Ammonia N	22.4	13.2	28.9	27.2	23.7	13.3						
Kjeldahl N	22.6	13.4	28.6	26.0	24.6	13.6	10.2	48.4	15.1	40.8	41.2	34.4
Nitrite	0.03	0.02	0.06	<0.01	<0.01	<0.01						
Nitrate	<0.11	<0.11	<0.11	<0.11	<0.11	<0.11						
pH, Lab	7.33	7.07	7.05		7.47	7.14	7.52	8.70	6.74	7.38	7.44	7.40
Total Phosphorus	0.30	0.11	0.17	0.09	0.18	0.21						
Total Dissolved Solids	82,500	69,400	98,500	58,900	64,100	45,400			129,000	111,600	156,200	87,600
Total Suspended Solids	22	23	3	32	302	23	34	17	506	486	592	408
Specific Conductivity	56,700	44,100	67,400	60,700	57,200	47,900			111,200	90,100	77,000	81,700
Sulfate	454	472	546	449	429	378			560	603	632	573
Aluminum	0.200	0.138	0.269	0.201	0.218	0.114						
Arsenic	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.04	<0.04	<0.04	<0.04
Barium	3.05	2.73	3.16	3.05	2.16	2.04						
Cadmium	<0.002	<0.002	<0.002	<0.002	<0.002	<0.002	0.15	0.12	0.17	0.13	0.13	0.13
Calcium	9,900	6,390	8,790	8,180	7,460	5,950						
Chromium	<0.01	0.012	<0.01	<0.01	0.016	<0.01	<0.01	<0.01	<0.01	<0.01	0.01	<0.01
Copper	0.15	0.12	0.16	0.16	0.17	0.15	0.28	0.26	0.30	0.30	0.34	0.25
Iron	0.77	0.48	0.59	1.52	0.88	0.6						
Lead	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	2.30	1.82	1.58	1.69
Magnesium	4.33	5.06	3.44	3.87	4.10	4.87						
Manganese	0.52	0.56	0.38	0.58	0.57	0.52						
Nickel	0.61	0.40	0.59	0.52	0.57	0.46	1.19	1.03	1.19	0.92	1.04	1.11
Potassium	3,170	2,470	3,680	3,370	3,300	2,390						
Selenium	<0.01	<0.07	<0.01	<0.01	0.012	<0.01	<0.01	<0.01	<0.04	<0.04	<0.04	<0.04
Silver	<0.002	<0.002	<0.002	<0.002	<0.002	<0.002	0.31	0.25	0.34	0.25	0.25	0.26
Sodium	4,360	3,990	5,640	5,210	5,120	3,900			]			
Zinc	0.08	0.07	0.09	0.07	0.12	0.06	0.15	0.13	0.26	0.17	0.32	0.15
BOD							436	294	288	143	169	251

All concentrations in milligrams per liter (mg/l), except pH (in units) and specific conductivity (in micromhos per centimeter).

### Transmit Confirmation Report

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# DEPARTMENT OF ENVIRONMENTAL PROTECTION SOUTHWEST DISTRICT

### CONVERSATION RECORD

Date 3 18 48	Subject	t W PASLO
Time BISD	Permit	No.
	County	pasco
M CDAG DILTZ	Teleph	one No. Sc 2919385
Representing	DEP	
[ ] Phoned Me [ ]	Vas Called [ ] So	cheduled Meeting [ ] Unscheduled Meeting
Other Individuals Involved in C	onversation/Meeting _	
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PA-01 1/96

pap

Date:

3/17/98 08:36:56 AM
Judy Richtar TPA
Emergency Final Order-W.Pasco
Kim Ford TPA

From:

Subject:

To: To:

Anna Black TPA Diana Booth TPA

To: To:

Charles Kovach TPA

Draft okay except Charles' email address should not include a colon, replace with a period.

4)

Date:

From:

Subject:

3/17/98 08:30:45 AM Anna Black TPA DRAFT Emergency Final Order - West Pasco

To: See Below

As discussed with Mike Hickey on Friday, March 13th, this document is sent to you for any specific changes. Please send your changes to Booth\_D, Kovach\_C, Black\_A, and Ford\_K. Thank you in advance.

Kim Ford

#### **Best Available Copy**

## BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re:
EMERGENCY AUTHORIZATION FOR THE
TRANSPORT AND DISCHARGE OF ASH LEACHATE
FROM THE PASCO COUNTY RESOURCE RECOVERY
FACILITY AT FLORIDA POWER CORPORATION
ANCLOTE POWER PLANT MADE NECESSARY BY
RECENT CHRONIC RAINFALL

CASE NO. 98-

#### EMERGENCY FINAL ORDER

Under Section 120.569(2)(1) of the Florida statutes, the State of Florid Department of Environmental Protection (Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive leachate impoundment in ash disposal units at the Pasco County (Pasco) Resource Recovery Facility(RRF) resulting from improper operat of their ash disposal units, a shutdown of their leachate treatment plant in 1997 due to design and operational problems, and complications due to extreme high levels of rainfall which occurred in Pasco County during December 1997 through February 1998.

#### **DEFINITIONS**

The terms used in the Order are those defined generally in Title 62 of t Florida Administrative Code(F.A.C.).

#### FINDINGS OF FACT

- 1. The Pasco RRF is located on Hays Road, North of S.R. 52 in Spring Hil Florida. Pasco operates a solid waste incinerator and various solid waste management facilities at the site. The incinerator ash is disposed of on-sit lined disposal units with leachate collection and removal systems. The ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank then sent to an on-site leachate treatment plant, and the resulting treated w used as process water at the resource recovery facility.
- 2. Through mismanagement of the operation in early 1997, incinerator ash was placed throughout the entire 10 acre unit referred to as disposal unit A-subjecting all stormwater which fell within A-2 to come in contact with ash a thus become leachate. In June 1997, design and operational problems caused t shutdown of the on-site leachate treatment plant and the inability to treat a remove generated leachate. Pasco accumulated leachate in the storage tank, w with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown, and no effective alternate method for leachate treatment and remova as of November 1997 the ash disposal units were already impounded with severa feet of leachate.
- 3. During December 1997 through February 1998, the west central region Florida was inundated by rainfall which surpassed previous historical records Pasco County recorded 43.08 total inches of rainfall for the three month peri
- 4. On December 23, 1998, the United States Small Business Administratio declared the west central Florida area a disaster area based on damages to ho and businesses caused by severe storms and flooding which occurred on the 12t through the 14th of December, 1997.
  - 5. The Office of the President of the United States, on January 6, 1998

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issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginn December 23, 1997 and continuing.

- 6. The Department finds that this accumulation of rainfall has created state of emergency at the Pasco RRF. The excessive rainfall has accumulated rate which far exceeds the safe storage and management capabilities of the facility. In addition, Pasco, to date has been unable to restore the leachat treatment plant to full operation. As of March 11, 1998, the ash disposal un have become impounded to within 30 inches of the top of the liner. This has created a condition which has the potential to cause an overtopping or a brea and thus an uncontrolled release from the ash disposal units which contain la amounts of ash leachate water if normal rainfall is received in the coming months. This has also created a condition in which the integrity of the line of the ash disposal units are potentially at risk due to increased depth on t liner.
- 7. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils connected to the Floridan Aquifer. The effects of such an event would contamination of the Upper Florida Aquifer System, a primary water supply sour for the Tampa Bay Region.
- 8. Substantial hauling of leachate to a more appropriate discharge poin such as the cooling water discharge area at the Florida Power Corporation Anc Power Plant would allow for a controlled release and appropriate treatment of excess ash leachate water and would be both feasible to do at once and adequa to alleviate the emergency situation.
- 9. Based on the conditions described above, the Department has determin that the potential for disaster and imminent harm to the environment exists a this facility and emergency measures to relieve such conditions must be taken restore the ash disposal units to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department t authority to issue an Emergency Final Order if, as agency head, I find that a immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the combination of design and operational problems and extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

#### THEREFORE, IT IS ORDERED:

- 1. Pasco, at a minimum, shall transport and discharge ash leachate water (leachate) at the rate of not less than 300,000 gallons per day (not to excee 0.1% leachate volume:cooling water volume) to the cooling water discharge can at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacen the existing FPC point of discharge of cooling water into the cooling water discharge canal. This rate of hauling shall commence from the effective date this Order and continue for 120 days or until Pasco has reduced the depth of leachate over the primary liner of both disposal units A-1 and A-2 to less th foot, whichever occurs first. In the event that, for any reason, the dischar of leachate to FPC must be reduced or discontinued, Pasco shall immediately (within 24 hours) notify the Department, immediately insure that at least 60, gallons per day are transported to the City of Tampa Wastewater Treatment Pla and arrange for the continued transport of and discharge at the rate of at le 300,000 per day to alternate Department approved treatment sources.
- 2. Pasco shall remove leachate exclusively from each disposal unit's lea detection system and from ash disposal unit A-2 until such time as the elevat of leachate in unit A-2 is maintained at or below 50 feet NGVD. Removal shal continue to maintain the leachate level at 50 feet NGVD or below in unit A-2, while commencing with removal of the impounded leachate in unit A-1.
- 3. Upon leachate levels in unit A-2 reaching an elevation of 55 feet NGV Pasco shall commence with regrading and covering unit A-2 by the installation a geomembrane cover to prevent further stormwater infiltration, designed to collect stormwater on top of the cover and pump the stormwater off the unit. Pasco shall complete installation of such according to the attached sketch (Exhibit A) and the following schedule:

#### Covering Schedule:

```
Start 1st @ El. 55, Finish 1st @ El. 54
" 2nd @ El. 54, " 2nd @ El. 53
" 3rd @ El. 53, " 3rd @ El. 52
" 4th @ El. 52, " 4th @ El. 51
" 5th @ El. 51, " 5th @ El. 50
```

"1st thru 5th" are the areas to be covered. "El." is the elevation of leacha in the unit at the time of cover installation.

- 4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary an discharged in such a manner as to minimize impacts to the environment. Shoul any adverse impacts occur (aquatic mortality caused by Pasco County's dischar Pasco County shall be liable for damages under Chapter 403 of the Florida Statutes.
- 5. A mixing zone within the cooling water discharge canal shall be allowed for all parameters listed in Rule 62-701.510(8)(c) Florida Administra Code for the discharge of the leachate to comply with Class III marine water quality standards and minimum criteria of the State of Florida. The mixing z shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal. Pasco County is required meet all Class III marine water quality standards and minimum criteria at the edge of the above described mixing zone.
- 6. Pasco County shall monitor water quality at the discharge location (composite of 5 randomly selected tanker loads), and at a point 500 feet downstream from the point of discharge [a 24 hour composite sample as well as

#### **Best Available Copy**

grab sample at slack ebb tide], for the full list of all inorganic parameters listed in Rule 62-701.501(8)(c) Florida Administrative Code, and acetone, on daily basis for the first week after initiation of this discharge activity, a on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality standards at the above described point of monitoring.

- 7. Pasco County shall monitor and report the discharge at the location described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the res and conclusions from this monitoring and observation shall be submitted by 9: A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted the Department's Southwest District Office on disc or by e-mail to Charles Ko (Kovach C@tpa1:dep.state.fl.us).
- 8. Pasco County shall conduct benthic macroinvertebrate sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, a on a monthly basis thereafter. The results of these tests shall be submitted the Department within 21 days following each sampling period.
- 9. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling w discharge canal (one at the center of the canal, and samples at locations mid between the center of the canal and the canal sides. This sediment monitorin shall include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conduct during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to Department within 10 days following each sampling period.
- 10. Pasco County shall submit a weekly report, by facsimile (as well a on disc or by e-mail), including the results and interpretation of all monito performed. The report shall also include the daily quantity of leachate remo transported and discharged, or treated on-site and off-site, and the daily elevation of leachate in units A-1 and A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125. An electr copy of this data shall also be submitted to the Department's Southwest Distr Office on disc or by e-mail to Charles Kovach.
- 11. The reporting requirements of paragraphs 6, 7, 8, and 9 shall continue for the duration of this Order. The Department may revise the list parameters, monitoring locations, and/or frequency of sampling based upon res and interpretations received.
- 12. The Department issues this Emergency Final Order solely to address the emergency created by design and operational problems and extreme weather conditions previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not se any enforcement actions the Department has taken or will take in the future relative to the actions of Pasco County prior to the issuance of this Order o subsequent to this Order.
- 13. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled t judicial review under section 120.68 of the Florida Statutes. The Florida Ru of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of t

#### **Best Available Copy**

Department of Environmental protection and a second copy, accompanied by fili fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which they party reside The notice of appeal must be filed within thirty days of rendition of the Ord to be reviewed.

DONE AND ORDERED ON THIS \_\_\_\_day of \_\_\_\_\_,1998, in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

(DRAFT)

VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

To:	James Bottone TAL
To:	Jennifer Fitzwater TAL
To:	David Thulman TAL
To:	Craig Diltz TAL
To:	Mary Jean Yon TAL
To:	Richard Tedder TAL
To:	Chris McGuire TAL
To:	Henry Dominick TPA
To:	Joseph May TPA
To:	Charles Kovach TPA
CC:	Michael Hickey TPA
CC:	Judy Richtar TPA
CC:	Robert Butera TPA
CC:	Steve Morgan TPA
CC:	Allison Amram TPA
CC:	William Kutash TPA
CC:	Diana Booth TPA
CC:	Kim Ford TPA

Date: From:

3/16/98 05:32:41 PM Chris McGuire TAL

Subject:

Pasco County Emergency Order

To:

See Below

Kim, your fax to David Thulman with the partial draft of the Pasco County Emergency Order ended up on my desk. I have some comments, but I would prefer to see a draft of the entire order and just edit it once. Actually, Jennifer Fitzwater (our water facilities attorney) and I will tag-team edit the document (unless Perry or David would prefer someone else). I do have two quick questions. First, will Pasco be trucking 300,000 gpd of treated leachate? I thought their leachate treatment plant wasn't working. Second, do state water quality standards apply in the FPC discharge canal?

Thank. Please call if you have any questions.

To: Kim Ford TPA CC: Robert Butera TPA CC: Richard Garrity TPA CC: Jennifer Fitzwater TAL CC: Mary Jean Yon TAL CC: James Bottone TAL David Thulman TAL CC: CC: Perry Odom TAL

Allison

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1211 tech blvd., suite 200 / tampa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795

RECEIVED

## FACSIMILE TRANSMISSION COVER SHEET

MAR 1 6 1998

			DE	
DATE:3/	12/98	PROJECT I	10: <u>27 - 2440 M</u>	
TO: _ ki	in Ford			
OF: <u>FD</u>	EP - Tomp. 813 - 744-60	084		
FROM:	Larry Ma	ron	_	
OF: ATLA	NTA TESTING &	ENGINEERING, INC.		
		FAX NO.: <u>(813) 62</u>	23-3795	
94	11-648-4571			
SUBJECT: _	Pasco Cou	ity Leachate ?	Disposal	
		Corp Andote		
		•		
COMMENTS:		is copy of pe	,	
	polletant	analysis per	Sormed on	
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NO. OF PAGES	TO FOLLOW:	7		
F THERE IS ANY PROBLEM WITH THIS TRANSMISSION. PLEASE CALL THE SENDER AT (813) 623-6646.				
			©THANK YOU.	

**®** 

HAVE A NICE DAY



CHEMICAL LABORATORIES INCORPORATED

Received From: Pasco Co. Utilities Env. Lab

8864 Government Dr. New Port Richey, FL 34654 Date Reported : Nov17 1997

Project Number : LMF
PO Number : N/A
FDHRSDW Number : 83139
NYSDOH Number : 11595
FDER COMQAPNum : 86-0008G

LDHH Number : 94-23 NCDEHNR Number : 296 SCDHEC Number : 96019

For: Full PP w/ Mo

Date Sampled:Nov 6 1997 Date Received:Nov 7 1997 Lab Number : 11124
REPORT OF ANALYSIS

11124 Parameter Unit Method %ACC %PRC LEACHATE Detection Limit .00500 <.0050 Cyanide mg/L .00500 Phenols mg/L .00737 .00005 78.7 .000 .00530 Silver mg/L .00005 105. 1.12 0.595 Arsenic mg/L Beryllium mg/L .00010 104. .360 < .0001 .00005 84.1 .410 .00728 Cadmium mg/L .00020 83.0 1.03 .00429 Chromium mg/L .00020 94.2 1.22 0.0227 Copper mg/L .00020 82.7 20.3 < .0002 Mercury mg/L .00020 94.5 2.35 0.260 Nickel mg/L .00010 86.6 2.88 .00722 Lead mg/L .00020 101. .330 0.0247 Antimony mg/L .00030 102 ...610 Selenium mg/L .00010 89.6 2.36 .00817 Thallium mg/L Zinc mg/L .00070 96.1 .310 0.0783 Dilution\_Factor 1.00 1.00 113. 2.84 <1.00 1,1,1-trichloroethan ug/L 1.00 114. 3.58 <1.00 1,1,2,2-tetrachloroe ug/L 1.00 114. .780 <1.00 1,1,2-trichloroethan ug/L 1.00 108. 4.34 <1.00 1.00 106. 2.18 <1.00 1,1-dichloroethane ug/L 1,1-dichloroethene ug/L 0.300 108, 3.71 < 0.300 1,2-dichloroethane ug/L 0.250 124. .570 < 0.250 1,2-dichloropropane ug/L <1.00 1.00 2-chloroethylvinylet ug/L 1.00 108. .200 <1.00 Bromodichloromethane ug/L 1.00 122. 4.00 < 1.00 Bromoform ug/L Data Release Authorization

Sample integrity and reliability certified by Lab personnel prior to analysis. Methods of analysis a cordance with FCL QA and EPA approved methodology. This Report may not be brooked in part, results relate only to items tested.

Jefferson & Flowers, Ph.d. President/Technical Director

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CHEMICAL LABORATURIES INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr.

New Port Richey, FL 34654

Date Reported : Nov17 1997

Project Number : LMF Number : N/A FDHRSDW Number: 83139

NYSDOH Number: 11595 FDER COMOAPNum : 86-0008C LDHH Number: 94-23 NCDEHNR Number: 296 SCDHEC Number: 96019

For: Full PP w/ Mo

Date Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

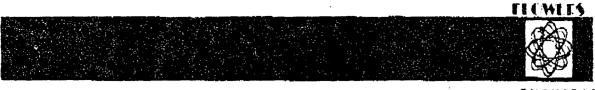
					11124		
Parameter	Unit 1	Method	BACC 1	<b>PRC</b>	LEACHAT	E	
	Dete	ection					
	•	Limit					
cis-1,3-dichloroprop	-		106.				
Carbon tetrachloride	-		112.				
Chloroform					<0.300		
Dibromochloromethane			113.				
Methylene chloride			101.				
trans-1,3,-dichlorop	**		107.				
Trichlorofluorometha					<2.00		
t-1,2-dichloroethene			105.				
Trichloroethene	<b>-</b>		110.				
Tetrachloroethene	ug/L		.118.				
1,2-dibromo-3-chloro			112.	5.23			
Bromomethane	•	5.00			<5.00		
Chlorobenzene	ug/L				<0.500	•	
Chloroethane	ug/L			2.41	<3.00		
Chloromethane	-	5.00			<5.00		
Dichlorodifluorometh		2.00			<2.00		
Vinyl chloride	ng/L	0.500			<0.500		
o-dichlorobenzene	ug/L				<0.500		
m-dichlorobenzene					<0.500		
Para-dichlorobenzene					<0.500		
Hall_Spike	ug/L	0.500	124.	1.53	122.		
-	_	-	-	-	-		
Dilution_Factor		-	-	-	1.00		
o-dichlorobenzene	ug/L	0.500	104.	.700	<0.500		
m-dichlorobenzene	ug/L						
Para-dichlorobenzene					<0.500		
		e Author					
Sample integrity and	reliab:	ility co	ert <b>if</b> :	ied by	y Lab pe	rsonnel prior	to analysis.
Methods of analysis	Of Pacc	rdance	with	FCL	QA and	EPA approved	methodology.
This Report may not 1	rosYlde	duced:	in/par	rt. re	esults r	elate only to	items tested

results relate only to items tested.

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CHEMICAL LADORATORIES INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr.

New Port Richey, FL 34654

Date Reported : Nov17 1997

Project Number : LMF

PO Number : N/A FDHRSDW Number : 83139

NYSDOH Number: 11595

FDER COMQAPNum : 86-0008G LDHH Number : 94-23

NCDEHNR Number : 296 SCDHEC Number : 96019

For: Full PP w/ Mo

Date Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

	•				11124		
Parameter	Unit M	ethod %	ACC !	PRC 1	LEACHATE		
		ction					
		Limit					
Benzene					<0.200		
Chlorobenzene					<0.500		
Ethylbenzene		0.500					
Toluene	ug/L	0.500	98.4	.100	<0.500		
Xylene	ug/L				<0.500		
Methyl-tert-butyleth	ug/fi	0.500					
Total_BTEX	nd/r				<0.500		
PID_Spike	ug/L	0.500	92.1	.010	87.0		
-	-	-	-	-	-		
Dilution_Factor		-	-	-	1.00		
Acrolein		0.500			<0.500		
Acrylonitrile	ug/L	0.500			<0.500		
-	-	_		-			
Surr_Spike(AE)					74.0		
2-Nitrophenol					<1.00		
4-Chloro-3-methylphe					<1.00		•
2,4,6-trichloropheno					<1.00		
2,4-Dichlorophenol					<1.00		
2,4-Dimethylphenol					<1.00		
2,4-Dinitrophenol					<1.00		
2-chlorophenol			-		<0.200		
2-methyl-4,6-dinitop		1.00					
4-Nitrophenol		1.00					,
Pentachlorophenol	-	1.00					
Phenol		1.00	60.2	2.11	119.		
3,3'-Dichlrbenzidene		1.00			<1.00		
	Release						
Sample integrity and							
Methods of analysis							
This Report may not	be repro	duced i	n pai	ct, re	esults r	elate only to	items tested.
	(A) X/	Y				<b>مل</b>	fferson L. Flowers. Ph.D.

Jeffel of S: Flowers, Ph.d. President/Technical Director

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Section 1 of 5

Page 3 of 7



LARCOATCEMES INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr.

The first of the form of the Change to the first of the state of the s

New Port Richey, FL 34654

Date Reported : Nov17 1997

Project Number : LMF PO Number: N/A FDHRSDW Number : 83139

NYSDOH Number: 11595 FDER COMQAPNum : 85-0008G LDHH Number: 94-23

NCDEHNR Number: 295 SCDHEC Number: 96019

For: Full PP w/ Mo

Date Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number : 11124

REPORT OF ANALYSIS

				11124		
Parameter	Unit	Method %ACC	&PRC	LEACHATE		
	Det	tection				
		Limit				•
Benzidene		1.00		<1.00		
1,2-Diphenlhydrazine		1.00		<1.00		
Bis(2-ethylhexyl)pht		1.00 70.				
Butyl benzyl phthala		1.00 70.				
Di-n-butylphthalate	•	1.00 72.				
Diethylphthalate		1.00 67.				
Dimethylphthalate		1.00 69.				
Dioctylphthalate		1.00 76.				
N-Nitradimethylamine		1.00 57.				
N-Nitrsdiphenylamine		1.00 60.				
N-Ntrsdi-n-prpylmine		1.00 66.				
2,4-dinitrotoluene		1.00 94.				
2.6-Dinitrotoluene	_	1.00 84.				
Isophorone		1.00 69.				
Nitrobenzene		1.00 73.			•	•
Acenaphthylene		1.00 58.				
Acenaphthene		1.00 62.				
Anthracene		1.00 69.				
Benzo(a)anthracene		1.00 83.				
Benzo(a) pyrene		1.00 77.				•
Benzo(b) fluoranthene		1.00 84.				
Benzo(g,h,i)perylene		1.00 78.				
Benzo(k)fluoranthene		1.00 75.	,			
Chrysene		1.00 75.	0 3.4			
Dibnz(a,h)anthracene		1.00		<1.00		
Fluoranthene		1.00 76.		9 <1.00		
		se Authoriza				
Sample integrity and	relia	bility certi	ried l	by Lab per	sonnel prior	to analysis.
Methods of analysis This Report may not	CIPAC	condance wit	h FCI	L QA and	EPA approved	methodology.
This Report may net	o <b>Al</b> Ab	reduced in b	art, 1	results re	late only to	items tested.
						flerson L. Flowers, Ph.D. flerson S. Flowers, Ph.D.

Jefferson 8. Flowers, Fh.d. President/Technical Director

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CHEMICAL LADORATORIES INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr. New Port Richey, FL 34654 Date Reported : Nov17 1997 Project Number : LMF

PO Number: N/A FDHRSDW Number: 83139 NYSDON Number: 11595

FDER COMQAPNum : 86-0008G LDHH Number : 94-23 NCDEHNR Number : 296 SCDHEC Number : 95019

For: Full PP w/ Mo

Date Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

					11124
Parameter	Unit	Method	BACC	<b>%PRC</b>	LEACHATE
	Def	tection	•		
		Limit			
Fluorene	ug/L	1.00	66.7	1.88	<1.00
Indn(1,2,3-cd)pyrene		1.00	75.5	5.44	<1.00
Naphthalene		1.00	59.8	3.13	<1.00
1-methyl-Naphthalene		1.00		.180	
2-methyl-Naphthalene		1.00		.370	
Phenanthrene				3.46	
Pyrene	_			4.26	
Intl_QA_Spike(2FBP)	ug/L	1.00			31.6
4-Brmphnl_phnylether		1.00	73.7	3.49	<1.00
4-Chlrphnlphnylether	ug/L	1.00	71.7	2.72	₹1.00
B(2-chirethox)methan	ug/L	1.00	63.7	3.05	<1.00
B(2-chlrisprop) ether	ug/L	1.00	65.6	2.83	<1.00
b(2-chlorethyl)ether	ug/L	1.00	55.1	990	<1.00
1,2,4-trichlorobenze	ug/L	1.00	60.6	4.98	<1.00
o-dichlorobenzene	ug/L	1.00	54.2	.700	<1.00
m-dichlorobenzene	ug/L	1.00	51.2	.130	<1.00
Para-dichlorobenzene	ug/L	1.00			<1.00
2-Chloronapthalene	ug/L	1.00	67.2	3.28	<1.00
Hexachlorobenzene	ug/L	1.00	63.3	4.39	<1.00
Hexachlorobutadiene	ug/L	1.00	64.0	3.16	<1.00
Hexachloroethane	ug/L	1.00		•	<1.00
Hexachlorocyclopenta	ug/L	1.00			<1.00
Surr_Spike(DBBP)		1.00			38.6
Acid_Base_Extraction		-			1000
Dioxin		0.0100			<.0100
Dioxin_Extraction		-			-
				_	

Data Release Authorization

Sample integrity and reliability certified by Lab personnel prior to analysis. Methods of analysis accordance with FCL QA and EPA approved methodology. This Report may not be eproduced in part, results relate only to items tested.

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Section 1 of 5

Page 5 of 7



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Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr.

New Port Richey, FL 34654

Date Reported : Nov17 1997 Project Number : LMF PO Number : N/A FDHRSDW Number : 83139

NYSDOH Number: 11595

FDER COMQAPNum : 86-0008G LDHH Number : 94-23 NCDEHNR Number : 296 SCDHEC Number : 96019

For: Full PP w/ Mo

Date Sampled: Nov 5 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

					11124			
<b>Parameter</b>	Unit	Method	\$ACC	%PRC	LEACHATE			
		tection						
		Limit						
4,4'~DDD	ug/L	0.0100	94.7	4.67	<.0100			
4,4'-DDE	ug/L	.00600	94.6	5.55	<.0060			
4,4'-DDT	ug/L	0.0160	101.	1.98	≺.0160			
- a-BHC	ug/L	.00200	101.	7.48	<.0020			
Aldrin	ug/L							
b-BHC	ug/L	.00400	95.7	3.23	<.0040			
Chlordane	ug/L	0.0400	95.4	6.86	<.0400			
<b>₫</b> −BHC	ug/L							
Dieldrin	ug/L	.00600						
Endosulfan_I	ug/L	.00400	94.6	5.78	<.0040		•	
Endosulfan_II	ug/L	.00400						
Endosulfan_sulfate	ug/L				<.0040			
Endrin	ug/L				<.0010			
Endrin_Aldehyde	ug/L	.00100	88.5	1.45	<.0010			
g-BHC	ug/L				<.0005			
Heptachlor	ug/L				<.0020			
Heptachlor_Epoxide	ug/L	.00400	95.3	5.60				
Kelthane(Dicofal)	ug/L	0.0500			<.0500			
Methoxychlor	ug/L	0.0100	93.1	1.23	<.0100			
Toxaphene	ug/L	0.100			<0.100			
Chlor_Pest_Extractio	ml	-			1000			
PCB_1016	ug/L	0.0500			<.0500			
PCB_1221	ug/L	0.0500			<.0500			
PCB_1232	ug/L	0.0500			<.0500			
PCB_1242	ug/L	0.0500			<.0500			
PCB_1248	ug/L	0.0500			<.0500			
		se Autho						
Sample integrity and	relia	bility_c	ertif	ied by	y Lab person	nel prior t	o analysis.	

Sample integrity and reliability certified by Lab personnel prior to analysis. Methods of analysis in accordance with FCL QA and EPA approved methodology. This Report may not be reproduced in part, results relate only to items tested.

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President/Technical Director

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Section 1 of 5

Page 6 of 7



CHEMICAL LABORATORIES INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

8864 Government Dr.

New Port Richey, FL 34654

Proj PO FDHR NYSD

Project Number : LMF PO Number : N/A FDHRSDW Number : 83139

NYSDOH Number: 11595
FDER COMQAPNum: 86-0008G
LDHH Number: 94-23
NCDEHNR Number: 296
SCDHEC Number: 96019

Date Reported : Nov17 1997

For: Full PP w/ Mo

Date Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

11124

Parameter

Unit Method %ACC %PRC LEACHATE

Detection

Limit 0.0500

PCB\_1254 ug/L

<.0500

PCB\_1260 ug/L 0.0500

<.0500

Intl\_QA\_Spike(DBC) ug/L

.00010 86.0 1.29 <.0001

Molybdenum mg/L

.00010 92.0 .800 0.0722

Data Release Authorization

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Jefferan S. Flowers, Ph.d.
President/Technical Director

Section 1 of 5

Page 7 of 7

Jefferson L. Flowers, Ph.D. Jefferson S. Rowers, Ph.D. 481 NEWBURYPORT AV. ALTAMONTE SPRINGS FLORIDA 32715-0597 BUS: (407) 339-5984 FAX: (407) 260-6110

Date: From:

3/18/98 11:25:24 AM Robert Butera TPA FWD: Pasco CO Landfill leachate Kim Ford TPA

Subject: To:

Date: From: 3/9/98 06:03:20 PM

Subject:

Mary Jean Yon TAL FWD: Pasco CO Landfill leachate

Bob or Susan:

You'll see from the attached note that Mimi Drew is now in on the Pasco County leachate issue. What's the very latest that I should pass on to John Ruddell? Thanks!

M.J.

Date: From:

Subject:

3/9/98 05:30:45 PM John Ruddell TAL FWD: Pasco CO Landfill leachate

FYI -- Anybody know anything about this and care to fill me in?

John

Date:

3/9/98 04:06:22 PM

From:

Mimi Drew TAL

Subject:

Pasco CO Landfill leachate

Rick, my folks are quite concerned about the potential to allow Pasco Co to discharge their landfill leachate via the Anclote power plant. As I understand it, you are entertaining the possibility of an emergency order to allow this discharge of 300,000 gpd for 6 months, or potentially longer. It has metals and unionized ammonia, among other things.

This plant (Anclote) was on the PEER hit list a couple of months ago for operating without a current permit, the suggestion being that this made them out of compliance with water quality standards and potentially causing a water quality problem.

At the very least, I think you, John and I and staff need to telecon on this issue. We need to discuss alternatives, as well as possibly requiring some type of additional treatment before discharge.

Please let me know if and when we can get together. My week, as is John's probably, is crazy with the session, but I can squeeze something in. Thanks.

Date:

3/17/98 04:37:03 PM

From:

Allison Amram TPA

Subject:

FWD: Re: W. Pasco Emer. Order

To: Kim Ford TPA

Kim-

Charles prefers to change the E/O sampling - sample for all parameters first, if no organics detected, then we can drop them. Let me know when the next opportunity is to revise the draft; I saw that you sent it up to Tallhassee.

Thanks.

Allison

FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION Page:28

PERMITTING APPLICATION PROJECT-EVENT REPORT (PA) 17-MAR-98

Permitting Office: SOUTHWEST DISTRICT (SWD)

Proj Name: LOSKILL, JAMES & DOREEN

Rec Date: 21-AUG-97 Rmn:

Site Name:

ID: 127708

Perm Type: Water - Dredge and Fill P (DF)

Processor: PETERSON M

Permitting Event: Receive Request

Begin Date: 21-AUG-97 Period:

1 End Date: 21-AUG-97

Status: Done

Permitting Event: Fee Verification

Begin Date: 21-AUG-97 Period:

2 End Date: 21-AUG-97

Status: Exempt

Permitting Event: Completeness Review

Begin Date: 21-AUG-97 Period: 30 End Date: 21-SEP-97

Status: Default

Permitting Event: Determine Agency Action

Begin Date: 21-AUG-97 Period: 90 End Date: 03-0CT-97

Status: Exempt

Permitting Event: STOP CLOCK

Begin Date: 03-0CT-97 Period:

1 End Date: 03-OCT-97

Status: Done

· 西山、\$

Date:

3/17/98 09:41:06 AM

From:

Charles Kovach TPA

Subject:

Re: W. Pasco Emer. Order

sounds good to me; let's test first then drop

charles

### Charles-

I know you're in Tallhassee all week, but maybe you'll get a chance to check your e-mail.

I looked over the sampling part of the E/O for W. Pasco at Kim's request, and I have a change that I'd like your input on.

You have a condition that the leachate will be tested daily for the

first week, and weekly thereafter, for parameters listed in the solid

waste rule. These parameters include lots of organics that are generally not detected in the ash leachate. In the past 2 years (they

sample 2x/yr), acetone has been detected twice in the ash cell leachates, but no other organics have been detected. I suggest that

we change the condition to sampling for all the inorganic parameters

listed in Ch. 62-701.510(8)(c), and acetone. Would this be ok for

your concerns? It would save them a bit on analyticals. Or we could

ask for all the Appendix 1 organics at first, and drop if nothing is detected.

Please let me know. Hope you have a good and productive trip to Tallahassee!

Allison

FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

PERMITTING APPLICATION PROJECT-EVENT REPORT (PA) 17-MAR-98

Permitting Office: SOUTHWEST DISTRICT (SWD)

Proj Name: DUDA, DAVID & LYNDA Rec Date: 26-AUG-97 Rmn: 112

Site Name: ID: 127916

Perm Type: Water - Dredge and Fill P (DF)

Processor: HERRON\_L

Page:27

Permitting Event: Receive Request

Begin Date: 26-AUG-97 Period: 1 End Date: 26-AUG-97

Status: Done

Permitting Event: Fee Verification

Begin Date: 26-AUG-97 Period: 2 End Date: 28-AUG-97

Status: Exempt

Permitting Event: Completeness Review

Begin Date: 26-AUG-97 Period: 30 End Date: 26-SEP-97

Status: Default

Permitting Event: Determine Agency Action

Begin Date: 26-AUG-97 Period: 90 End Date:

Status: Pending

W. pasco Canofill
3/17/98

Rick G Honory D Stroke M. JAMES FINE KIM F

JOHN-RODEII
CHARLES KOUACH
MIMI DREW
CHAIS M
CHAIL DILTE

RICHAMO TEMOER

MD USE OF ED & TECHICAL QUESTION

RG GENERAL DESCRIPTION

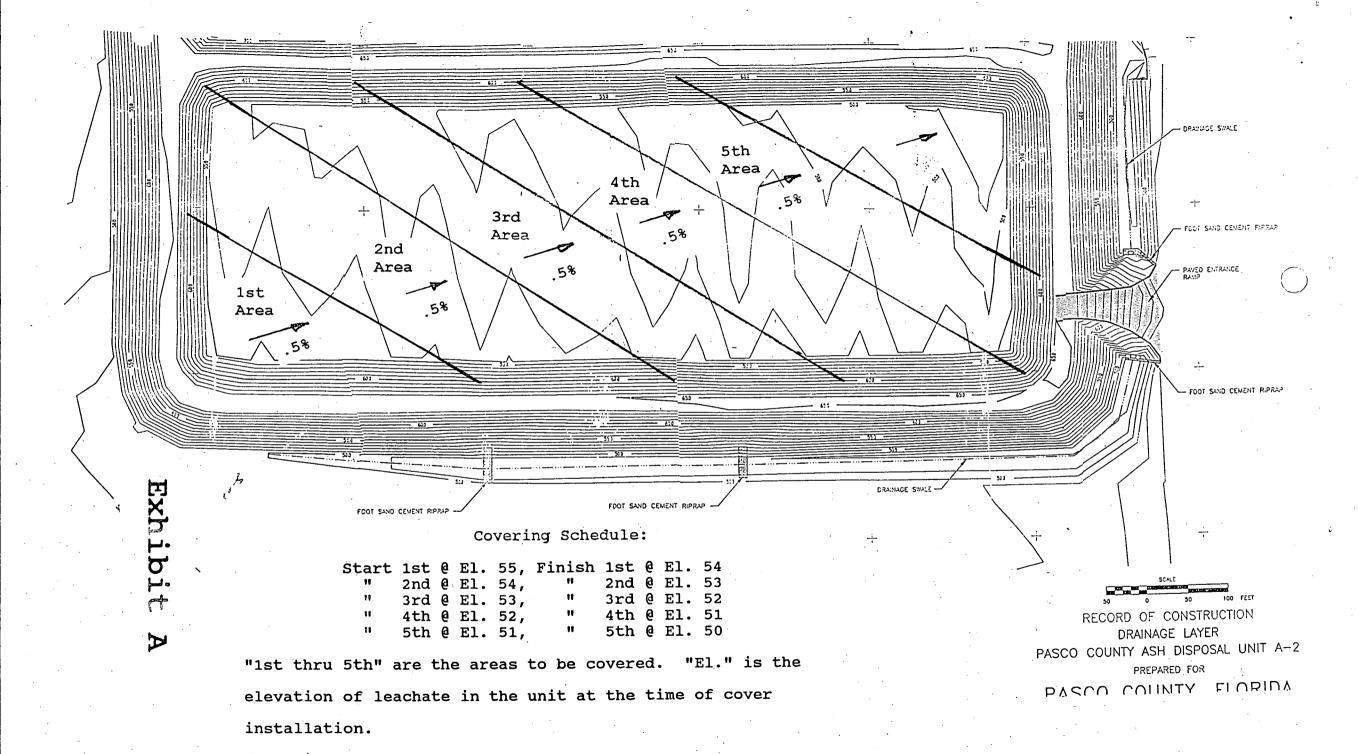
CL DESCRISED WHATS in THE LEARTHATE

MD SUGGESTED CO PRATHER THAN ED

Ask pascoto HAUL to Jacksonville-steve Henry to cottell on support to Stoment - Riches Decision

	FDEP	3804 Coconut Palm ]	Orive, Tampa, FL 33619-8318
		FALLER	
	FAX		Date: Mar 17, 1993  Number of pages including cover sheet: 7.
00	John Ruc	tde [	
	Mary Jea Sw	1 You	From: Tim Ford
•	DIS	vire	Diagram (012) 744 (100
٠,	Phone: Fax phone: CC:		Phone: (813) 744-6100  Fax phone: (813) 744-6125
	REMARKS: U	rgent For your review	☐ Reply ASAP ☐ Please comment

Sign



### Transmit Confirmation Report

No.

Receiver

010 TALWASTE-ADM WASTE MGT TAMPA SWDIST Mar 17 98 12:57 01'25 Norm Transmitter

Date

Time

Mode

Pages Result

# Transmit Confirmation Report

No.

Receiver

009 SOLID-WST-TA WASTE MGT TAMPA SWDIST Mar 17 98 12:54 01'29 Norm Transmitter Date

Time

Mode

Pages Result

# Transmit Confirmation Report

No.

008 OGC-ENFORCEM WASTE MGT TAMPA SWDIST Mar 17 98 12:51 01'24 Norm Receiver Transmitter Date

Time

Mode

Pages Result

# Department of Environmental Protection

Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619-8318

INFORMATION REQUEST

TO: MARY JEAN YOUNG SOVID WASTE MANAGEMENT TAULAHASSEE
•
We are pleased to send the enclosed information you requested.
If we can be of further service, please contact:
Kim B. Ford, P.E. Solid Waste Section Waste Management Division 3804 Coconut Palm Drive Tampa, FL 33619-8318 (813) 744-6100, ext. 382
COMMENTS: W.PASCO PHOTOS TO HELP
Explain. THE Entrocky order
11m 3 17 98
i i

Date: 16.3.1998 10:04
From: Allison Amram TPA
Subject: W. Pasco Emer. Order
To: Charles Kovach TPA
CC: Kim Ford TPA
CC: Robert Butera TPA
CC: William Kutash TPA

#### Charles-

I know you're in Tallhassee all week, but maybe you'll get a chance to check your e-mail.

I looked over the sampling part of the E/O for W. Pasco at Kim's request, and I have a change that I'd like your input on.

You have a condition that the leachate will be tested daily for the first week, and weekly thereafter, for parameters listed in the solid waste rule. These parameters include lots of organics that are generally not detected in the ash leachate. In the past 2 years, acetone has been detected twice in the ash cell leachates, but no other organics have been detected. I suggest that we change the condition to sampling for all the inorganic parameters listed in Ch. 62-701.510(8)(c), and acetone. Would this be ok for your concerns? It would save them a bit on analyticals. Or we could ask for all the Appendix 1 organics at first, and drop if nothing is detected.

Please let me know. Hope you have a good and productive trip to Tallahasse!

Allison

Date: From: 3/13/98 12:49:17 PM

Subject:

Henry Dominick TPA ASH LEACHATE DISPOSAL REQUEST

To:

See Below

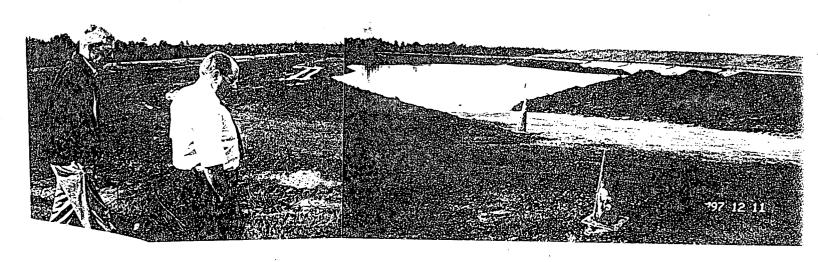
The extra copies that I requested from AT&E have arrived. They turned out not to be extra copies, however, since new information is included. Namely, Table 3 has been revised to include the total and dissolved metals concentrations in the County's ash pond leachate.

I am now routing copies to each of you. Jim, I am sending one copy overnight express. If you need more copies in order to expedite the review, let me know.

### Henry

To:	James Bottone	TAL
To:	Robert Butera	TPA
To:	Kim Ford TPA	
To:	Joseph May TPA	
To:	Charles Kovach	
CC:	Michael Hickey	TPA

Vin Comments
minor Comments Attacher you will timo. THE ROUGH DRAFE to for WPASCO THUP INCLUSES CHARLES PART AND SOLID WASTES PART Also ATTACHED SAMPLING RESULTS AS CHARLES DISCUSSION WHICH INCLUSE A SCAN WY DIOXIN T HOPE WE CAS SIMPLIFY CHARLES PART AND BRING THIS TO CONCLUSION THANKS KON YOUR HELP m - 3/13/98



# BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re:
EMERGENCY AUTHORIZATION FOR THE
TRANSPORT AND DISCHARGE OF ASH LEACHATE
FROM THE PASCO COUNTY RESOURCE RECOVERY
FACILITY AT FLORIDA POWER CORPORATION
ANCLOTE POWER PLANT MADE NECESSARY BY
RECENT CHRONIC RAINFALL

CASE NO. 98-



### EMERGENCY FINAL ORDER

Under Section 120.569(2)(1) of the Florida statutes, the State of Florida Department of Environmental Protection (Department)enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive leachate impoundment in ash disposal units at the Pasco County (Pasco) Resource Recovery Facility(RRF) resulting from improper operation of their ash disposal cells, a shutdown of their leachate treatment plant in June 1997 due to operational problems, and complicated by extremely high levels of rainfall which occurred in Pasco County during December 1997 through February 1998 and which are expected to continue in the future.

### **DEFINITIONS**

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code(F.A.C.).

### FINDINGS OF FACT

1. The Pasco RRF is located on Hays Road, North of S.R. 52 in Spring Hill, Florida. Pasco operates a solid waste



incinerator and various solid waste management facilities at the site. The incinerator ash is disposed of on-site in lined disposal units with leachate collection and removal systems. The ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank, then sent to an on-site leachate treatment plant, and the resulting treated water used as process water at the resource recovery facility.

- 2. Through mismanagement of the operation of the disposal units in March 1997, incinerator ash was placed throughout the entire 10 acre unit referred to as disposal unit A-2, subjecting all stormwater which fell within A-2 to come in contact with ash and thus become leachate. In June 1997, design problems caused the shutdown of the on-site leachate treatment plant and the inability to treat and remove generated leachate. Pasco accumulated leachate in the storage tank, which with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown, and no effective alternate method for leachate treatment and removal, as of November 1997 the ash disposal units were already impounded with several feet of leachate.
- 3. During December 1997 through February 1998, the West central region of Florida was inundated by rainfall which surpassed previous historical records. Pasco County recorded 43.08 total inches of rainfall for the three month period.
- 4. On December 23, 1998, the United States Small Business
  Administration declared the west central Florida area a disaster

area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.

- 5. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- 6. The Department finds that this accumulation of rainfall has created a state of emergency at the Pasco RRF. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. In addition, Pasco, to date has been unable to restore the leachate treatment plant to full operation. As of March 11, 1998, the ash disposal units have impounds to within 30 inches of the top of the liner. This has created a condition which has the potential to cause an overtopping or a breach and thus an uncontrolled release from the ash disposal units which contain large amounts of ash leachate water if normal rainfall is received in the coming months.
- 7. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils connected to the Floridan Aquifer and then to Bishop's Harbor. The effects of such an event would be? Contamination of the Upper Floridan against System, a primary water

with w/Alisa



- 8. Substantial hauling of leachate to a more appropriate discharge point, such as the cooling water discharge area at the Florida Power Corporation Anclote Power Plant would allow for a controlled release and appropriate treatment of the excess ash leachate water and would be both feasible to do at once and adequate to alleviate the emergency situation.
- 9. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures to relieve such conditions must be taken to restore the ash disposal cell to a safe operating status.

### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the combination of site operational problems and extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.



### THEREFORE, IT IS ORDERED:

- 1. Pasco, at a minimum, shall transport and discharge ash leachate at the rate of not less than 300,000 gallons per day (not to exceed 0.1% leachate volume: cooling water volume) to the cooling water discharge canal at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacent to the existing FPC point of discharge of cooling water into the cooling water discharge canal. This rate of hauling shall days or until Pasco has reduced the depth of leachate over the bottom liners of both disposal units A-1 and A-2 to less than 1 In the event that, for any reason, foot, whichever occurs first. the discharge of ash leachate to FPC must be reduced or discontinued, Pasco shall notify the Department immediately and within 7 days arrange for resumption of the rate of hauling to alternate Department approved treatment sources.
- 2. Pasco shall remove leachate exclusively from each disposal unit's leak detection system and from ash disposal unit A-2 until such time as the elevation of leachate in ash disposal cell A-2 is maintained at or below 50 feet NGVD. Removal shall continue to maintain leachate level at 50 feet NGVD or below in A-2, while commencing with removal of the impounded leachate in ash disposal unit A-1.
- 3. Upon leachate levels in Cell A-2 reaching an elevation of 55 feet NGVD, Pasco shall commence with regrading and covering A-2 by the installation of a geomembrane cover to prevent further stormwater infiltration, designed to either collect stormwater on top of the cover and pump it off or by sloping the top of the

cover such that stormwater drains off the unit. Pasco shall complete installation of such according to the attached sketch (Exhibit I) and the following schedule:

### Covering Schedule:

Start 1st @ El. 55, Finish 1st @ El. 54

" 2nd @ El. 54, " 2nd @ El. 53

" 3rd @ El. 53, " 3rd @ El. 52

" 4th @ El. 52, " 4th @ El. 51

" 5th @ El. 51, " 5th @ El. 50

4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary the discharged in such a manner as to minimize impacts to the environment. Should any adverse impacts occur (e.g., mortality caused by Pasco COUNTY's discharge), Pasco County shall be liable for damages under chapter 403 of the Florida Statutes.

A mixing zone within the cooling water discharge canal

- shall be allowed for all parameters listed in permit No.

  FL\_\_\_\_\_\_ (62-701(8)(c) Florida Administrative Code) for the discharge of the treated leachate to comply with Class III marine water quality standards of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal. Pasco County is required to meet all Class III marine water quality standards at the edge-of-the above described mixing zone.
- 5. Pasco County shall monitor water quality at the discharge location (composite of 5 randomly selected tanker loads), and at a point immediately 4500 feets downstream from the

A,

point of discharge [a 24 hour composite sample as well as a grab sample at slack ebb tide], for the full list of permit parameters (parameters listed in 62-701(8)(c) Florida Administrative Code) on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality standards at the above described point of monitoring.

- 6. Pasco County shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the
- 7. Pasco County shall conduct benthic macroinvertebrate sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 8. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of

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the canal and the canal sides. This sediment monitoring shall include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.

- 9. Pasco County shall submit a weekly report, by facsimile (as well as on disc or by e-mail), including the results and interpretation of all monitoring performed. The report shall also include the operating levels, available freeboard and volume of leachate in Cell A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or we e-mailed
- 10. The reporting requirements of paragraphs 6, 7, 8, and 9 shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.
- 11. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not settle any enforcement actions the Department has taken or will take in the future relative to the actions of Pasco





County prior to the issuance of this Order or subsequent to this Order.

12. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which they party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

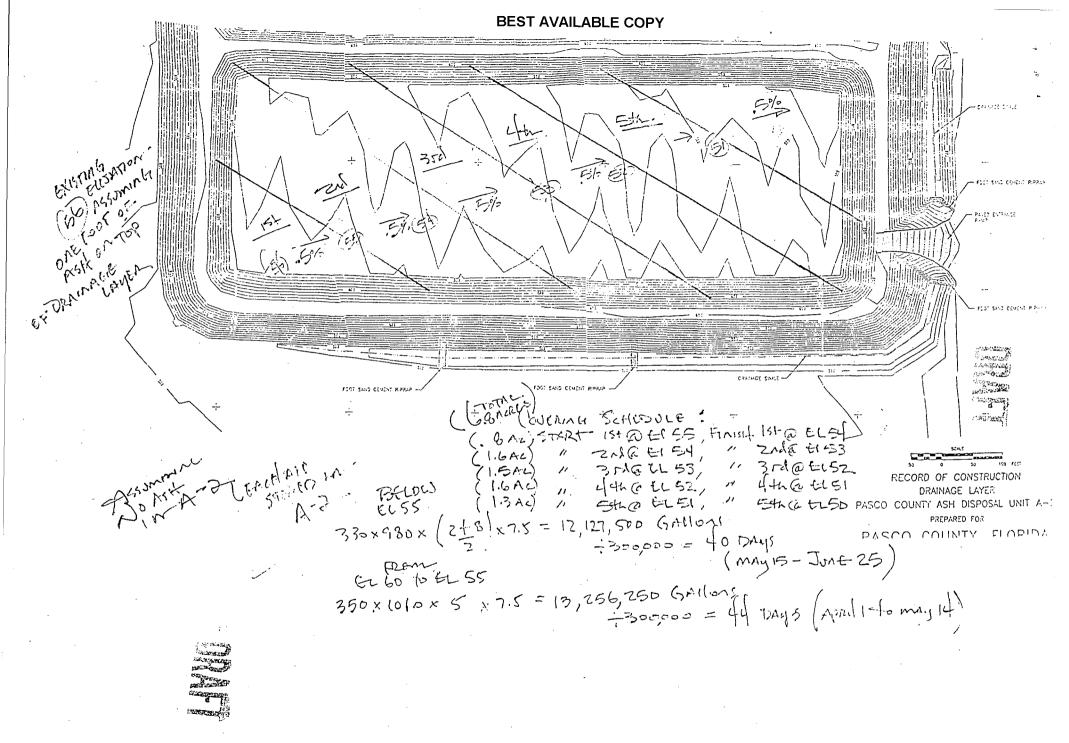
DONE AND ORDERED ON THIS \_\_\_\_\_day of \_\_\_\_\_\_,1998, in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION



VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554



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1211 tech blvd., suite 200 / tempa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795

## FACSIMILE TRANSMISSION COVER SHEET

DATE:	12/98	PROJECT NO: 27 - 2440M
TO:	zin Ford	
OF: FAX NO.:	DEP - Tompo 813 - 744-60	84
FROM:	LACY Mas	AGINEEDING INC
		FAX NO.: <u>(813) 623-3795</u>
	141-648-4571	
SUBJECT:		Corp Andote Plant
	pollutante leachate. Charles ko may requ	enalysis performed on - including dioxin.  vach suggested the DEP ite this Please disconnate oriale. Hard capy in mail.
io. Of page	S TO FOLLOW:	2

©THANK YOU. HAVE A NICE DAY



IF THERE IS ANY PROBLEM WITH THIS TRANSMISSION, PLEASE CALL THE SENDER AT (813) 623-6646.



LARGEATCORS INCORPORATED

Received From: Pagen Co. Utilities Env. Lab 8864 Government Dr. New Port Richay, FL 34654

Date Reported : Nov17 1997 Project Number : LMF PÓ Number : N/A FDHRSDW Number : 83139 NYSDOH Number : 11595 FDER COMQAPNUM : 85-0008C Number : 94-23 LDHH HCDEHIR Number : 296 SCHEC Number : 96019

For: Full PP W/ Mo

Date Sampled: Nov 5 1997 Date Received: Nov 7 1997 Lab Number : 11124 REPORT OF ANALYSIS

```
11124
                         Unit Method MACC MPRC LEACHATE
  Parameter
                            Detection
                                 Limit
                                 .00500
               Cyanide mg/L
                                                     < .0050
               Phenois mg/b
                                 .00500
                                                     .00737
                                 .00005 78.7 .000 .00530
                Silver mg/L
               Arsenic mg/L
                                 .00005 105. 1.12 0.595
                                 .00010 106. .360 <.0001
             Beryllium mg/L
               Cadmium mg/li
                                 .00005 84.1 .410 00728
                                 .00020 83.0 1.03 .00429
              Chronium mg/L
                Copper mg/L
                                 .00020 94.2 1.22 0.0227
               Hercury mg/L
                                 ,00020 82.7 20.3 <.0002
                                 .00020 94.5 2.35 0.260
                Nickel mg/L
                                 .00010 86.6 2.88 .00722 .00020 101. .330 0.0247
                   Lead mg/L
              Antimony mu/L
              Selenium mg/L
                                 ,00030 102. .610
                                 .00010 89.6 2.36 .00917
              Thallium mo/L
                   Zinc ma/L
                                 00070 96.1 .310 0.0783
     Dilution_Factor
1,1,1-trichloroethan ug/L
                                   1.00 113. 2.84
                                                     <1.00
1,1,2,2-tetrachloros ug/L
                                   1.00 114. 3.58
                                                     <1.00
1,1,2-trichloroethan ug/l.
                                   1.00 114. .780 <1.00
  1,1 dichloroethane ug/L
                                   1.00 108, 4.34
                                                     <1:00
  1,1-dichloroethene ug/L
                                   1.00 106. 2.18
                                                      <1.00
  1.2-dichloroothane ug/L
                                  0.300 108. 3.71 < 0.300
 1,2 dichloropropane ug/L
                                  0.250 124. .570 <0.250
2-chloroothylvinylet ug/L
                                   1.00
Browodichloromethane ug/L
                                   1.00 108, .200 <1.00
            Bromoform ug/h
                                   1.00 132. 4.00 <1.00
                  Data Release Authorization
Sample integrity and reliability certified by Lab personnel prior to analysis. Hethods of analysis of programes with FCI OA and EPA approved methodology. This Report may not be percoased in part, results relate only to items tested.
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Jefferson & Flowers, Ph.d. President/Technical Director

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Section 1 of 5

Page 1 of 7

Jefferson L. Flowers, Ph.D. Jefferson 8. Flowers, Ph. D 481 NEWBURYPORT AV ALTAMONTE SPRINGS FLORIDA 82715-0597 (407) 939-5964 (407) 260-6110 FAX

P.03



LABORATORIES INCORPORATED

Date Reported : Nov17 1997 Project Number : LMF Received From: Pasce Co. Utilities Env. Lab Number : N/A 8664 Government Dr. 90 FDHRSDW Number : 93139 Naw Port Richey, FL 14654 NYSDOH Number: 11595 FDER COMQAPNum: 96-0008G LDitti Number: 94-23

NCDEHNR Number : 296 SCDHEC Number : 96019 For: Full PP w/ Mo

Date Sampled: Nov 5 1997 Date Received: Nov 7 1997 Lab Number : 11124 REPORT OF ANALYSIS

Farameter	Unit	Method	SACC	8PRC	11124 Leachate			
	Del	tection						
		Limit						
ols-1,3-dichloroprop	ug/L				-1.00			
Carbon tetrachloride	ug/L			3.40				
Chloroform					<0.300			
Dibromochloromethane					<1.00			
Methylene chloride					<1.00			
trans-1,3,-dichlorop					<1.00			
Trichlorof Horometha	$HQ/I_1$			12.7				
t-1,2-dichloroethena	-			1.74				
Trichloroethene					<1.00			
Tetrachloroethene	ug/L			. 3,31				
1,2 dibromo-3-chloro	-			\$.23				
Bromomethane		5.00			<5,00			
Chlorobonzene					<0.500			
Chlux oethane	-			2.41	<3.00			
Chloromethane		5.00			<b>≺5.00</b>			
Dichlorodifluorometh		2.00			<2.00			
Vinyl chloride		0.500			<0.500			•
enernedoxoldolo-o	ug/L				<0.500			
m-dichlorobenzene					<0.500	•		
Para-dichlorobonzene					<0.500			
Hall_splk9	ug/Ti	0.500	124.	1.53	122.			
· -	-	-		· -	- ·			
Dilurion_Factor		•	•		1.00			
- o-dichloropensane	rd/F	V.500	104.	. , 700	<0.500			
n-dichlorobenzene		0.500	105.	1.91	<b>≺0.500</b>	•		
Para-dichlorobensene	ug/L	0.500	115.	.550	<0.500			
		se Autho						
comple integrity and	relial	dHty_c	ertif	ied by	Lab pers	onnel pri	lor to a	nalysis.
Methods of analysis	O Muc	chamice	<b>WILL</b>	FCL	QA and E	PA approv	ed meth	odology.
This Report may not I	od Wor	duced	in pa	ut, re	esults rela	ate only	to Item	s tested.
	<b>TA</b>					•		
	THE	<b></b>		~~				. Flowers, Ph.D 3. Flowers, Ph.C
****	I Vana	Plower	ᄺᅜ				AUT NESA	BURYPORT A

President/Technical Director

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Section 1 of 5

Page 2 of 7

ALTAMONTE SPRINGS FLORIDA 32715-0507 BUS: (607) 339-6804 FAX: (407) 260-6110



LABOUATCHES INCORPORATED

Received From: Date Reported : Nov17 1997 Pasco Co. Utilities Env. Lab Project Number : LMF 8864 Government Dr. Number : N/A New Port Richey, PL 34554 FDHRSDW Number : 83139 NYSDOH Number: 11595 FDER COMPAPNUM : 86-0008G LDHH Number : 94-23 NCDEHNR Number : 296 SCDHEC Number: 96019

For: Full PP w/ No

Date Hampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124

REPORT OF ANALYSIS

Unit. Method BACC BPRC LEACHATE Parameter Detection Limit Benzene ud/L 0.200 98.8 .150 < 0.200 Chlorobensene ug/L 0.500 116. 1.11 <0.500 0.500 97.3 1.71 <0.500 Ethylbenzene ug/L Toluene ug/L 0.500 98.4 .100 <0.500 Xylene ug/L 0.500 92.4 .910 <0.500 Mathyl tark butyleth ug/h 0.500 96 1 .980 0.500 95.3 .740 <0.500 Total\_BTEX ug/L 0.500 92.1 .010 PID\_Spike ug/L 87.0 Dilution\_Factor 1.00 Acrolein ug/L 0.500 <0.500 Acrylonitrile ug/L 0.500 <0.500 Surr\_Spike(AE) ug/L 1.00 73.9 1.86 2-Nitrophenol ug/I. 1.00 77.7 3.42 <1.00 4-Chloro-3-methylphe ug/L 1.00 68.5 1.78 <1.00 2,4,6-trichloropheno ug/L 1.00 73.1 .960 <1.00 2,4-Dichlorophenol ug/L 1.00 67.7 3.31 1.00 59.4 3.51 <1.00 2,4-Dimethylphenol ug/i. <1.00 2,4-Dinitrophenol ug/L 1.00 97.7 3.74 <1.00 2-chlorophenol ug/L 0.200 56.1 .580 <0.200 2-methyl-4,6-dinitop ug/L 1 00 94.0 .210 <1.00 4-Nitrophenol ug/L Pentachlorophenol ug/L Phenol ug/L 1.00 85.6 3.87 <1.00 1.00 97.1 .110 <1.00 1.00 60.2 2.11 119. 3.3' Dichlibenzidene ug/L 1.00 <1.00 Data Release Authorization Sample integrity and reliability certified by Lab personnel prior to analysis. Methods of analysis in accordance with FCL QA and EPA approved methodology.

This Report may not be reproduced in part, results relate only to items tested.

Jeffallon S. Flowers, Ph.d. President/Technical Director

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Soction 1 of 5

Page 3 of 7

Jefferson L. Flowers, Ph.D. Jefferson S. Flowers, Ph.D. 481 NEWBURYPORT AV. ALTAMONTE SPRINGS FLORIDA 32715-0687 FAX

9, و

. ENVIRONMENTAL 813 847 8264

OLKEY Environmental



CHP MICAI LAPODATCEICS INCORPORATED

Received From:
Pasco Co. Utilities Env. Lab
9864 Government Dr.
New Port Richey, FL 34654

Date Reported : Nov17 1997
Project Number : LMF
TO Number : N/A
FOHRSDW Number : 81139
NYSDOH Number : 11595

FIDER COMQAPNum : 85-0008G LDHH Number : 94-23 NCDEHNR Number : 296 SCDHEC Number : 96019

For: Full PP W/ No

Date Sampled:Nov 6 1997 Date Received:Nov 7 1997 Lab Number : 11124 REPORT OF ANALYSIS

11124

Unit Method MACC APRO LEACHATE Parameter Detection Limit. Renzidene ug/L 1.00 <1.00 1,2-Diphenlhydrazine ug/L 1.00 <1.00 1.00 70.8 1.89 Bis (2-ethylhexyl) pht, ug/L <1.00 Butyl benzyl phthala ug/L 1.00 70.0 2.54 <1.00 Di-n-butylphthalate ug/L 1.00 72.3 .510 <1.00 1.00 67.5 .020 Diethylphthalate ug/L <1.00 Dimothylphthalate ug/L 1.00 69.0 2.67 <1.00 Dioctylphthalate ug/L 1.00 76.5 1.04 <1.00 N-Nitradimethylamine ug/6 1.00 57.4 1.68 <1.00 1.00 60.7 .750 N-Nitrsdiphenylamine ug/L <1.00 <1.00 N-Nucedi-n-papylaine ud/h 1.00 65.4 1.61 2,4-dinitrotoluene ug/L 1.00 94.0 4.72 <1.00 2,6-Dinitrotoluene ug/L 1.00 84.9 4.71 <1.00 Teophorone ug/L 1.00 69.4 3.86 <1.00 Nitrobenzene ug/L 1.00 73.7 4.80 <1.00 1.00 58.4 1.68 Acenaphthylene ug/L <1.00 Acenaphthene ug/L 1.00 62.5 .440 <1.00 Anthracene ug/L 1.00 69.7 .940 <1.00 Benzo(a)anthracene ug/L 1.00 83.5 3.02 <1.00 Benzo(a)pyrene ug//. 1.00 77.0 1.65 <1.00 Ponzo(b) fluorantheno ug/fi 1.00 84.4 6.98 <1.00 Benzo(g,h,l)perylene ug/L 1.00 78.4 1.16 <1.00 Bonzo(k):Luoranthene ug/L 1.00 75.0 5.98 <1.00 1.00 75.0 3.40 Chrysene un/L <1.00 Dibnz(a,h)anthracene ug/L 1.00 <1.00 Fluoranthene ug/L 1.00 76.0 1.59 <1.00 Data Release Authorization

Sample integrity and reliability certified by Lab personnel prior to analysis. Herlands of analysis fractordance with FCL QA and EPA approved methodology. This Report may not be profitted in part, results relate only to items tested.

Jefferson 8. Flowers, Ph.d. President/Technical Director

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Section 1 of 5

Page 4 of 7

Jefferson L. Flowers, Ph.D. Jefferson & Flowers, Mr.D. 481 NEWBURYPORT AV ALTAMONTE SPRINGS FLOREDA 32715-0567 BUS: (407) 260-6110



PADOCATORIES INCORPORATED

Received From: Pasco Co. Utilities Env. Leb 8264 Government Dr. o New Port Hickey, FL 34654

Date Reported : Nov17 1997 Project Number : LMF Number : N/A FDHRSDW Number : 83139

NYSDOH Number: 11595 FDER COMOAPNUE : 86-0008G Number: 94-23 NCDEHNR Number : 296

SCOHEC Number : 96019

For: Full PP w/ Mo

Date SampleT: Nov 6 1997 Date Received: Nov 7 1997 Lab Number : 11124

REPORT OF ANALYSIS

11124 Parameter . Unit Method \$ACC \$PRC LEACHATE Drtection Limit 1.00 56.7 1.88 <1.00 Pluorene ug/L Indn(1,2,3-cd)pyrene ug/li 1.00 75.5 5.44 <1.00 Naphthalene ug/L 1.00 59.8 3.13 <1.00 1.00 60.5 .180 1 methyl Naphthalene ug/L <1.00 2-methyl-Naphthalene ug/L 1.00 66.0 ,370 <1.00 Phonanthrone ug/L 1.00 69.5 3.46 <1.00 1.00 59.1 4.26 Pyrene ug/L <1.00 Intl\_QA\_Spike(2FBF) ug/L 1.00 31.6 4 Braphinl\_pluylether ug/L 1.00 73,7 3.49 <1.00 4 Chirphniphnylether ug/L 1.00 71.7 2.72 <1.00 B(2-chlrethox)methan ug/L 1.00 53.7 3.05 <1.00 B(2-chirisprop) ather ug/L 1.00 55.6 2.83 <1.00 b(2-chlorethyl)ether ug/L 1,00 56.1 .990 <1.00 1,2,4-trichlorobenze ug/L 1.00 60.6 4.98 <1.00 o dichlorobenzene ud/L 1.00 54.2 .700 <1.00 m-dichlorobenzene ug/L 1.00 51.2 .130 <1.00 Para dichlorobenzene ug/to 1.00 <1.00 2-chloronapthalene ug/L 1.00 57.2 3.20 <1.00 Hexachlorobenzene ug/L 1.00 63.3 4.39 <1.00 Hexachlorobutadione ug/L 1.00 64.0 3.16 <1.00 Hexachloroethane ug/L 1.00 <1.00 Hexachlorocyclopenta ug/L 1.00 <1.D0 SUTT\_Spike(DBBP) ug/L 1.00 38.5 Acid\_Base\_Extraction ml 1000 Dioxin ug/L 0.0100 < .0100 Dioxin\_Extraction mi

Data Release Authorization Sample integrity and reliability certified by (ab personnel prior to analysis

Methods of analysis approximate with FCL QA and EPA approved methodology. This Report may not propoduced of part, results relate only to items tested.

Jeffersch 8. Flowers, Ph.d. President/Technical Director

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Section 1 of 5

Page 5 of 7

Jesenan L. Flowers, Ph.D. Jesenan S. Flowers, Ph.D. Jesenan S. Flowers, Ph.D. 481 NEWBURYPORT Av. ALTAMONTE SPRINGE SPRINGE 4077 239-5044 FAX: (407) 250-5110

P. 12



CHEMICAL LARODATCOMS INCORPORATED

Received From:

Pasco Co. Utilities Env. Lab

9864 Government Dr.

New Port Richey. Fl. 34654

Poll Number: N/A

PDHRSDW Number: 83139

NYSDOH Number: 11595

FOER COMQAPHUM: 86-0008G

LDHH Number: 94-23

NCDEHNR Number: 296 SCUHEC Number: 96019

For: Full PP w/ Mo

Date Sampled: Nov 5 1997 Date Received: Nov 7 1997 Lab Number : 11124

REPORT OF ANALYSIS

```
11124
                         Unit Nethod BACC FRC LEACHATE
  Parameter
                             Detection
                                 Linit.
                                 0.0100 94.7 4.57 <.0100
              4,4'-DDD ug/L
                                 .00600 94.6 5.55 < .0060
              4.4 - DDE ug/I.
              4,4'-DUT ug/I
                                 0.0160-101, 1.99 <.0160
                 a-BHC ug/L
                                 .00200 101. 7.48 <.0020
                                 .00300 103. 9.36 <.0030
                 Aldrin ug/L
                                 .00400 95.7 3.23 <.0040
                 b BHC ug/L
             Chlordana ug/li-
                                 0.0400 96.4 6.86 4 0400
                  d BHC ug/L
                                 .00400 93.0 9.54 <.0060
                                 .00600 92.4 5.95 < .0060
              Dieldrin ug/L
                                 .00400 94.6 5.79 <.0040
         Endoculfan_I ug/L
                                 .00400 85.9 .060 < .0040
        Endosulfan_II ug/L
                                 .00400 88.5 1.45 <.0040
  Endosulfan aulfate ug/L
                                 .00100 95.4 9.00 <.0010
                 Endrin 120/1
                                 .00100 98.5 1.45 < .0010
      RndringAldehyde ug/L
                  g-BHC ug/li
                                 .00050 99.0 3.25 <.0005
                                 ,0020C 97.2 8.84 <.0020
            Haptachlor ug/L
                                 .00400 95.3 5.60 < 0040
  Reptachlor_Epoxide ug/L
    Kelchane (Dicofal) ug/L
                                 0.0500
                                                     < .0500
                                 0.010093.11.23 < .0100
         Methoxychlor ug/L
                                 0,100
                                                     <0.100
             Toxaphene ug/L
Chlor_Pest_Extractio mi
                                                       1000
               PCB_1016 ug/L
                                 0.0500
                                                    <.0500
               PCB_1221 ug/L
                                                    < . 0500
                                 0.0500
               PCR_1232 ug/L
                                 0.0500
                                                     < . 0500
               PCR_1242 ug/L
                                 0.0500
                                                    <.0500
               PCB_1248 ug/L
                                 0.0500
                                                     < . 0500
                   Data Release Authorization
Sample integrity and reliability certified by Lab personnel prior to analysis Methods of analysis it profitate with FCL QA and EPA approved methodology. This Report may not be approved in part, results relate only to items tested.
```

Jeffersch 6. Flowers, Ph.d. President/Technical Director

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Section 1 of 5

Page 6 of 7

Jefferson L. Flowers, Ph.D. Jefferson S. Flowers, Ph.D. 481 NEWBURYPORT AV ALTAMONTE: SPRINGS FLORIDA 32715-0567 BUS: (407) 335-5984 FAX: (407) 260-6110

P. 11



RABOCATODET 1 THOOR PORATED

Recoived From: Pasco Co. Utilities Env. Lab 8864 Government Dr. New Port Richey, FL 34654

Date Reported : Nov17 1997 Project Number : LMF

Number : N/A PO PDHRSDW Number : 83139 NYSDOK Number : 11595 PDER COMQAPNUM : 86-0008G Number: 94-23

NODEHNR Number : 295 SCONEC Number: 96019

For: Full PP w/ No

Dath Sampled: Nov 6 1997 Date Received: Nov 7 1997 Lab Number: 11124 REPORT OF ANALYSIS

Parameter :

11124 Unit Method BACC APRC LEACHATE

Detection Limit

PY'B\_1254 Ug/L 0.0500

< .0500

Intl\_QA\_spike(DRC) ug/L

PCB\_1250 ug/L 0.0500 < 0500 Epike(DRC) ug/L .00010 86.0 1.20 <.0001 Molybdenum mg/L .00010 92.0 .800 0.0722

Data Release Authorization

Sample integrity and reliability certified by Lab personnel prior to analysis. Methods of analysts in accordance with FCL CA and EPA approved methodology. This Report may not by respectivelyin part, results relate only to items tested.

> Jefferan 8 Flowers, Ph.d. President/Technical Director

Section 1 of 5

Page 7 of 7

Jefferson L. Flowers, Ph.D. Jefferson S. Flowers, Ph.D. 481 NEWBURYPORT AV. ALTAMONTE SPININGS FLORIDA 32715-0597 BUS!

## BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re:
EMERGENCY AUTHORIZATION FOR THE
TRANSPORT AND DISCHARGE OF ASH LEACHATE
FROM THE PASCO COUNTY RESOURCE RECOVERY
FACILITY AT FLORIDA POWER CORPORATION
ANCLOTE POWER PLANT MADE NECESSARY BY
RECENT CHRONIC RAINFALL

CASE NO. 98-

#### EMERGENCY FINAL ORDER

Under Section 120.569(2)(1) of the Florida statutes, the

State of Florida Department of Environmental Protection

(Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive leachate impoundment in ash disposal units at the Pasco County

(Pasco) Resource Recovery Facility (RRF) resulting from improper operation of their ash disposal parts, a shutdown of their leachate treatment plant in June 1997 due to operational problems, and complicated by extremely high levels of rainfall which occurred in Pasco County during December 1997 through

February 1998 and which are expected to continue in the future:

#### DEFINITIONS

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code(F.A.C.).

#### FINDINGS OF FACT

1. The Pasco RRF is located on Hays Road, North of S.R. 52 in Spring Hill, Florida. Pasco operates a solid waste

incinerator and various solid waste management facilities at the site. The incinerator ash is disposed of on-site in lined disposal units with leachate collection and removal systems. The ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank, then sent to an on-site leachate treatment plant, and the resulting treated water used as process water at the resource recovery facility.

- 2. Through mismanagement of the operation of the disposal units in march 1997, incinerator ash was placed throughout the entire 10 acre unit referred to as disposal unit A-2, subjecting all stormwater which fell within A-2 to come in contact with ash and thus become leachate. In June 1997, design problems caused the shutdown of the on-site leachate treatment plant and the inability to treat and remove generated leachate. Pasco accumulated leachate in the storage tank, which with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown, and no effective alternate method for leachate treatment and removal, as of November 1997 the ash disposal units were already impounded with several feet of leachate.
- 3. During December 1997 through February 1998, the West central region of Florida was inundated by rainfall which surpassed previous historical records. Pasco County recorded 43.08 total inches of rainfall for the three month period.
- 4. On December 23, 1998, the United States Small Business
  Administration declared the west central Florida area a disaster

area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.

- 5. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- 6. The Department finds that this accumulation of rainfall has created a state of emergency at the Pasco RRF. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. In addition, Pasco, to date has been unable to restore the leachate treatment plant to full operation. As of March 11, 1998, the ash disposal units have impounds to within 30 inches of the top of the liner. This has created a condition which has the potential to cause an overtopping or a breach and thus an uncontrolled release from the ash disposal units which contain large amounts of ash leachate water if normal rainfall is received in the coming months. This has Also Charle A Concittal In which The INTEGRITY OF THE CONTROL OF THE ASH DISPOSAL CHARLES ARE POTENTIALLY AT RISK OUT TO INCREASE.
- 7. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils connected to the Floridan Aquifer, and then to Bishop's Warbor. The effects of

such an event would be seemed to be an event would be seemed to be a factor of the best of

- 8. Substantial hauling of leachate to a more appropriate discharge point, such as the cooling water discharge area at the Florida Power Corporation Anclote Power Plant would allow for a controlled release and appropriate treatment of the excess ash leachate water and would be both feasible to do at once and adequate to alleviate the emergency situation.
- 9. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures to relieve such conditions must be taken to restore the ash disposal cell to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the combination of problems and extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

#### THEREFORE, IT IS ORDERED:

a minimum, shall transport and discharge ash the rate of not less than 300,000 gallons per day (not to exceed 0.1% leachate volume: cooling water volume) to the cooling water discharge canal at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacent to the existing, FPC point of discharge of cooling water into the cooling water This rate of hauling shall continue for 120 discharge canal. days or until Pasco has reduced the depth of leachate over the bottom liners of both disposal units A-1 and A-2 to less than 1 foot, whichever occurs first. In the event that, for any reason, the discharge of all leachate to FPC must be reduced or discontinued, Pasco shall notify the Department, immediately and MANA KINT OF 300,000 PER DAY within 7 days arrange for the alternate Department approved treatment sources.

2. Pasco shall remove leachate exclusively from each disposal unit's leak detection system and from ash disposal unit A-2 until such time as the elevation of leachate in ash disposal cell A-2 is maintained at or below 50 feet NGVD. Removal shall continue to maintain leachate level at 50 feet NGVD or below in A-2, while commencing with removal of the impounded leachate in ash disposal unit A-1.

3. Upon leachate levels in Coll A-2 reaching an elevation of 55 feet NGVD, Pasco shall commence with regrading and covering A-2 by the installation of a geomembrane cover to prevent further stormwater infiltration, designed to of the cover and pump if off or by sloping the top-of-the

PER DAY AIG TRANSPORTED TO THE CITY OF THANGE WASTELLINESS PROFITMENT PROFITM

complete installation of such according to the attached sketch (Exhibit X) and the following schedule:

Start 1st @ El. 55, Finish 1st @ El.

2nd @ El. 54, 3rd @ El. 53,

Covering Schedule:

4th @ El. 52, "4th @ El. 51

5th @ El. 51, "5th @ El. 50

4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary (be discharged in such a manner as) to minimize impacts to the environment. Should any adverse impacts occur (e.g., mortality caused by Pasco/COUNTY s discharge), Pasco

County shall be liable for damages under chapter 403 of the Florida Statutes.

4. A mixing zone within the cooling water discharge canal shall be allowed for all parameters listed in permit No.

Government of the treated leachate to comply with Class III marine water quality standards of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal.

Pasco County is required to meet all Class III marine water quality standards at the edge of the above described mixing zone.

5. Pasco County shall monitor water quality at the discharge location [composite of 5 randomly selected tanker loads], and at a point immediately (500 feet) downstream from the point of discharge [a 24 hour composite sample as well as a grab

L E sample at slack ebb tide], for the full list of permit parameters (parameters listed in 62-701(8)(c) Florida Administrative Code) on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality standards at the above described point of monitoring.

- 6. Pasco County shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or my e-mail.
- 7. Pasco County shall conduct benthic macroinvertebrate \ sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 8. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of the canal and the canal sides. This sediment monitoring shall

include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.

- 9. Pasco County shall submit a weekly report, by facsimile

  (as well as on disc or by e-mail), including the results and
  interpretation of all monitoring performed. The report shall
  also include the operating levels available freeboard and volume
  of leachate in cell as The report is to be sent to the

  Department's Southwest District Office at fax number 813/7446125. An electronic copy of this data shall also be submitted to
  the Department's Southwest District Office on disc or my e-mail.
  - shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.

    11. The Department issues this Emergency Final Order solely
  - to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not settle any enforcement actions the Department has taken or will take in the future relative to the actions of Pasco County prior to the issuance of this Order or subsequent to this Order.

12. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which they party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE	AND	ORDERED	ON	THIS	day	of	,1998,	in
Tallahassee,	Flor	ida.						

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

# BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

CASE NO. 98-

In re:
EMERGENCY AUTHORIZATION FOR THE
TRANSPORT AND DISCHARGE OF ASH LEACHATE
FROM THE PASCO COUNTY RESOURCE RECOVERY
FACILITY AT FLORIDA POWER CORPORATION
ANCLOTE POWER PLANT MADE NECESSARY BY
RECENT CHRONIC RAINFALL

#### EMERGENCY FINAL ORDER

Under Section 120.569(2)(1) of the Florida statutes, the

State of Florida Department of Environmental Protection

(Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive leachate impoundment in ash disposal units at the Pasco County

(Pasco) Resource Recovery Facility(RRF) resulting from improper operation of their ash disposal bolts, a shutdown of their leachate treatment plant in June 1997 due to operational problems, and complicated by extremely high levels of rainfall which occurred in Pasco County during December 1997 through

February 1998 and which are expected to continue in the future.

#### **DEFINITIONS**

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code(F.A.C.).

#### FINDINGS OF FACT

1. The Pasco RRF is located on Hays Road, North of S.R. 52 in Spring Hill, Florida. Pasco operates a solid waste

incinerator and various solid waste management facilities at the site. The incinerator ash is disposed of on-site in lined disposal units with leachate collection and removal systems. The ash leachate water is removed to a 2,000,000 gallon on-site leachate storage tank, then sent to an on-site leachate treatment plant, and the resulting treated water used as process water at the resource recovery facility.

- 2. Through mismanagement of the operation of the disposal units in march 1997, incinerator ash was placed throughout the entire 10 acre unit referred to as disposal unit A-2, subjecting all stormwater which fell within A-2 to come in contact with ash and thus become leachate. In June 1997, design problems caused the shutdown of the on-site leachate treatment plant and the inability to treat and remove generated leachate. Pasco accumulated leachate in the storage tank, which with the typical summer rains quickly was filled to capacity, and then ceased removal of leachate from the ash disposal units. With the treatment plant shutdown, and no effective alternate method for leachate treatment and removal, as of November 1997 the ash disposal units were already impounded with several feet of leachate.
- 3. During December 1997 through February 1998, the West central region of Florida was inundated by rainfall which surpassed previous historical records. Pasco County recorded 43.08 total inches of rainfall for the three month period.
- 4. On December 23, 1998, the United States Small Business Administration declared the west central Florida area a disaster

area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.

- 5. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- The Department finds that this accumulation of rainfall has created a state of emergency at the Pasco RRF. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. addition, Pasco, to date has been unable to restore the leachate to full operation. As of March 11, 1998, the ash Migualer of the top of the top of disposal units have i This has created a condition which has the potential the liner. to cause an overtopping or a breach and thus an uncontrolled release from the ash disposal units which contain large amounts of ash leachate water if normal rainfall is received in the coming months. THIS HAS ALSO CREATED A CONDITION IN WHICH THE INTEGRITY OF THE LINERS OF THE ADA DISPOSAL UNITS ARE PAREL PARENTIALLY AT RISK OUT TO INCK
- 7. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the ash leachate water to the site stormwater management ponds, which are located in an area of highly permeable soils connected to the Floridan Aguifer and then to Bishop's Harbon. The effects of

such an event would be see of formation water supply

- 8. Substantial hauling of leachate to a more appropriate discharge point, such as the cooling water discharge area at the Florida Power Corporation Anclote Power Plant would allow for a controlled release and appropriate treatment of the excess ash leachate water and would be both feasible to do at once and adequate to alleviate the emergency situation.
- 9. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures to relieve such conditions must be taken to restore the ash disposal cell to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the combination of same operational problems and extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

THEREFORE, IT IS ORDERED:

1. Pasco at a minimum, shall transport and discharge ash leachate at the rate of not less than 300,000 gallons per day (not to exceed 0.1% leachate volume:cooling water volume) to the cooling water discharge canal at Florida Power Corporation

Anclote Power Plant (FPC), at a location adjacent to the existing FPC point of discharge of cooling water into the cooling water discharge canal. This rate of hauling shall continue for 120 days or until Pasco has reduced the depth of leachate over the location liners of both disposal units A-1 and A-2 to less than 1 foot, whichever occurs first. In the event that, for any reason, the discharge of and leachate to FPC must be reduced or discontinued, Pasco shall notify the Department, immediately and within 7 days arrange for feesing trion of the rate of paraling to the Continued Tank Port and discharge at the alternate Department approved treatment sources.

- 2. Pasco shall remove leachate exclusively from each disposal unit's leak detection system and from ash disposal unit A-2 until such time as the elevation of leachate in ash disposal with cell A-2 is maintained at or below 50 feet NGVD. Removal shall continue to maintain leachate level at 50 feet NGVD or below in with A-2, while commencing with removal of the impounded leachate in ash disposal unit A-1.
  - 3. Upon leachate levels in Colf A-2 reaching an elevation of 55 feet NGVD, Pasco shall commence with regrading and covering A-2 by the installation of a geomembrane cover to prevent further stormwater infiltration, designed to entire collect stormwater on top of the cover and pump if the or by sloping the top of the

complete installation of such according to the attached sketch (Exhibit XI) and the following schedule:

Covering Schedule:

4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary (be discharged in such a manner as) to minimize impacts to the environment. Should any adverse impacts occur (e.g., mortality caused by Pasco County shall be liable for damages under chapter 403 of the Florida Statutes.

- shall be allowed for all parameters listed in permit No.

  FL. 162-701(8)(c) Florida Administrative Code; for the discharge of the treated leachate to comply with Class III marine water quality standards of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal.

  Pasco County is required to meet all Class III marine water quality standards at the edge of the above described mixing zone.
- 5. Pasco County shall monitor water quality at the discharge location [composite of 5 randomly selected tanker loads], and at a point immediately (500 feet) downstream from the point of discharge [a 24 hour composite sample as well as a grab

sample at slack ebb tide], for the full list of parameters of parameters listed in 62-701'(8)(c) Florida Administrative Code on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality

standards at the above described point of monitoring.

- 6. Pasco County shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or My e-mail
- 7. Pasco County shall conduct benthic macroinvertebrate (sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 8. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of the canal and the canal sides. This sediment monitoring shall

and acetore

include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.

- 9. Pasco County shall submit a weekly report, by facsimile

  (as well as on disc or by e-mail), including the results and

  interpretation of all monitoring performed. The report shall

  also include the operating levels, available freeboard and volume

  of leachate in Cell A. The report is to be sent to the

  Department's Southwest District Office at fax number 813/744
  6125. An electronic copy of this data shall also be submitted to

  the Department's Southwest District Office on disc or my e-mail.
  - 10. The reporting requirements of paragraphs 6, 7, 8, and 9 shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.
  - 11. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above. This Order does not settle any enforcement actions the Department has taken or will take in the future relative to the actions of Pasco County prior to the issuance of this Order or subsequent to this Order.

not

12. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which they party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE AND ORDERED ON THIS \_\_\_\_day of \_\_\_\_\_,1998, in Tallahassee, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

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2	5	_			
PLEASE PREPARE REPLY FOR:	COMMENTS:				
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FLORIDA POWER CORPORATION ANCLOTE POWER PLANT FOR PASCO COUNTY UTILITIES

Prepared by:

ATLANTA TESTING & ENGINEERING
Tampa, Florida

March 6, 1998 AT&E Project No. <u>2440M</u>

georgia • florida • carolinas



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PLEASE PREPARE REPLY FOR:	COMMENTS:				
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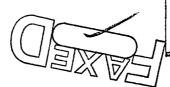
Prepared by:

ATLANTA TESTING & ENGINEERING
Tampa, Florida

March 6, 1998 AT&E Project No. <u>2440M</u>



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Departing SOUTHWEST DISTRICT

BY

FLORIDA POWER CORPORATION ANCLOTE POWER PLANT FOR PASCO COUNTY UTILITIES

Prepared by:

ATLANTA TESTING & ENGINEERING
Tampa, Florida

March 6, 1998 AT&E Project No. <u>2440M</u>

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#### DRAFT

#### THEREFORE, IT IS ORDERED:

- 3. That the Pasco County Leachate Management Facility (Pasco County), at a minimum, shall treat and discharge leachate at the rate of not less than 300,000 gallons per day (not to exceed 0.1% leachate volume:cooling water volume) to the cooling water discharge canal at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacent to the existing FPC point of discharge of cooling water into the cooling water discharge canal.
- 4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary (be discharged in such a manner as) to minimize impacts to the environment. Should any adverse impacts occur (e.g., mortality caused by Pasco County's discharge), Pasco County shall be liable for damages under chapter 403 of the Florida Statutes.
- 4. A mixing zone within the cooling water discharge canal shall be allowed for all parameters listed in permit No. FL\_\_\_\_\_\_ (62-701(8)(c) Florida Administrative Code) for the discharge of the treated leachate to comply with Class III marine water quality standards of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal. Pasco County is required to meet all Class III marine water quality standards at the edge of the above described mixing zone.
- 5.. Pasco County shall monitor water quality at the discharge location [composite of 5 randomly selected tanker loads], and at a point immediately (500 feet) downstream from the point of discharge [a 24 hour composite sample as well as a grab sample at slack ebb tide], for the full list of permit parameters (parameters listed in 62-701(8)(c) Florida Administrative Code) on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality standards at the above described point of monitoring.
- 6. Pasco County shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and

#### **DRAFT**

conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or my e-mail.

- 7. Pasco County shall conduct benthic macroinvertebrate sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 8. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of the canal and the canal sides. This sediment monitoring shall include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.
- 9. Pasco County shall submit a weekly report, by facsimile (as well as on disc or by e-mail), including the results and interpretation of all monitoring performed. The report shall also include the operating levels, available freeboard and volume of leachate in Cell A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or my e-mail.
- 10. The reporting requirements of paragraphs 6, 7, 8, and 9 shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.
- 11. The Department issues this Emergency Final Order solely to address the emergency created by **the rainfall accumulations as previously described**. This Order does not authorize any activity other than that which is specifically outlined above.
- 12. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

Parameter	4/22/97	9/8/97	9/15/97	9/22/97	9/30/97	10/7/97	10/21/97	12/24/97	12/31/97	1/7/98	1/14/98	1/21/98	1/28/98	2/4/98	2/11/98	2/17/98	2/18/98	2/25/98	MAX	SW-STANDARD	MULTIPLIER	% STNE
						1												1		CLASS III MARINE	(MAX/STND)	
Alkalinity as CaCO3	91	231	162	305	389	338	172			i	i				i	i –	i i		389			-
Total Organic Carbon	19.8	41.2	59	56.7	35.9	38.5	14.4								T~	T -	-		59.0			
Chloride	4.6	22,419	17,216	29,110	23,120	28,072	18,737	20,558	49,991	45,435	35,259	33,485	36,557	42,095	29,985	36,298			49,991	•	3	263%
Fluoride	0.1	0.12	0.13	0.14	0.24	0.14	0.13				1	T			1				0.24	< 5.0		
Ammonia N	<0.07	22.4	13.2	28.9	27.2	23.7	13.3		-,	1		1				1		32	32	0.08****	400	á
Ammonia (unionized)			1	1					·			1						1.3	1.3	0.035****	37	
Kjeldahi N	<0.07	22.6	13.4	28.6	26	24.6	13.6	10.2	48.4	15.1	40.8	41.2	34.4	41.0	28.2		30.2	37.1	48.4			
Nitrite	<0.01	0.03	0.02	0.06	<0.01	<0.01	<0.01			T						]			0.06			
Nitrate	<0.11	<0.11	<0.11	<0.11	<0.11	<0.11	<0.11									i			<0.11		Li .	
pH, Lab	7.9	7.33	7.07	7.05		7.47	7.14	7.52	8.7	6.74	7.38	7.44	7.4	7.46	7.18		7.66	8.58		6.5-8.5	1.02 -	
Total Phosphorus	0	0.3	0.11	0.17	0.09	0.18	0.21												0.30			
Total Dissolved Solids	103	82,500		98,500		64,100	45,400					156,200			79,400		64,800		156,200			
Total Suspended Solids		22	23	3	32	302	23	34	17	506	486	592	408	444	84		54	46	592			
Specific Conductivity	238	56,700					47,900			111,200					73,400	77,100	64,200		111,200			
Sulfate	11.6	454	472 -	546	449	429	378			560	603	632	573	557	474		747	618	747.0			
Aluminum	0 .	0.2		0.269	0.201	0.218	0.114									<0.20			0.269	< 1.5		
Arsenic	<0.001	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.04	<0.04	<0.04	<0.04	<0.01	<0.01	<u></u>	<0.01	<0.04	<0.04	< 0.036**	1.1	
Barium	0	3.05	2.73	3.16	3.05	2.16	2.04			L	ļ				<u> </u>	2.0			3.16		<u> </u>	
Cadmium	< 0.0002		<0.002			<0.002		0.15	0.12	0.17	0.13	0.13	0.13	<0.002	<0.002	<0.005	<0.002	<0.002	0.170	< 0.0093 € 7. %	18	
Calcium	45.5	9,900	6,390	8,790	8,180	7,460	5,950					ļ			ļ				9,900		ļ	<del></del>
Chromium	<0,001	<0.01	0.012	<0.01	<0.01	0.016	<0.01		<0.01	<0.01	<0.01	0.01	<0.01	<0.01	<0.01			<0.01	0.016	< 0.050***	1	<del></del>
Copper	0	0.15	0.12	0.16	0.16	0.17	0.15	0.28	0.26	0.3	0.3	0.34	0.25	0.19	0.19		0.52	0.28	0.52	≤0.0029 % - ₹	179	
Iron	0 004	0.77 <0.01	<0.01	0.59	1.52	0.88	0.6 <0.01			2.3	1.82		4.00		1.0.00	0.031	0.010	<0.01	11,00 2,300	< 0.3 < 0.0056	37 411	
Lead	<0.001	4.33	5.06	3.44	<0.01 3.87		4.87	<0.01	<0.01	2.3	1.02	1.58	1.69	<0.01		3.0	0.012	<0.01	5.06	< 0.0006	411	4
Magnesium	0	0.52	0.56	0.38		4.1 0.57	0.52				ļ			ļ	<del> </del>	0.58		<u> </u>	0.58	·		
Manganese Nickel	<0.07	0.52	0.56	0.59	0.52	0.57	0.52	1.19	1.03	4.40	0.92	1.04	1.11	0.36	0.65	<0.040	0.20	0.48		-  < 0,0083 ≋ %	143	<del></del>
	2.1		2,470	3.680	3,370	3,300	2,390	1.19	1.03	1,19	0.92	1.04	1.11	0.36	10.65	<0.040	0.32	0.48	3680.0	<u>C</u> 0,0063	143	<del></del>
Potassium	<0.001	3,170	<0.07	<0.01	<0.01	0.012	<0.01	<0.01	<0.01	-0.04	<0.04	<0.04	<0.04	<0.01	<0.04		<0.01	<0.04	0.012	< 0.071		
Selenium						<0.002	<0.002		0.25	<0.04	0.25	0.25	0.26			<0.010				< 0.0023	140	
Silver Sodium	<0.0002 4.6	4,360	<0.002 3,990	<0.002 5,640	<0.002 5.210	5,120	3,900	0.31	0.25	0.34	0.25	0.25	0.26	<0.002	C0.002	<b>VU.U1U</b>	<b>CO.002</b>	CU.002	5640.0	<u></u>	140	
	0.2	0.08	0.07		0.07			0.45	0.42	0.00	0.17	0.22	0.15	0.14	0.23	0.28	0.64	0.15	0.64	j. < 0,086 €	7	
Zinc	0.2	0.08	0.07	0.09	0.07	0.12	0.06		0.13	0.26					153	0.26		222	436	C 0.000	<u>'</u>	<del></del>
BOD	ļ						ļ	436	294	288	143	109	231	213	122	<del> </del>	198	222	+30		<del> </del>	
All appropriations is used assessed -11				-	<del> </del>	ļ	<b> </b> -	ļ			·			<del> </del>	<del> </del>	ļ	<u> </u>			*Not more than 10% above background;		+
All concentrations in mg/l, except pH	i	1									1					1						
and specific conductivity (micromhos/cm)											1	1	•	1	1		]		1	maintain daily and seasonal fluctuations	i	1
		+	<del> </del>				ļ			<del> </del>	<b>⊢</b>		<u> </u>			<del> </del>	<del> </del>			background =19,000 mg/l	<del> </del>	+
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	ļ	+	1		-		-	l	<u></u>	<del></del>	<del></del>				$\vdash$	ļ		ļ	<u> </u>	**** not increased to exceed values which	+	+
		1	!	1		1				1		1		İ		1	ŀ		1	would cause DO to be depressed below 4.0;		
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	<u> </u>		+				<del> </del>				<del> </del>						<del></del>	<del> </del>	<del> </del>	not create nuisance conditions *****EPA criteria @ 30 degrees C, pH 8.8	+	+
<del></del>	1		<u> </u>		<u> </u>		<u> </u>				<u> </u>		<u> </u>	<u> </u>		<u> </u>				Era ciliena (g. 30 degrees C, pri 6.6		

### VOLUMES

mgd cooling	mg/d leachate	dilution factor	% leachate: cooling	
0	0.3	0	•	
1986	0.2	9930	0.010%	example
1986	0.3	6620	0.015%	
123	0.3	2977	0.034%	
300	0.3	1000	0.100%	
: 123	0.3	411	0.243%	
0.3	0.3	1	100.000%	

#### SQAGS

Parameter	MAX	LOAD (lbs) 4 months	mg/kg 100 acres @ 6"	TEL mg/kg	PEL mg/kg	# ACRES @ WHICH EXCEEDS TEL	# ACRES @ WHICH EXCEEDS PEL
Alkalinity as CaCO3	389	79200.40	227.27				·
Total Organic Carbon	59.0	12012.40	34.47				
Chloride	49,991	10178167.60	29207.32				
Fluoride	0.24	48.86	0.14				
Ammonia N	28.90	5884.04	16.88				
Kjeldahl N	48.4	9854.24	28.28				
Nitrite	0.06	12.22	0.04				
Nitrate	<0.11	20.36	0.06				
pH, Lab	8.70						
Total Phosphorus	0.30	61.08	0.18				
Total Dissolved Solids	156,200	31802320.00	91260.10			·	
Total Suspended Solids	592	120531.20	345.88				
Specific Conductivity	111,200						
Sulfate	747.0	152089.20	436.44				
Aluminum .	0.269	54.77	0.16	-			
Arsenic	<0.04	7.94	0.02	7.24	41.6	0.3	0.1
Barium	3.16	643.38	1.85				
Cadmium	0.170	34.61	0.10	0.676	4.21	15	2
Calcium	9,900	2015640.00	5784.09				
Chromium	0.016	3.26	0.01	52.3	160	0.02	0.01
Copper	0:52	105.87	0.30	18.7	108	2	0.3
Iron	11.00	2239.60	6.43				
Lead	2.300	468.28	1.34	30.2	112	4	1
Magnesium	5.06	1030.22	2.96				
Manganese	0.58	118.09	0.34				
Nickel	1.19	242.28	0.70	15.9	42.8	4	2
Potassium	3680.0	749248.00	2150.05				
Selenium	0.012	2.44	0.01				
Silver	0.3400	69.22	0.20	0.733	1.77	27	111
Sodium	5640.0	1148304.00	3295.18			POLICE LINE LINE AND LINE COMMENTS OF THE SECOND STATES OF THE SECOND SE	The second secon
Zinc	0.64	130.30	0.37	124	271	0.3	0.1
BOD	436	88769.60	254.73			·	
example	0.15	30.54	0.09				

	17-Feb-98	17-Feb-98			3-Mar-98	3-Mar-98			max	
Parameter	Total	Dissolved	Particulate ·	% Particulate	Total	Dissolved	Particulate	% Particulate	% particulate	Parameter
Al	<0.20	<0.20	0.19	. 100	0.024	0.017	0.007	29	100	Al
Ва	2.0	2.1	0.09	. 5	0.78	0.74	0.04	. 5	5	Ba
	<0.0050	<0.0050	0.0049	100					100	Cd
Cu	0.11	<0.025	. 0.11	100					100	Cu
Fe	11	11	0.9	8				<i>'</i>	8	Fe
Pb	0.031	<0.0050	0.0261	84	<0.01	<0.01	0.009	100	100	Pb
Mg	3.0	3.1	0.09	. 3					3	Mg
Mn	0.58	0.58	0.009	2					2	Mn
Ni	<0.040	<0.040	0.039	100					100	Ni:
Ag	<0.010	<0.010	0.009	100					100	Ag
Zn	0.28	0.066	0.214	76					<sup>c</sup> 76	Zn

## A-2 SURFACÈ

<del>-</del> "	17-Feb-98	17-Feb-98			3-Mar-98	3-Mar-98			max	
•	Total	Dissolved	Particulate	% Particulate	Total <sub>.</sub>	Dissolved	Particulate	% Particulate	% particulate	Parameter
Al	0.99	<0.20	0.99	100	0.191	0.182	0.009	5	100	Al
Ва	0.79	0.76	0.03	4	0.98	1.09	0.009	1	4	Ва
Cd	0.026	0.022	0.004	15					15	Cd
Cu	0.095	0.072	0.023	24	•				24	Cu
Fe.	0.24	<0.050	0.24	100					100	Fe
Pb	0.042	<0.0050	0.042	100	<0.01	<0.01	0.009	100	100	Pb
Mg	3.1	3.0	0.1	3		•			3	Mg.
Mn	0.20	0.18	0.02	10					10	Mn
Ni 🔻 .	<0.040	<0.040	0.039	100					100	Ni 🤾
Ag	<0.010	<0.010	0.009	100					100	Ag
Zn	0.34	0.13	0.21	62					62	Zn

## PARTICULATĖ

	max		
Parameter	% particulate		
Αl	100	SUMP	SURFACE
Ва	5	SUMP	
Cd	100	SUMP	
Cu .	100	SUMP	
Fé	100	_	SURFACE
Pb	100	SUMP	SURFACE
Mg	3	SUMP	SURFACE
Mn	10		SURFACE
Nigora (S	100	SUMP	SURFACE
Ag	100	SUMP	SURFACE
Zn	76	SUMP	

### parameters of concern

Al	sediment		water	Ammonia N	0.08****
Ba	sediment		water	Ammonia (unionized)	0.035****
Cd	sediment		water	Cadmium	≤ 0.0093
Cu	sediment		water	Copper	≤ 0.0029
Fe	sediment		water	Iron	≤ 0.3
Pb	sediment		water	Lead	<u> </u>
Mg	sediment		water	Nickel .	<u>&lt;</u> 0.0083
Mn	sediment		water	Silver	< 0.0023
Ni	sediment		water	Zinc	<u> </u>
Ag	sediment			•	•
Zn	sediment			Mercury	?
				Dioxin	?
Hg	sediment	?	1		
Dioxin	sediment	?			

#### Transmit Confirmation Report

No. : 001
Receiver : 0GC-ENFORCEM
Transmitter : WASTE MGT TAMPA SWDIST
Date : Mar 12 98 9:25
Time : 05'13
Mode : Norm
Pages : 11
Result : 0K



## 

- Lary Maron

1211 tech blvd., suite 200 / tampa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795

or 941 648 4571

refacts V

FLORIDA POWER CORPORATION
ANCLOTE POWER PLANT
FOR PASCO COUNTY UTILITIES



Prepared by:

ATLANTA TESTING & ENGINEERING
Tampa, Florida

March 6, 1998 AT&E Project No. <u>2440M</u>



#### **DRAFT**

#### THEREFORE, IT IS ORDERED:

- 3. That the Pasco County Leachate Management Facility (Pasco County), at a minimum, shall treat and discharge leachate at the rate of not less than 300,000 gallons per day (not to exceed 0.1% leachate volume:cooling water volume) to the cooling water discharge canal at Florida Power Corporation Anclote Power Plant (FPC), at a location adjacent to the existing FPC point of discharge of cooling water into the cooling water discharge canal.
- 4. Pasco County shall operate this disposal operation in a manner which insures that the leachate discharged shall receive the treatment necessary (be discharged in such a manner as) to minimize impacts to the environment. Should any adverse impacts occur (e.g., mortality caused by Pasco County's discharge), Pasco County shall be liable for damages under chapter 403 of the Florida Statutes.
- 4. A mixing zone within the cooling water discharge canal shall be allowed for all parameters listed in permit No. FL\_\_\_\_\_\_ (62-701(8)(c) Florida Administrative Code) for the discharge of the treated leachate to comply with Class III marine water quality standards of the State of Florida. The mixing zone shall measure 500 feet downstream from FPC's existing point of discharge of cooling water to the cooling water discharge canal. Pasco County is required to meet all Class III marine water quality standards at the edge of the above described mixing zone.
- 5. Pasco County shall monitor water quality at the discharge location [composite of 5 randomly selected tanker loads], and at a point immediately (500 feet) downstream from the point of discharge [a 24 hour composite sample as well as a grab sample at slack ebb tide], for the full list of permit parameters (parameters listed in 62-701(8)(c) Florida Administrative Code) on a daily basis for the first week after initiation of this discharge activity, and on a weekly basis thereafter. Pasco County is required to meet all Class III marine water quality standards at the above described point of monitoring.
- 6. Pasco County shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Gulf of Mexico for any adverse impacts on a daily basis. A report containing the results and

#### **DRAFT**

conclusions from this monitoring and observation shall be submitted by 9:00 A.M. the following day to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or my e-mail.

- 7. Pasco County shall conduct benthic macroinvertebrate sampling at locations (500 feet, 1000 feet, and 1500 feet) downstream of the discharge location during the first week after initiation of this discharge activity, and on a monthly basis thereafter. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 8. Pasco County shall conduct sediment monitoring at the locations described in 7. above, collecting 3 samples across the width of the cooling water discharge canal (one at the center of the canal, and samples at locations mid-way between the center of the canal and the canal sides. This sediment monitoring shall include analyses for aluminum, barium, cadmium, copper, iron, lead, magnesium, manganese, mercury, nickel, silver, and zinc, and shall be conducted during the first week after initiation of this discharge activity, and on a bi-weekly basis thereafter. The results of these tests shall be submitted to the Department within 10 days following each sampling period.
- 9. Pasco County shall submit a weekly report, by facsimile (as well as on disc or by e-mail), including the results and interpretation of all monitoring performed. The report shall also include the operating levels, available freeboard and volume of leachate in Cell A-2. The report is to be sent to the Department's Southwest District Office at fax number 813/744-6125. An electronic copy of this data shall also be submitted to the Department's Southwest District Office on disc or my e-mail.
- 10. The reporting requirements of paragraphs 6, 7, 8, and 9 shall continue for the duration of this order. The Department may revise the list of parameters, monitoring locations, and/or frequency of sampling based upon results and interpretations received.
- 11. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above.
- 12. This Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below.

Parameter	4/22/97	9/8/97	9/15/97	9/22/97	9/30/97	10/7/97	10/21/97	12/24/97	12/31/97	1/7/98	1/14/98	1/21/98	1/28/98	2/4/98	2/11/98	2/17/98	2/18/98	2/25/98	MAX	SW-STANDARD	MULTIPLIER	% STND
												1							1	CLASS III MARINE	(MAX/STND)	
Alkalinity as CaCO3	91	231	162	305	389	338	172		i	Ì		i —			i	i	İ		389		,,	
	19.8	41.2	59	56.7	35.9	38.5	14.4						i						59.0			T
Chloride	4.6	22,419	17,216	29,110	23,120	28,072	18,737	20,558	49,991	45,435	35,259	33,485	36,557	42,095	29,985	36,298			49,991	*	3	263%
Fluoride	0.1	0.12	0.13	0.14	0.24	0.14	0.13					i .							0.24	< 5.0	i	
Ammonia N	<0.07	22.4	13.2	28.9	27.2	23.7	13.3											32	32	0.08*****	400	
Ammonia (unionized)	1	i i							· .						1			1.3	1.3	0.035*****	37	
Kjeldahi N	<0.07	22.6	13.4	28.6	26	24.6	13.6	10.2	48.4	15.1	40.8	41.2	34.4	41.0	28.2		30.2	37.1	48.4			· ·
Nitrite	<0.01	0.03	0.02	0.06	<0.01	<0.01	<0.01								i –		- :		0.06			<u> </u>
Nitrate	<0.11	<0.11	<0.11	<0.11	<0.11	<0.11	<0.11								i		i —		<0.11			i
pH, Lab	7.9	7.33	7.07	7.05	1	7.47	7.14	7.52	8.7	6.74	7.38	7,44	7.4 .	7.46	7.18		7.66	8.58	8.70	6.5-8.5	1.02	
Total Phosphorus	0	0.3	0.11	0.17	0.09	0.18	0.21												0.30			
Total Dissolved Solids	103	82,500	69,400	98,500		64,100	45,400			129,000	111,600	156,200	87,600	93,200	79,400	1	64,800	i —	156,200			
Total Suspended Solids		22	23	3	32	302	23	34	17	506	486	592	408	444	84	1	54	46	592			
Specific Conductivity	238	56,700		67,400	60,700	57,200	47,900			111,200	90,100	77,000	81,700	81,500	73,400	77,100	64,200	67,600	111,200			, ,
Sulfate	11.6	454	472	546	449	429	378			560	603	632	573	557	474		747	618	747.0			
Aluminum	0	0.2	0.138	0.269	0.201	0.218	0.114									<0.20			0.269	< 1,5		· · · · · · · · · · · · · · · · · · ·
Arsenic	<0.001	<0.01	<0.01	< 0.01	<0.01	<0.01	<0.01	<0.01	<0.01	<0.04	<0.04	<0.04	<0.04	<0.01	<0.01		<0.01	<0.04	<0.04	< 0.036**	1.1	
Barium	0	3.05	2.73	3.16	3.05	2.16	2.04								1	2.0			3,16			
Cadmium	<0.0002	<0.002	<0.002	<0.002	<0.002	<0.002	<0.002	0.15	0.12	0.17	0.13	0.13	0.13	<0.002	<0.002	<0.005	<0.002	<0.002	0.170	< 0.0093	18	
Calcium	45.5	9,900	6,390	8,790	8,180	7,460	5,950								1				9,900			
Chromium	< 0.001	< 0.01	0.012	<0.01	<0.01	0.016	<0.01	<0.01	<0.01	<0.01	<0.01	0.01	<0.01	<0.01	<0.01		0.011	<0.01	0.016	< 0.050***		
Copper	0	0.15	0.12	0.16	0.16	0.17	0.15	0.28	0.26	0.3	0.3	0.34	0.25	0.19	0.19	0.11	0.52	0.28	0.52	< 0.0029	179	
Iron	0	0.77	0.48	0.59	1.52	0.88	0.6									11			11.00	< 0.3	37	
Lead	<0.001	<0.01	<0.01	< 0.01	<0.01	<0.01	<0.01	<0.01	<0.01	2.3	1.82	1.58	1.69	<0.01	<0.01	0.031	0.012	<0.01	2.300	< 0.0056	411	
Magnesium	1.3	4.33	5.06	3.44	3.87	4.1	4.87								1	3.0		-	5.06			
Manganese	0	0.52	0.56	0.38	0.58	0.57	0.52	-								0.58			0.58			
	<0.07	0.61	0.4	0.59	0.52	0.57	0.46	1.19	1.03	1.19	0.92	1.04	1.11	0.36	0.65	<0.040	0.32	0.48	1,19	< 0.0083	143	·
Potassium	2.1	3,170	2,470	3,680	3,370	3,300	2,390									1			3680.0			
Selenium	<0.001	<0.01	< 0.07	<0.01	< 0.01	0.012	<0.01	<0.01	<0.01	<0.04	< 0.04	<0.04	<0.04	<0.01	<0.04		< 0.01	<0.04	0.012	< 0.071		
Silver	< 0.0002	<0.002	<0.002	<0.002	<0.002	<0.002	<0.002	0.31	0.25	0.34	0.25	0.25	0.26	<0.002	<0.002	<0.010	<0.002	<0.002	0.3400	< 0.0023	148	
Sodium	4.6	4,360	3,990	5,640	5,210	5,120	3,900												5640.0		1	
Zinc	0.2	0,08	0.07	0.09	0.07	0.12	0.06	0.15	0.13	0.26	0.17	0.32	0.15	0.14	0.23	0.28	0.64	0.15	0.64	< 0.086	7	[ · · · · · · · · · · · · · · · · · · ·
BOD						T		436	294	288	143	169	251	213	153		198	222	436		1	<u> </u>
			1	1	<del></del>																	
All concentrations in mg/l, except pH						1														*Not more than 10% above background;		$\Box$
and specific conductivity (micromhos/cm)						1					ł			l					1	maintain daily and seasonal fluctuations		[ '
, , , , , , , , , , , , , , , , , , , ,			i	1					1										1	background =19,000 mg/l		1
		i –		T	T	1				1					1	1				** trivalent (measured as total recoverable)		
																				*** hexavalent		
7,000		T	1	1							1				$\vdash$	1				**** not increased to exceed values which		
					1					1		l		l						would cause DO to be depressed below 4.0;		1
				I.		1								l					1	not create nuisance conditions		1 1
						1			<del>                                     </del>		i	<u> </u>					· ·	<u> </u>		*****EPA criteria @ 30 degrees C, pH 8.8		<u> </u>
<u> </u>		L	<u> </u>		1						<u> </u>		Щ.	Ц		<del></del>	ــــــــــــــــــــــــــــــــــــــ			LI A Gilleria (gr 30 degrees 0, pri 6.6	L	<del></del>

### VOLUMES

mgd cooling	mg/d leachate	dilution factor	% leachate: cooling	
0	0.3	0	•	
1986	0.2	9930	0.010%	example
1986	0.3	6620	0.015%	· · · · · · · · · · · · · · · · · · ·
123	0.3	2977	0.034%	
300	0.3	1000	0.100%	
123	0.3	411	0.243%	
0.3	0.3	1	100.000%	

Parameter	MAX	LOAD (lbs) 4 months	mg/kg 100 acres @ 6"	TEL mg/kg	PEL mg/kg	# ACRES @ WHICH EXCEEDS TEL	# ACRES @ WHICH EXCEEDS PEL
Alkalinity as CaCO3	389	79200.40	227.27		_		
Total Organic Carbon	59.0	12012.40	34.47				
Chloride	49,991	10178167.60	29207.32	,			
Fluoride	0.24	48.86	0.14				
Ammonia N	28.90	5884.04	16.88				
Kjeldahl N	48.4	9854.24	28.28			.,	
Nitrite	0.06	12.22	0.04				
Nitrate :	<0.11	20.36	0.06	:			
pH, Lab	8.70						
Total Phosphorus	0.30	61.08	0.18				
Total Dissolved Solids	156,200	31802320.00	91260.10				
Total Suspended Solids	592	120531.20	345.88				
Specific Conductivity	111,200						
Sulfate	747.0	152089.20	436.44				
Aluminum .	0.269	54.77	0.16				
Arsenic	<0.04	7.94	0.02	7.24	41.6	0.3	0.1
Barium	3.16	643.38	1.85				
Cadmium '	0.170	34.61	0.10	0.676	4.21	15	2
Calcium	9,900	2015640.00	5784.09				
Chromium	0.016	3.26	0.01	52.3	160	0.02	0.01
Copper	0.52	105.87	0.30	18.7	108	2	0.3
Iron	11.00	2239.60	6.43		·		
Lead	2.300	468.28	1.34	30.2	112	4	1
Magnesium	5.06	1030.22	2.96				
Manganese	0.58	118.09	0.34				
Nickel	1.19	242.28	0.70	15.9	42.8	4	2
Potassium	3680.0	749248.00	2150.05				
Selenium	0.012	2.44	0.01				
Silver	0.3400	69.22	0.20	0.733	1.77	27	11
Sodium	5640.0	1148304.00	3295.18				
Zinc	0.64	130.30	0.37	124	271	0.3	0.1
BOD	436	88769.60	254.73				
example	0.15	30.54	0.09				

PASCOLM0.XLS Page 3

	17-Feb-98	17-Feb-98			3-Mar-98	3-Mar-98			max	-
Parameter	Total	Dissolved	Particulate	% Particulate	Total	Dissolved	Particulate	% Particulate	% particulate	Parameter
Al	<0.20	<0.20	0.19	100	0.024	0.017	0.007	29	100	Al
Ва	2.0	2.1	0.09	. 5	0.78	0.74	0.04	. 5	5	Ba
Cd	<0.0050	<0.0050	0.0049	100					100	Cd
Cu	0.11	<0.025	0.11	100					100	Cu
Fe	11	11	0.9	8					8	Fe
Pb	0.031	<0.0050	0.0261	84	<0.01	<0.01	0.009	100	100	Pb
Mg	3.0	3.1	0.09	. 3	-				3	Mg
Mn	0.58	0.58	0.009	2					2	Mn
Ni	<0.040	<0.040	0.039	100					100	Ni
Ag	<0.010	<0.010	0.009	100					100	Ag
Zn	0.28	0.066	0.214	76					<sup>°</sup> 76	Zn

	17-Feb-98	17-Feb-98			3-Mar-98	3-Mar-98			max	
Parameter .	Total	Dissolved	Particulate	% Particulate	Total <sub>.</sub>	Dissolved	Particulate	% Particulate	% particulate	Parameter
Al	0.99	<0.20	0.99	100	0.191	0.182	0.009	5	100	Al
Ва	0.79	0.76	0.03	4	0.98	1.09	0.009	1	4	Ва
Cd	0.026	0.022	0.004	15	,				15	Cd
Cu	0.095	0.072	0.023	. 24					24	Cu
Fe	0.24	<0.050	0.24	100					100	Fe
Pb	0.042	< 0.0050	0.042	100	<0.01	<0.01	0.009	100	100	Pb
Mg	. 3.1	3.0	0.1	3		•			3	Mg.
Mn	0.20	0.18	0.02	10					10	Mn
Ni .	<0.040	<0.040	0.039	100					100	Ni
Ag	<0.010	<0.010	0.009	100					100	Ag
Zn	0.34	0.13	0.21	62					62	Zn

	max	ļ.	
Parameter	% particulate		
Al	100	SUMP	SURFACE
Ва	5	SUMP	***************************************
Cd	100	SUMP	
Cu	100	SUMP	
Fe	100		SURFACE
Pb	100	SUMP	SURFACE
Mg	3	SUMP	SURFACE
Mn	10		SURFACE
Ni	100	SUMP	SURFACE
Ag	100	SUMP	SURFACE
Zn	76	SUMP	

Al	sediment		water	Ammonia N	0.08****
Ва	sediment		water	Ammonia (unionized)	0.035*****
Cd	sediment		water	Cadmium	<u>≤ 0.0093</u>
Cu	sediment		water	Copper	≤ 0.0029
Fe	sediment		water	Iron	≤ 0.3
Pb	sediment		water	Lead	≤ 0.0056
Mg	sediment		water	Nickel .	_ < 0.0083
Mn	sediment		water	Silver	≤ 0.0023
Ni	sediment		water	Zinc	<u>&lt; 0.086</u>
Ag	sediment			•	•
Zn	sediment			Mercury	?
				Dioxin	?
Hg	sediment	?			
Dioxin	sediment	?			

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1211 tech blvd., suite 200 / tampa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795

Florida Department of Environmental Protection

3804 Coconut Palm Drivé Tampa, Florida 33619

Henry Dominick, P.E.

Addendum - Total & Dissolved Metals Proposed Discharge of Ash Pond Leachate Florida Power Corporation Anclote Power Plant For Pasco County Utilities

March 10, 1998 AT&E Project No. 2440M

#### Gentlemen:

Re:

On behalf of Pasco County (the County), Atlanta Testing & Engineering, Inc. (AT&E) is pleased to submit this addendum to AT&E's letter dated March 6, 1998 which provided information pertaining to the above-referenced subject. This letter transmits a revised Table 3 which contains updated information pertaining to the total and dissolved metals concentrations in the County's ash pond leachate. This information was not complete at the time of the March 6, 1998 submittal.

Based on the attached table, it appears that most of the metals are in a dissolved state the majority of the time. Aluminum, copper, lead and zinc concentrations declined varying amounts in the filtered samples indicating that some of these metal concentrations are in a particulate state. A copy of the laboratory's report is also attached.

Please utilize the enclosed material in your evaluation of the County's proposal as contained in AT&E's March 6, 1998 letter. We do not believe that this updated information materially affects the information previously provided to the DEP. If you have any questions, please do not hesitate to contact us.

Yours Very Truly, ATLANTA TESTING & ENGINEERING

Lawrence J. Maron, P.E.

Principal

6 copies submitted

Attachments

Table 3 Laboratory report

Robert Butera - DEP cc: Kim Ford - DEP

Doug Bramlett - Pasco County

Randy Melton - Florida Power Corporation

georgia • florida carolinas

geotechnical and materials engineering, geology and hydrogeology, materials testing, nondestructive and specialty testing, exploratory drilling.



# Table 3 (revised 3/9/98) Total vs Dissolved Metals County Ash Leachate

		A-2 S	UMP		A-2 Surface Water					
	17-Fe	eb-98	3-Ma	ar-98	17-F	eb-98	3-Mar-98			
Parameter	Total	Dissolved	Total	Dissolved	Total	Dissolved	Total	Dissolved		
Aluminum	<0.20	<0.20	0.024	0.017	0.99	<0.20	0.191	0.182		
Barium	2.0	2.1	0.78	0.74	0.79	0.76	0.98	1.09		
Cadmium	<0.0050	<0.0050	<0.002	<0.002	0.026	0.022	0.005	0.009		
Copper	0.11	<0.025	0.22	0.18	0.095	0.072	0.15	0.16		
Iron	11	11	0.62	0.54	0.24	<0.050	0.26	0.26		
Lead	0.031	<0.0050	<0.01	<0.01	0.042	<0.0050	<0.01	<0.01		
Magnesium	3.0	3.1	3.46	3.33	3.1	3.0	2.9	3.02		
Manganese	0.58	0.58	0.38	0.41	0.20	0.18	0.22	0.22		
Nickel	<0.040	<0.040	0.56	0.54	<0.040	<0.040	0.25	0.28		
Silver	<0.010	<0.010	<0.002	<0.002	<0.010	<0.010	<0.002	<0.002		
Zinc	0.28	0.066	0.18	0.11	0.34	0.13	0.21	0.21		

All concentrations reported in milligrams per liter (mg/l).



ENVIRONMENTAL LABORATORY 8864 GOVERNMENT DRIVE NEW PORT RICHEY, FL 34654 (813) 847-8902

EMPORT OF ANALYSES

RESOURCE RECOVERY 14230 HAYS ROAD SPRING HILL, FL 34610-Attn: VINCENT MANNELLA

DATE: 03/06/98 DHRS # 44237. E44123

SAMPLE NUMBER- 65096 SAMPLE ID- A-2 SUMP DATE SAMPLED- 03/03/98 LCCATION-

DATE RECEIVED- 03/03/98 SAMELER- RAY BOERSTLER

TIME RECEIVED- 0935

DELIVERED BY- RAY BOERSTLER

SAMPLE MATRIX- LE TIME SAMPLED- 0900 RECEIVED BY- AS

Page 1 of 2

		SAMPLE PREP	ANALYSIS			,	
ANALYSIS	METHOD	DATE BY	DATE	TIME	BY	RESULT	UNITS
ALUMINUM. TOTAL	SM3113B	03/04/98 TER				0.024	
ALUMINUM, DISSOLVED	SM3113B	03/04/98 TER				0.017	
BARIUM.TOTAL	SM3113B	03/04/98 TER				0.78	mg/L
BARIUM.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	0935	TER	0.74	mg/L
CADMIUM.TOTAL	SM3113B	03/04/98 TER	03/06/98	1245	TER	<0.002	-
CADMIUM, DISSOLVED	SM3113B	03/04/98 TER				<0.002	mg/L
COPPER. TOTAL	SM3113B	03/04/98 TER				0.22	mg/L
COPPER.DISSOLVED	SM3113B	03/04/98 TER				0.13	
FRON, TOTAL	SM3113B	03/04/98 TER	03/06/98	1410	TER	0.62	uā/J
IRON.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1410	TER	0.54	mg/L
LEAD.TOTAL	SM3113B	03/04/98 TER	03/06/98	1100	TER	<0.01	mg/L
LEAD, DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1100	TER	<0.01	mg/L
MAGNESIUM, TOTAL	SM3111B	03/04/98 TER	03/06/98	1500	TER	3.46	mg/L
MAGNESIUM. DISSOLVED	SM3111B	03/04/98 TER	05/06/98	1500	TER	3.33	ng/L
MANGANESE.TOTAL	SM 3113B	03/04/98 TER	03/06/98	1450	TER	0.38	mg/L
MANGANESE DISSOLVED	SM3113B		03/06/98	1450	TER	0.41	mg/L
NICKEL, TOTAL	SM3113B	03/04/98 TER	03/06/98	1420	TER	0.56	mg/L
NICKEL, DISSOLVED	SM3113B		03/06/98	1420	TER	0.54	mg/L
SILVER, TOTAL	SM3113B	03/04/98 TER	03/06/98	1140	TER	<0.002	mg/L
SILVER.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1145	TER	<0.002	mg/L
ZINC.TOTAL.	SM3111B	03/04/98 TER	03/06/98	1435	TER	0.18	mg/L



## COUNTY, FLORIDA

8864 GOVERNMENT DRIVE NEW PORT RICHEY, FL 34654 (813) 847-8902

65096

DATE

Page 2 of 2

CONTINUATION OF DATA FOR SAMPLE NUMBER

SAMPLE PREP ANALYSIS

ANALYSIS

METHOD

BY DATE TIME BY

RESULT UNITS

ZINC.DISSOLVED

SM3111B 03/04/98 TER 03/06/98 1435 TER

3.11 mg/L



ENVIRONMENTAL LABORATORY 8864 GOVERNMENT DRIVE NEW PORT RICHEY, FL 34654 (813) 847-8902

PEPORT OF ANALYSES

RESOURCE RECOVERY 14230 HAYS ROAD SPRING HILL, FL 34610-Attn: VINCENT MANNELLA

DATE: 03/06/98 DHRS # 44237, E44123

DATE SAMPLED- 03/03/98 LONGTON-

SAMPLE NUMBER- 65097 SATULE ID- A-2 SURFACE WATER

SAMPLE MATRIX- LE TIME SAMPLED- 0905

DATE RECEIVED- 03/03/98 SATULER- RAY BOERSTLER

RECEIVED BY- AS

TIME RECEIVED- 0935 DEL VERED BY- RAY BOERSTLER

Page 1 of 2

	•	SAMPLE PREP	ANALYSIS				
ANALYSIS	METHOD	DATE BY	DATE	TIME	BA	RESULT	UNITS
ALUMINUM, TOTAL	SM3113B	03/04/98 TER	03/06/98	1015	TER	0.191	mag/L
ALUMINUM, DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1010	TER	0.182	mg/L
BARIUM.TOTAL	SM3113B	03/04/98 TER	03/06/98	0935	TER	0.98	mg/L
BARIUM.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	0935	TER	1.09	mg/L
CADMIUM, TOTAL	SM3113B	03/04/98 TER	03/06/98	1245	TER	0.005	mg/L
CADMIUM.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1245	TER	0.009	mg/L
COPPER.TCTAL	SM3113B	03/04/98 TER	03/06/98	1400	TER	0.15	mg/L
COPPER DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1400	TER	0.16	mg/L
IRON, TOTAL	SM3113B	03/04/98 TER	03/06/98	1410	TER	0.26	mg/L
IRON, DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1410	TER	0.26	mg/L
LEAD, TOTAL	SM3113B	03/04/98 TER	03/06/98	1100	TER	<0.01	mg/L
LEAD.DISSOLVED	SM3113B	03/04/98 TER	03/06/98	1100	TER	<0.01	mg/L
MAGNESIUM, TOTAL	SM3111B	03/04/98 TER	03/06/98	1500	TER	2.90	mg/L
MAGNESIUM.DISSOLVED	SM3111B	03/04/98 TER	03/06/98	1500	TER	3.02	mg/L
MANGANESE TOTAL	SM 3113B	03/04/98 TER	03/06/98	1450	TER	0.22	mg/L
MANGANESE.DISSOLVED	SM3113B		03/06/98	1450	TER	0.22	mg/L
NICKEL TOTAL	SM3113B	03/04/98 TER	03/06/98	1420	TER	0.25	mg/L
NICKEL.DISSOLVED	SM3113B	•	03/06/98	1420	TER	0.28	mg/L
SILVER. TOTAL	SM3113B	03/04/98 TER	03/06/98	1140	TER	<0.002	mg/L
SILVER DISSOLVED	SM3113B	03/04/98 TER				<0.002	
ZINC.TOTAL -	SM3111B	03/04/98 TER	03/06/98	1435	TER	0.21	mg/L



## PASCO COUNTY, FLORIDA

Page 2 of 2

CONTINUATION OF DATA FOR SAMPLE NUMBER

55097

SAMPLE PREP ANALYSIS

BY DATE TIME BY RESULT UNITS

21NC.DISSOLVED

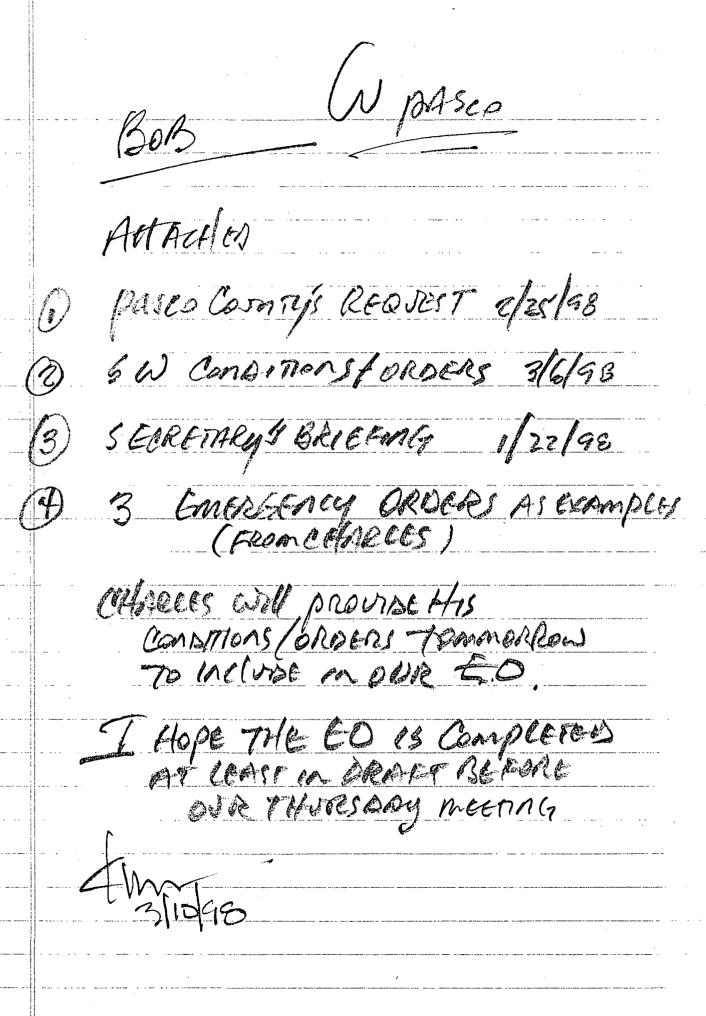
**ANALYSIS** 

METHOD SM3111B

03/04/98 TER 03/06/98 1435 TER

0.21 mg/L

W pases ACTACHER Pases Corneys REQUEST 8/25/98 6 W Conditions forders 3/6/98 SECRETARYS EXICEMENT 1/22/98 3 EMERSFACY ORDERS AS EXAMPLES (FROM CHIRCES) CONDITIONS CORDERS TOMORRICONS TO INClude on pure 5.0. I Hope the ED is Completed AT LEAST IN DRAFT BEFORE OUR THURSDAY MEETING





## PASCO COUNTY, FLORIDA

MAR 0 1 1998

DADE CITY
LAND O' LAKES
NEW PORT RICHEY

(352) 521-4274

(813) 996-7341

(813) 847-8145

FAX

(813) 847-8064

PUB. WKS./UTILITIES BLDG., S-213
7530 LITTLE ROAD
NEW PORT RICHEY, FL 34654

February 25, 1998

Dr. Richard D. Garrity, Ph.D. Director of District Management Florida Department of Environmental Protection 3804 Coconut Palm Drive Tampa, FL 33619-8318

RE: Ash Leachate Disposal Proposal

Dear Dr. Garrity:

Please accept this letter as Pasco County's formal request that you consider and issue an Administrative Order to allow the one-time disposal of up to 30 million gallons of ash leachate (currently stored within the West Pasco Class I Landfill) at the Florida Power Corporation Anclote Plant disposal ponds in southwest Pasco County.

As you are aware, Pasco County is currently working on a technical report which will provide your office with reasonable assurances that our ash leachate can be blended with the normal Power Plant industrial and domestic waste discharges and not cause any environmental problems or exceed discharge limits which are currently permitted. Our schedule is to submit our report directly to Mr. Henry Dominick, P.E., Industrial Waste Section, no later than Friday, March 6, 1998.

We will expedite our bidding process to transport the ash leachate so that we can begin this transport and disposal operation no later than April 1, 1998. We have also drafted an agreement with Florida Power Corporation which has been forwarded to Mr. Randy Melton for review and comments.

Dr. Richard D. Garrity, Ph.D. February 25, 1998

We again request your assistance and cooperation in this most critical problem and we will continue to work with your staff as needed to begin the transport at the earliest possible date.

Sincerely,

Douglas S. Bramlett

Assistant County Administrator

(Utilities Services)

DSB/mvv/18\garrity

cc: Robert J. Butera, P.E. III, Division of Waste Management, FDEP, Tampa, FL

Henry B. Dominick, P.E. III, Industrial Waste Section, FDEP, Tampa, FL

Lawrence Maron, P.E., Principal Consultant, Atlanta Testing & Engineering, 1211 Tech Blvd., Suite 200, Tampa, FL 33619

Randy Melton, Florida Power Corporation, Post Office Box 14042-H2G, St. Petersburg, FL 33733

John J. Gallagher, County Administrator

Karla Stetter, County Attorney

1. Within 10 days of execution of this Order, Pasco shall commence hauling of leachate to the Anclote Power Plant at a rate of at least 300,000 gallons per day, seven days per week. This rate of hauling shall continue until Pasco has reduced the depth of leachate over the bottom liners of both cells A-1 and A-2 to less than 1 foot; Pasco provides written documentation of such to the Department and; the Department confirms such reduction has occurred.

elevation of 55 feet NGVD, Pasco shall commence with regrading.

And covering A-2 by the installation of a fain cell cover to prevent further stormwater infiltration, designed to either collect stormwater on top of the cover and pumping it off or by sloping the top of the cover such that stormwater drains off the

-of-beginning-installation-

Constant Carolas

cover at
the
rate of
ent least
one acre
per week.
for a total of
at least
b access of disposal
with a geomenbrane

1/22/98 11:25:35 AM
Robert Butera TPA
Topic for Rick's Meeting for the Secretary - Solid Waste
Norton Mac Craig TPA
William Kutash TPA
Kim Ford TPA
Steve Morgan TPA

Pasco County Landfill - Substantial lack of compliance at the West Pasco Class I Landfill (Cells A-1, A-2, and SW-1.

ćC:

Pasco County opened 10 acres of landfill area (an area that was segmented in thirds) such that rainfall accumulating on segments, not disposed in, should have been treated as stormwater. The County disposed in all zones thereby subjecting the whole area to leachate prior to requesting approval from the Department. This process was implemented and not approved by the Department. The Department strongly advised against such action, however the county insisted that the new Leachate Treatment Plant could handle all leachate generated.

The new Leachate Treatment Plant permit issued in 1996 required construction completion by March 1, 1997. The Leachate Treatment Plant was shut down in June of 1997 due to significant operational problems and has not been used since then.

Due to the ongoing rainfall and significant noncompliance issues the ash disposal cell (A-2) has over 20,000,000 gallons of leachate. The leachate head on the liner exceeds the maximum one foot depth as required by the Department's Solid Waste Rule (F.S. 62-701). Leakage rates increase exponentially with head over the liner. The current head appears to be 13 feet.

Pasco County is currently hauling 50,000 gallons of leachate per day to two WWTP's. At this rate of hauling the landfill could be out of compliance for years due to additional rainfall and inadequate quantities of leachate being hauled. Pasco County has refused to haul leachate long distances which is routinely practiced at other solid waste facilities in their efforts to be in compliance.

This only addresses the most significant violation at the site. There are others including impounded leachate in Cell SW-1.

I can provide for Rick supporting documentation such as an inspection report, Rick's letter to John Gallagher, etc.

## BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re:
EMERGENCY AUTHORIZATION FOR
THE DISCHARGE OF TREATED PROCESS
WASTEWATER FROM THE CF INDUSTRIES, INC.
PROCESS WATER SYSTEM MADE NECESSARY BY
RECENT CHRONIC RAINFALL

CASE NO. 98-0048

DAR PECELVES

#### FIRST AMENDED EMERGENCY FINAL ORDER

The State of Florida Department of Environmental Protection (Department) finds that the emergency conditions caused by severe storms and flooding are continuing, and that the Emergency Final Order entered on January 12, 1998, must be further extended and modified to reflect changes in conditions since entry of that order. Therefore, in accordance with section 120.569(2)(1) of the Florida Statutes, the January 12, 1998 order is amended by replacing it with the following:

#### DEFINITIONS

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code (F.A.C.).

#### **FINDINGS OF FACT**

- 1. The CF INDUSTRIES, INC., (CFI) Plant City Phosphate Complex is located on Highway 39 and the Hillsborough/Pasco County Line. CFI operates a phosphatic fertilizer chemical processing plant at this site. The facility manufactures sulfuric acid, phosphoric acid, granulated triple superphosphate, and mono-ammonium phosphate products. The process water used in the production process is contained and recirculated in a 93 acre lined cooling pond system. Process water is also stored in cells maintained within the adjacent 525 acre phosphogypsum stack.
- 2. During December 1997, the West Central region of Florida was inundated by rainfall which surpassed previous historical records. Hillsborough County recorded 15.57 total inches of

rainfall for the month of December. The previous record for this month was 8.98 inches. The CFI Complex recorded 19.47 inches for the month.

- 3. On December 23, 1997, the United States Small Business Administration declared the west central Florida area a disaster area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.
- 4. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- 5. The Department finds that this accumulation of rainfall has created a state of emergency at the CFI Plant City Phosphate Complex. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. This has created a condition which has the potential to cause an overtopping or a breach and thus an uncontrolled release from the impoundments which contain large amounts of acidic process water if normal rainfall is received in the coming months.
- 6. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the process water to the Hillsborough River. The effects of such an event would likely be devastating on the river ecosystem and would create a risk to the public health, safety and welfare.
- 7. A controlled release and appropriate treatment of the excess process water is a feasible and adequate means to alleviate the emergency situation. CFI has been implementing treatment and discharge since December 27, 1997.
- 8. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm continues to exist at this facility and emergency measures to relieve such conditions must be continued to restore the process water system to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

#### THEREFORE, IT IS ORDERED:

- 3. That CFI, at a minimum, continue to double lime treat and discharge process water in excess of the "must treat" level as defined in 40 CFR, Part 418.12(b) from the facility.
- 4. CFI shall operate the treatment system in a manner which ensures that the wastewater discharged shall receive the treatment necessary to minimize impacts to the environment.

  Should any adverse impacts occur (i.e., mortality caused by CFI's discharge), CFI shall be liable for damages under chapter 403 of the Florida Statutes.
- 5. CFI shall monitor the water quality at the discharge location and at a location approximately 1600 meters downstream of the discharge in Big Ditch for the full list of permit parameters on a weekly basis.
- 6. CFI shall monitor and report the discharge at the locations described in 5. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to the Hillsborough River for any adverse impacts on a daily basis. The report shall be submitted by 9:00 am the following day to the Department's Phosphate Management Office at fax number 813/744-6457.
- 7. CFI shall submit a weekly report, by facsimile, of the results of all water quality monitoring performed by the facility, excepting those requirements in paragraph 6. The report shall

Emergency Final Order CF Industries, Inc.

also include the operating levels, available freeboard and volume of process water in the cooling pond, on the gypsum stack and in the perimeter channel areas. The report is to be sent to the Department's Phosphate Management Office at fax number 813/744-6457.

- 8. CFI shall conduct benthic macroinvertebrate sampling at locations upstream and downstream of the discharge location monthly. The results of these tests shall be submitted to the Department within 21 days following each sampling period.
- 9. The reporting requirements of paragraphs 5, 6, 7, and 8 shall continue for the duration of this order.
- 10. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above.
- 11. The Emergency Final Order entered on January 12, 1998, shall have a retroactive effective date of December 28, 1997.
- 12. This First Amended Emergency Final Order shall take effect immediately and shall expire within 120 days from the date of execution set forth below or whenever the process water level drops below the "must treat level," whichever occurs first.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental Protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which the party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE AND ORDERED ON THIS 25 day of February, 1998, in

Emergency Final Order CF Industries, Inc.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Uuguia B. Wetherell VIRGINIA B. WETHERELL Secretary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephonė: (850) 488-1554

## CERTIFICATE OF SERVICE

The undersigned duly designated deputy clerk hereby certifies that this Order and all copies were mailed by certified mail the close of business on <u>25</u> day of <u>Jelanary</u> 1998 to the listed persons.

#### FILING AND ACKNOWLEDGMENT

FILED, on this date, under section 120.52(7), Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

CLERK

DATEL

# BEFORE THE STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In re:
EMERGENCY AUTHORIZATION FOR THE
DISCHARGE OF TREATED PROCESS
WASTEWATER FROM THE PINEY POINT, INC.
PROCESS WATER SYSTEM MADE NECESSARY BY
RECENT CHRONIC RAINFALL

CASE NO. 98-0187

#### **EMERGENCY FINAL ORDER**

Under Section 120.569(2)(1) of the Florida Statutes, the State of Florida Department of Environmental Protection (Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to excessive water inventories at the Piney Point Phosphates, Inc. ("Piney Point") complex resulting from extremely high levels of rainfall which occurred in Manatee County during December 1997 and which is expected to continue in the future.

#### **DEFINITIONS**

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code (F.A.C.).

#### FINDINGS OF FACT

1. The Piney Point complex is located on U. S. Highway 41 North in Palmetto, Florida. Piney Point operates a phosphatic fertilizer chemical processing plant at this site. The facility manufactures sulfuric acid, phosphoric acid and granulated ammonium phosphate products. The process water used in the production process is contained and recirculated in a 100 acre cooling pond system. Process water is also stored in cells maintained within the adjacent 210 acre phosphogypsum stack ponds.

- 2. During December 1997, the West Central region of Florida was inundated by rainfall which surpassed previous historical records. Manatee County recorded 11.94 total inches of rainfall for the month of December. Normal rainfall for Manatee County in December is 2.26 inches. The 11.94 inches recorded in December at Piney Point is nearly double the previous record amount. Between September 1997 and December 1997, 33.62 inches of rain were recorded at the Piney Point site. Additionally 6.22 inches of rain has fallen in the County during January of this year.
- 3. On December 23, 1997, the United States Small Business Administration declared the west central Florida area a disaster area based on damages to homes and businesses caused by severe storms and flooding which occurred on the 12th through the 14th of December, 1997.
- 4. The Office of the President of the United States, on January 6, 1998, issued a Major Disaster Declaration No. FEMA-1195-DR-FL for the West Central Florida area based on the damages caused by severe storms and flooding beginning December 23, 1997 and continuing.
- 5. The Department finds that this accumulation of rainfall has created a state of emergency at the Piney Point Complex. The excessive rainfall has accumulated at a rate which far exceeds the safe storage and management capabilities of the facility. This has created a condition which has the potential to cause an overtopping or a breach and thus an uncontrolled release from the impoundments which contain large amounts of acidic process water if normal rainfall is received in the coming months.
- 6. An overtopping or a breach of the containment system could result in an uncontrolled and untreated release of the process water to the Buckeye Road Ditch and then to Bishop's Harbor. The effects of such an event would be devastating to the ecosystem, would create a risk to the public health and welfare, and would result in severe property damage.
- 7. A controlled release and appropriate treatment of the excess process water would be both feasible to do at once and adequate to alleviate the emergency situation.

The effects of such an event would be devastating to the ecosystem, would create a risk to the public health and welfare, and would result in severe property damage.

- 7. A controlled release and appropriate treatment of the excess process water would be both feasible to do at once and adequate to alleviate the emergency situation.
- 8. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm to the environment exists at this facility and emergency measures to relieve such conditions must be taken to restore the process water system to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Emergency Final Order if, as agency head, I find that an immediate danger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

#### THEREFORE, IT IS ORDERED:

- 3. That Piney Point shall treat and discharge process water in excess of the "must treat" level as defined in Permit No. FL0000124 and in accordance with 40 CFR, Part 418.12(b) from the facility.
- 4. Piney Point shall operate the treatment system in a manner which ensures that the wastewater discharged shall receive the treatment necessary to minimize impacts to the environment. Should any adverse impacts occur (i.e., mortality caused by Piney Point's discharge), Piney Point shall be liable for damages under chapter 403 of the Florida Statutes.

- 5. Piney Point shall monitor the water quality at the discharge location and at the point immediately downstream from the point of mixing with the deep well water supply source for the full list of permit parameters on a weekly basis.
- 6. Piney Point shall monitor and report the discharge at the locations described in 6. above for pH, conductivity, and dissolved oxygen, as well as visually inspect the receiving water from the discharge point to Bishops Harbor and/or Tampa Bay for any adverse impacts on a daily basis. The report shall be submitted by 9:00 Am the following day to the Department's Phosphate Management Office at fax number 813/744-6457.
- 7. Piney Point shall submit a weekly report, by facsimile, of the results of all water quality monitoring performed by the facility, excepting those requirements in paragraph 7. to the Department's Phosphate Management Office at fax number 813/744-6457.
- 8. The reporting requirement of paragraphs 5, 6, and 7 shall continue for the duration of this order.
- 9. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall accumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above.
- 10. This Emergency Final Order shall take effect retroactive to January 29, 1998, and expire within 90 days from the date of execution set forth below or whenever the process water level drops below the "must treat level" whichever comes first.

#### NOTICE OF RIGHTS

Any party adversely affected by this Emergency Final Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filing one copy of a notice of appeal with the Agency Clerk of the Department of Environmental Protection and a second copy, accompanied by filing fees prescribed by law, with the First District Court of Appeal or with the district court of appeal in the appellate district in which the party resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE AND ORDERED ON THIS day of February, 1998, in Tallahassee,

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

VIRGINIA B. WETHERELL

Secretary

FILING AND ACKNOWLEDGEMENT FILED, on this date, pursuant to \$120.52 Florida Statutes, with the designated Department Clerk, receipt of which is hereby acknowledged.

210 D'IL

Florida.

Clerk

Date

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

CASE NO. 98-0048

# STATE OF FLORIDA DEPARTMENT OF INVIRONMENTAL PROTECTION

IN M:
EMBRGENCY AUTHORIZATION FOR
ZONE OF MIXING TO ALLOW FOR THE
DISCHARGE OF TREATED PROCESS
WASTEWATER FROM THE CF INDUSTRIES, INC.
PROCESS WATER SYSTEM MADE NECESSARY BY
RECENT CHRONIC RAINFALL

## EMBROBNCY FINAL ORDER

Under Section 120,569(2)(1) of the Florida Statutes, the State of Florida Department of Baylconmental Protection (Department) enters the following Emergency Final Order, including findings of fact and conclusions of law in response to constrophic flooding which occurred in Hillsborough County during December 1997.

#### DEPINITIONS

The terms used in the Order are those defined generally in Title 62 of the Florida Administrative Code (F.A.C.).

#### PINDINGS OF FACT

- 1. The CF INDUSTRIES, INC., (CFI) Plant City Phosphate Complex is located on Highway 39 and the Hillsborough/Pasco County Line. CFI operates a phosphatic fortilizer chemical processing plant at this site. The facility manufactures sulfure acid, phosphoric noid, granulated triple superphosphate, and mono-ammonium phosphate products. The process water used in the production process is contained and recirculated in a 93 acro fined cooling pond system. Process water is also stored in cells maintained within the adjacent 410 acro phosphogypsum stack.
- 2. During December 1997, the West Contral region of Florida was inundated by rainfull which surpassed provious historical records. Hillsborough County recorded 15.57 total inches of rainfall for the month of December. The provious record for this month was 8.98 inches.
- 3. The Department finds that this accumulation of rainfall has oreated a state of emergency at the CFI Plant City Phosphate Complex. The excessive rainfall has accumulated at a rate which far exceeds the storage and management capabilities of the facility. This has created a condition which seriously jeopardizes the available storage within the impoundments which contain billions of gallons of ucidic process water.

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- 4. The damages to the Hillshorough River due to the eventopping or a breach of the containment system would result in an uncontrolled and untreated release of the process water. The effects of such an event would be devastating and would create an extreme risk threatening the public health, and safety. A release of untreated process water on December 7, 1997 to the Alafia river in Polk county from a phosphate chemical plant is evidence of the sovere damages of such a release.
- 5. A controlled release and appropriate treatment of the excess process water would be both feasible to do at once and adequate to alleviate the emergency situation.
- 6. Based on the conditions described above, the Department has determined that the potential for disaster and imminent harm exists at this facility and emergency measures to relieve such conditions must be taken to restore the process water system to a safe operating status.

#### CONCLUSIONS OF LAW

- 1. Section 120.569(2)(1) of the Florida Statutes gives the Department the authority to issue an Rinergency Final Order if, as agency head, I find that an immediate dunger to the public health, safety, or welfare so requires and the Order recites with particularity the facts underlying that conclusion.
- 2. Based on the findings recited above, I find and conclude that the emergency caused by the extreme weather conditions requires an immediate Order of the Department to protect the public health, safety, and welfare.

#### THERUFORE, IT IS ORDERED:

- 3. That CFI, at a minimum, double lime treat and discharge process water in excess of the "must treat" level as defined in 40 CPR, Part 418.12(b) from the facility.
- 4. A mixing zone within Big Ditch (a tributary to the Hillsborough River) shall be allowed for all parameters listed in permit No. FL0000078 for the discharge of the treated process water to comply with Class III water quality standards of the State of Florida. The mixing zone shall measure 800 meters downstream from the CIT point of dischinge to Big Ditch.
- 5. CPI is required to most all water quality limitations as contained in the existing NPDES permit No. PL000078 at the edge of the above described mixing zone.
- 6. CFI shall monitor the water quality in the Hillsborough river humediately upstream and downstream of the confluence of Big Ditch and the Hillsborough river for those parameters, contained in the above referenced wastowater permit. The sampling shall be done weekly for the duration of this Order.
- 7. The Department issues this Emergency Final Order solely to address the emergency created by the rainfall necumulations as previously described. This Order does not authorize any activity other than that which is specifically outlined above:
- 8. This Emergency Final Order shall take offeet immediately and expire within thirty days from the date of execution set forth below, unless modified or extended by further Order.

FROM

#### NOTICE OF RIGHTS

Any party adversely affected by this Himergency Pinal Order is entitled to judicial review under section 120.68 of the Florida Statutes. The Florida Rules of Appellate Procedure govern the review proceedings. Such proceedings are commenced by filling one copy of a notice of appeal with the Agency Clerk of the Department of Environmental Protection and a second copy, accompanied by filing fees prescribed by law, with the Pirst District Court of Appeal or with the district court of appeal in the appellate district in which the purty resides. The notice of appeal must be filed within thirty days of rendition of the Order to be reviewed.

DONE AND ORDERED ON THIS 1241day of January, 1998, in Tallahasseo, Plorida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

Digvia B. Luctheral P VIRGINIA B. WRITHERELL Sociolary

Douglas Building 3900 Commonwealth Boulevard Tallahassee, Florida 32399-3000 Telephone: (850) 488-1554

ce: U.S. Army Corps of Engineers, Jacksonville Hillsborough County Pasco County Date:

3/10/98 05:13:57 PM

From:

Robert Butera TPA

Subject:

Re: FWD: Pasco CO Landfill leachate

To:

Mary Jean Yon TAL Steve Morgan TPA

CC:

Kim Ford TPA

Rather that be long winded, I will attach some background that I drafted for Rick to include in "Hot Issues" for each program for the Secretary's Office. I will have Kim and/or Steve get back to you tomorrow on some specific orders that may be included as a result of in-house meetings. We will have David Thulman review the EO. We should have a rough draft by Friday.

Date: 1/22/98 11:25:35 AM From: Robert Butera TPA

Subject: Topic for Rick's Meeting for the Secretary - Solid Waste

Pasco County Landfill - Substantial lack of compliance at the West Pasco Class I Landfill (Cells A-1, A-2, and SW-1.

Pasco County opened 10 acres of landfill area (an area that was segmented in thirds) such that rainfall accumulating on segments, not disposed in, should have been treated as stormwater. The County disposed in all zones thereby subjecting the whole area to leachate prior to requesting approval from the Department. This process was implemented and not approved by the Department. The Department strongly advised against such action, however the county insisted that the new Leachate Treatment Plant could handle all leachate generated.

The new Leachate Treatment Plant permit issued in 1996 required construction completion by March 1, 1997. The Leachate Treatment Plant was shut down in June of 1997 due to significant operational problems and has not been used since then.

Due to the ongoing rainfall and significant noncompliance issues the ash disposal cell (A-2) has over 20,000,000 gallons of leachate. The leachate head on the liner exceeds the maximum one foot depth as required by the Department's Solid Waste Rule (F.S. 62-701). Leakage rates increase exponentially with head over the liner. The current head appears to be 13 feet.

Pasco County is currently hauling 50,000 gallons of leachate per day to two WWTP's. At this rate of hauling the landfill could be out of compliance for years due to additional rainfall and inadequate quantities of leachate being hauled. Pasco County has refused to haul leachate long distances which is routinely practiced at other solid waste facilities in their efforts to be in compliance.

This only addresses the most significant violation at the site. There are others including impounded leachate in Cell SW-1.

I can provide for Rick supporting documentation such as an inspection report, Rick's letter to John Gallagher, etc.



Offices of the per new sigling

FLORIDA POWER CORPORATION ANCLOTE POWER PLANT FOR PASCO COUNTY UTILITIES

CC BOS BONA
AMSONA
SATEM



# atlanta testing & engineering

1211 tech blvd., suite 200 / tampa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795



## FLORIDA POWER CORPORATION ANCLOTE POWER PLANT FOR PASCO COUNTY UTILITIES

Prepared by:

# ATLANTA TESTING & ENGINEERING Tampa, Florida

March 6, 1998 AT&E Project No. <u>2440M</u>

georgia · florida · carolinas





# atlanta testing & engineering

1211 tech blvd., suite 200 / tampa, florida 33619 / phone (813) 623-6646 / fax (813) 623-3795

Florida Department of Environmental Protection 3804 Coconut Palm Drive Tampa, Florida 33619

March 6, 1998 AT&E Project No. 2440M

Attention: Mr.

Mr. Henry B. Dominick, P.E.

Re:

Proposed Discharge of Ash Pond Leachate
Florida Power Corporation Anclote Power Plant

For Pasco County Utilities

#### Gentlemen:

On behalf of Pasco County (the County), Atlanta Testing & Engineering, Inc. (AT&E) is pleased to submit this proposal to discharge leachate from the County's Resource Recovery Facility's ash ponds at Florida Power Corporation's (FPC's) Anclote Power Plant near Tarpon Springs, Florida. This proposal includes the discharge of this leachate to existing percolation ponds at the plant and/or to the plant cooling water discharge. The information contained herein responds to comments contained in an internal Department of Environmental Protection (DEP) "e-mail" originated by Mr. Joe May which was provided to Mr. Douglas Bramlett of the County during a meeting at FPC's plant on Friday, February 13, 1998, and to requests/comments between AT&E and DEP personnel since the site meeting.

#### LEACHATE QUALITY

Analysis of samples of the County leachate have been performed on an approximately weekly basis since September 8, 1997. These samples have been collected from a sump which is connected to underdrains within the A-2 ash disposal cell. Samples collected from this sump have been identified as being from the "A-2 Sump".

The results of the analyses are summarized in Table 1. Copies of the laboratory reporting forms are presented in Appendix A. From this table, it can be seen that total dissolved solids (TDS) concentrations have ranged from 45,400 milligrams per liter (mg/l) to 156,200 mg/l, although the TDS concentration has typically been within the range of 50,000 to 100,000 mg/l. Chloride concentrations have typically fallen within a range of 20,000 to 40,000 mg/l.

Samples have also been collected from the surface of the water in the A-2 cell and analyzed, although not for the same range of parameters as the samples from the A-2 Sump. The results of the analyses on the surface water samples are summarized in Table 2. Copies of the laboratory reporting forms are contained in Appendix B.



For comparison, a typical chemical composition of seawater, as contained in Hem (1989), is as follows:

Total dissolved solids	35,000 mg/l
Chlorides	19,000 mg/l
Sodium	10,500 mg/l
Sulfate	2,700 mg/l
Magnesium	1,350 mg/l
Calcium	410 mg/l
Potassium	390 mg/l
Specific gravity	1.025 grams per cubic centimeter

In general, the chloride concentration in the leachate ranges from approximately that of seawater to approximately double that of seawater. Sulfate concentrations in the leachate are on the order of 1/5 of seawater and sodium concentrations in the leachate are approximately one-half that of seawater. Total dissolved solids concentrations of the leachate are on the order of 2 to 3 times that of seawater.

While some metals parameters have been reported in the leachate, total suspended solids concentrations indicate the presence of fine-grained materials. The presence of such materials is expected because most of the samples have been collected from a sump which is connected to underdrains in the ash cell. To evaluate the contribution of the ash particles on the metals concentrations, samples were collected from the A-2 Sump and from four surface water locations in the A-2 ash cell on February 17, 1998 and analyzed for both total and dissolved metals. (The analysis of dissolved metals was performed on samples that had been filtered through a 0.45 micron filter.) Prior to the analysis of the surface water samples, the four samples were composited volumetrically into one sample. Samples were also collected from the A-2 Sump and A-2 cell surface water on March 3, 1998 and analyzed for total and dissolved metals. The March 3, 1998 surface water sample was from a single location.

The results of these analyses are summarized in Table 3. The laboratory reporting sheets are included in Appendix C. A review of Table 3 indicates that most of the metals for which concentrations were reported are in a dissolved state, or are present in the sample in particles smaller than 0.45 microns. Filtering of the samples had the most effect on the concentrations of lead and zinc, and in the surface water sample, iron, and aluminum, possibly (but not the A-2 Sump sample), indicating that these metals are most likely in a particulate form in the leachate.

#### DISPOSAL VOLUMES

Pasco County would like to dispose approximately 200,000 gallons per day (gpd) of leachate at the FPC site. Disposal will occur seven days per week for approximately 4 months. It should be noted that the actual period of disposal will be dependent on rainfall and the continued successful restarting of the County leachate crystallizer constructed at the Resource Recovery Facility.

Information is presented herein for the disposal of the leachate either in the existing FPC percolation ponds or in the FPC cooling water discharge, or a combination of both. During disposal of the leachate in the percolation ponds, FPC will continue to utilize the percolation pond for disposal of their permitted fluids. A summary of FPC's discharge volumes to the percolation ponds for 1996, provided by FPC, is contained in Table 4. FPC's discharge to the pond is not continuous but will provide dilution of the leachate when the FPC discharge occurs.

#### LEACHATE MOVEMENT

#### Discharge to Percolation Ponds

The predominant driving force for the movement of the leachate after it has percolated from the pond is believed to be density. Density refers to the mass per unit volume of a substance and is often presented as specific gravity, which is the ratio of a substances density to that of a standard substance, usually water. Water density varies as a function of several parameters including temperature and total dissolved solids content. The density of water ranges from 1.0 grams per centimeter cubed (g/cc) for fresh water with little or no total dissolved solids to 1.07 g/cc for deep ocean water; however, sea water has a typical density of 1.025 g/cc. The Pasco County leachate will generally be more dense than the water present beneath FPC's percolation ponds due to the greater total dissolved solid content of the water proposed for discharge to the pond. According to Mackay et al. (1985), differences in density of approximately 1% influence fluid flow in the subsurface. Density differences as small as 0.1% have been shown to cause water to sink in physical model aquifers over several weeks (Schmelling, 1992). Studies of dense non aqueous phase liquids, which have densities ranging between 1.01 and 1.65 (1% to 65% greater than water) show that materials with densities much greater than water migrate vertically through the less dense material.

Gravity forces will promote the downward migration of the leachate due to its greater density. The fluid pressure exerted at the base of the discharged water body due to gravity,  $P_g$ , is proportional to the density difference between the discharged water and the ambient water  $(\rho_n - \rho_w)$  in the saturated zone (to account for the buoyancy effect of water), the discharged water absolute density in the vadose zone, and the discharged water body height,  $z_n$  such that:

$$P_g = z_n g(\rho_n - \rho_w)$$
 (saturated zone)

and

$$P_g = z_n g \rho_n$$
 (vadose zone)

where g is the acceleration due to gravity (9.807 m/s²). When using British units (e.g., lbs, ft), g must be dropped because weight equals mass multiplied by g.

This pressure  $(P_g)$  can be converted to an equivalent pressure head of water,

$$h_g = z_n g(\rho_n - \rho_w)/(g\rho_w)$$

Additionally, the hydraulic gradient due to gravity, iq, can be calculated as

$$i_g = (\rho_n - \rho_w)/\rho_w$$

The gravity force that drives the discharged water flow is greater in the vadose zone where the density difference equals the discharged water density than in the saturated zone and increases with depth within the discharged water body (Cohen & Mercer, 1993).

As the leachate "sinks" through the aquifer, it will be diluted by the flow of water within the aquifer. Because of this dilution, some of the analytes contained in the leachate will flow with the surficial ground water flow zone and some will continue to sink vertically becoming more dilute with depth. Based on the physical nature of the flow system at the site, discharge of the shallow portion of the aquifer will be to the cooling water intake canal, located east of the percolation pond or to the Gulf, located west of the percolation ponds. Upon reaching the Gulf and/or cooling water intake canal, the large volume of flow (on the order of 30 million gallons per day in the cooling intake canal) and the tidal action of the Gulf will significantly dilute any analyte concentrations that have been elevated as a result of the percolation of the leachate.

#### Discharge to Plant Cooling Water

The second discharge alternative is the discharge of the leachate to FPC's cooling water system. FPC withdraws water at the mouth of the Anclote River for non-contact cooling water and discharges it to a canal that empties to the Gulf of Mexico. Cooling water flows vary in response to the power generating units in operation, but flows typically range from 900 million gallons per day (mgd) to over 2 *billion* gallons per day. Maximum average flows through the cooling system for the last five years were provided by FPC and are presented in Table 5.

Under this alternative, the leachate will be discharged directly to the cooling water either in the condenser flume or in the canal at the condenser discharge. In either location, turbulence will provide thorough mixing of the leachate with the high volume of cooling water.

#### LEACHATE IMPACTS

#### Discharge to Percolation Ponds

As can be seen from Table 4, FPC discharges approximately 104,000 gpd of fluid to the percolation ponds. At a disposal rate of 200,000 gpd of County leachate, the leachate will be diluted by approximately one-third. In discussions with DEP staff, concern has been expressed about "short-circuiting" of the leachate disposed in Percolation Pond No. 2 to the tidal surface water directly west of the pond via ground water discharge. Of particular concern are the effects of the concentrations of chlorides, metals and ammonia, in the form of un-ionized ammonia, on the biota in the tidal area west of Percolation Pond No. 2.

AT&E personnel were referred by DEP biologists to Dr. David Crewz, a DEP employee at the Florida Marine Research Institute, to assess the impacts of chlorides on the mangroves located west of the percolation pond. Dr. Crewz expressed the opinion that actively growing mangroves could tolerate chloride concentrations of 60,000 mg/l or higher, especially in areas where tidal flushing occurs. Mangroves are also very tolerant of heavy metals. Based on this discussion, Dr. Crewz did not believe that a ground water discharge of the leachate into the area west of Percolation Pond No. 2 would impact the mangroves.

FPC periodically analyzes samples of the discharges to the percolation ponds. A summary of this water quality data, as provided by FPC, is presented in Table 6. A comparison of this data to the leachate data contained in Table 1 indicates that the copper, iron, nickel and zinc concentrations in the leachate fall within the range of concentrations of the FPC discharge to Percolation Pond No. 2. The effects of these metals on the ground water most likely to discharge to the area tidal west of the pond can be illustrated through the ground water quality data collected by FPC on a quarterly basis from on-site monitoring wells.

Monitor well MW-2 is located on the western edge of Percolation Pond No. 2 at the point where the distance between the wetted area of the pond and the water in the tidal area is smallest. Monitor well MW-1 is located northwest of the northwest edge of the pond adjacent to the tidally-influenced area. Water quality data from these two wells, as provided by FPC, is summarized in Table 7. As can be seen, the metals concentrations have remained low in both of these wells. It is reasonable to expect that no appreciable change in the metals concentrations will occur in these wells from the disposal of ash pond leachate due to: the similarity of the leachate and the FPC pond discharges; the dilution of the leachate by FPC's discharges; the reduction in metals concentrations in the leachate due to filtering of the particles as percolation occurs (for those metals which were shown to be in a particulate state); and, the additional dilution which will occur as the denser leachate water commingles with the underlying ground water prior to discharge to the tidal area.

A review of the County leachate data indicates that ammonia concentrations generally have ranged from 13 to almost 29 mg/l. At the request of the DEP, a sample of the leachate was collected from the A-2 sump on February 25, 1998 to verify the concentration of ammonia. The results of this analysis indicated an ammonia concentration of 32 mg/l, similar to that recorded previously. A sample of the surface water in the A-2 ash cell was also collected and analyzed. This sample had an ammonia concentration of 10 mg/l. Based on these ammonia concentrations and the pH and temperature of the water at the time of sampling, the unionized ammonia concentrations were 1.3 mg/l for the A-2 sump sample and 0.036 mg/l for the surface water sample. The laboratory reports for these analyses are included in Appendix D.

As with all the parameters, however, the ammonia concentrations that could reach the tidal area will be diluted by the FPC discharges and the ground water under the percolation ponds. Additional reduction in the ammonia may occur through conversion and/or uptake by organics in the percolation ponds. To minimize any potential impacts, leachate discharged to Percolation Pond No. 2 could be drawn from the surface of the A-2 cell.

#### Discharge to the Plant Cooling Water

As shown on Table 5, the average cooling water discharge from the plant is 1,925 mgd (1.915 billion gallons per day). Anticipating that the discharge of the leachate to the cooling water would occur over the period April through July (4 months), the average cooling water discharge for April through July was calculated from the data presented in Table 5. The discharge for this time period averaged 1,986 mgd, slightly higher than the long-term average. Discharging 200,000 gpd of leachate into this flow represents a dilution factor of over 9,900: 1 or almost three orders of magnitude. At that dilution ratio, virtually no change in receiving water quality could be detected after the addition of the leachate.

Based on the analyses of total and dissolved metals in the leachate (Table 3), lead and zinc may be, at least partially, in a particulate state that could conceivably be deposited in sediment around FPC's cooling canal discharge, albeit over a very large area. To evaluate the total mass loading contributed by the discharge of leachate, it was assumed that 200,000 gpd of leachate would be discharge for the four month period April through July (122 days). Over this time period, for every 0.1 mg/l of an analyte contained in the leachate, a total of approximately 20.36 pounds of that analyte will be added to the cooling discharge receiving waters. That is, if the average concentration of an analyte in the leachate over this time period is 0.15 mg/l, then the total mass loading will be 20.36 pounds X 0.15 mg/l/0.10 mg/l = 30.54 pounds.

Carrying this concept further, and assuming that ½ of the total mass is deposited into the top 6 inches of sediment, every 20.36 pounds of analyte would be equivalent to a sediment concentration of approximately 0.06 milligrams per kilogram (mg/kg) if spread out over 100 acres of area. (This calculation assumes the sediment to have a dry unit weight of 80 pounds per cubic foot.) Thus, if the average concentration of an analyte in the leachate during the 122 days of discharge is 0.15 mg/l, then the mass loading to sediment would represent a concentration of 0.09 mg/kg over a 100-acre area.

#### **MISCELLANEOUS**

In response to a request from the DEP, samples of the County leachate were collected and submitted for laboratory analysis of corrosivity by EPA Method 1110 (NACE Standard TM-01-69). A sample of leachate was collected from the A-2 sump on February 25, 1998. This location was selected to represent the "worst case" condition of the leachate, based on chloride and TDS concentrations. The corrosivity of this sample towards steel was 1.6 millimeters per year (mmpy), much less than the 6.35 mmpy used to designate a characteristic hazardous waste. The laboratory report for this analysis is included in Appendix D.

#### CONCLUSION

With the information submitted herein, we believe that the Department should have the data required to evaluate and approve the County's request to dispose, on a short-term basis, the excess leachate in the ash pond cells. We believe that the impacts of disposing the leachate in either the percolation ponds, the cooling water discharge, or a combination of the two, will have minimal impacts which are acceptable to correct the short-term leachate problem brought on by the recent abnormal rainfall. If you have any further questions pertaining to this matter, please do not hesitate to contact us. Because of the urgency to disposal of the leachate, we are ready to respond immediately.

Yours Very Truly,

ATLANTA TESTING & ENGINEERING

Lawrence J. Maron, P.E.

Principal

Robert E. Bretnall, Jr., P.G.

Senior Consultant

Attachments

cc: Robert J. Butera - DEP

Kim Ford - DEP

Douglas Bramlett - Pasco County

Randy Melton - FPC

#### REFERENCES

Cohen, R.M. and J.W. Mercer, 1993. DNAPL Site Evaluation, C.K. Smoley, Boca Raton, Florida.

Hem, John D., 1989. Study and Interpretation of the Chemical Characteristics of Natural Water, USGS Water Supply Paper 2254, Third Edition.

Mackay, D.M., P.V. Roberts & J.A. Cherry, 1985. Transport of Organic Contaminants in Ground Water, *Environment Science & Technology*, 19(5):384-392.

Schmelling, S.G., 1992. Personal Communication by Cohen and Mercer (1993), USEPA Robert S. Kerr Environmental Resource Laboratory, Ada, Oklahoma.

Date:

3/6/98 11:35:10 AM

From:

Diana Booth TPA

Subject:

Pasco County Land Fill Ash Leachate

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See Below

#### Please find attached:

1. Memo to Bill Kutash concerning the Pasco County Land Fill Ash Leachate (hard copy on file)

2. Memo to Mimi Drew on the above (hard copy on file)

(hard copy on file)
3. Memo on El Nino Wastewater Discharge Memo
hard copy on file

Thank you.

Diana

## Memorandum

# Florida Department of Environmental Protection

TO:

Bill Kutash

Waste Management Administrator

FROM:

Mike Hickey, P.E.

Water Facilities Administrator

DATE

March 6, 1998

SUBJECT:

PASCO COUNTY LAND FILL ASH LEACHATE

Rick asked us to draft the attached memo on the assistance that we are providing your staff. Specifically, we have considered the potential impacts of the subject disposal at Water Facilities' permitted sites.

This assignment came out of a Director of District Management/Mimi Drew/OGC/et al teleconference on Emergency Order (EO) use. Mimi needed the information for a briefing to Kirby Green. El Nino and an inquiry in the South District prompted the briefing. We remain available to assist you with evaluating the specific proposal from Pasco County when you receive it.

1

In general, an EO is solely to protect the public health, safety, and welfare. It is not forgiveness for violations and is usually followed by a Consent Order (CO) with corrective actions and penalties as appropriate.

If Waste Management and Pasco County decide to pursue the EO route, I suggest you discuss it with David Thulman.

1

The specifics needed for an EO include:

- A history of abnormal events leading to the emergency.
- The operation and design factors that limit the facility's ability to comply with its permit.
  - Operational actions that limited the facility's ability to comply with its permit.
    - The potential areas of permit non-compliance.
- The nature and magnitude of environmental resources at risk from a failure of their facility to comply with its permit.
  - The specific actions needed to protect the public health, safety, and welfare.

Memo to Bill Kutash

Re: Pasco County Landfill Ash Leachate

March 6, 1998

Page 2

The specific conditions needed to minimize the adverse impacts of those actions. The specific monitoring plans to assess compliance with the EO

I am sending this to other staff for their information. Feel free to contact me for further clarification of the EO teleconference.

MSH/db

Attachments: Memo to Mimi Drew

El Nino Wastewater Discharge Memo

cc:

Rick Garrity

Jim Bottone

Craig Diltz

David Thulman, OGC

Sam Zamani

Henry Dominick

Ed Snipes

Pedro Rivera

Judy Richtar

Charles Kovach

JoAnn Herron

Craig McArthur

Tom Gucciardo

Joe May

Kim Ford

file

# Florida Department of Environmental Protection

TO:

Mimi Drew, Chief

Water Facilities

FROM:

Michael Hickey, P.E.

Water Facilities Administrator/SWD

DATE:

March 5, 1998

SUBJECT:

PASCO COUNTY ASH LEACHATE DISPOSAL

We in Water Facilities are assisting Waste management in addressing the subject relative to disposal of landfill leachate to a Water Facilities permitted site.

There is the potential for mixing the leachate into the cooling water discharge stream from Florida Pow Corporation's Anclote Plant and thus meeting water quality standards. To fully assess such a plan, we need specifics. We understand that as soon as Waste Management gets the specifics from Pasco County they will seek out assistance in addressing them.

Also, the administrative procedures for authorizing this must be developed. Here are some points that include the input received from the teleconference on Emergency Orders concluded on March 4, 1998, A.M.

- Florida Power Corporation does not want to modify their permit and OGC fully understands this position.
- · An Emergency Order may be used to direct an alternative that would protect the public health, safety and welfare.
- · A consent Order would most likely follow to direct the "corrective actions" and "penalties" as appropriate.

In summary, one scenario could be an Emergency Order executed by the Secretary to dispose of the leachate to Florida Power Corporation's discharge stream. That would contain conditions, etc. that would be imposed upon Pasco County.



## Florida Department of Environmental Protection

### Memorandum -

TO:

Rick Garrity

FROM:

Tom Gucciardo

DATE:

February 25, 1998

SUBJECT:

"El Nino" Wastewater Discharges

The following have discharged raw wastewater from their collection systems most likely due to the seve chronic "El Nino" rain events of the past several months:

City of Tampa - estimated to be millions of gallons

City of St. Petersburg - estimated to be millions of gallons

City of Largo - estimated to be millions of gallons

City of Gulfport

City of Sarasota

City of Venice

City of Tarpon Springs

City of Clearwater

City of Pinellas Park

City of Dunedin

Town of Belleair

City of Crystal River

City of Bradenton

City of Palmetto

City of Wauchula

Pinellas County

Hillsborough County

**Pasco County** 

Manatee County

Sarasota County - estimated to be millions of gallons

The following facilities have discharged treated effluent not in compliance with treatment and/or disposa of their DEP permits due to the severe and chronic "El Nino" rain events of the past several months:

City of St. Petersburg NW and Albert Whitted plants - millions of gallons

Dade City

City of Wauchula

Hillsborough County South County plant

City of Sarasota

City of Tarpon Springs

City of Bradenton

Sarasota County Central County and Venice Gardens Plants

Plant City

City of Auburndale

This does not include many package plants that have reported unpermitted effluent disposal discharges.

cc: Ed Snipes, Mike Hickey

				•	
	•				
					•
To:	William Kutash TPA				
cc:	Richard Garrity TPA				
cc:	James Bottone TAL				
. CC:	Craig Diltz TAL				
cc:	David Thulman TAL				
CC:	Sam Zamani TPA				
CC:	Henry Dominick TPA				
CC:	Ed Snipes TPA				
CC:	Pedro Rivera TPA			•	
cc:	Judy Richtar TPA		•	•	
CC:	Charles Kovach TPA	2			
cc:	JoAnn Herron TPA				
CC:	Craig McArthur TPA				
cc:	Tom Gucciardo TPA				
cc:	Joseph May TPA				
CC:	Kim Ford TPA	•			
•					
					,

Date: From: Subject: 3/4/98 06:24:36 PM Robert Butera TPA Pasco County Meeting

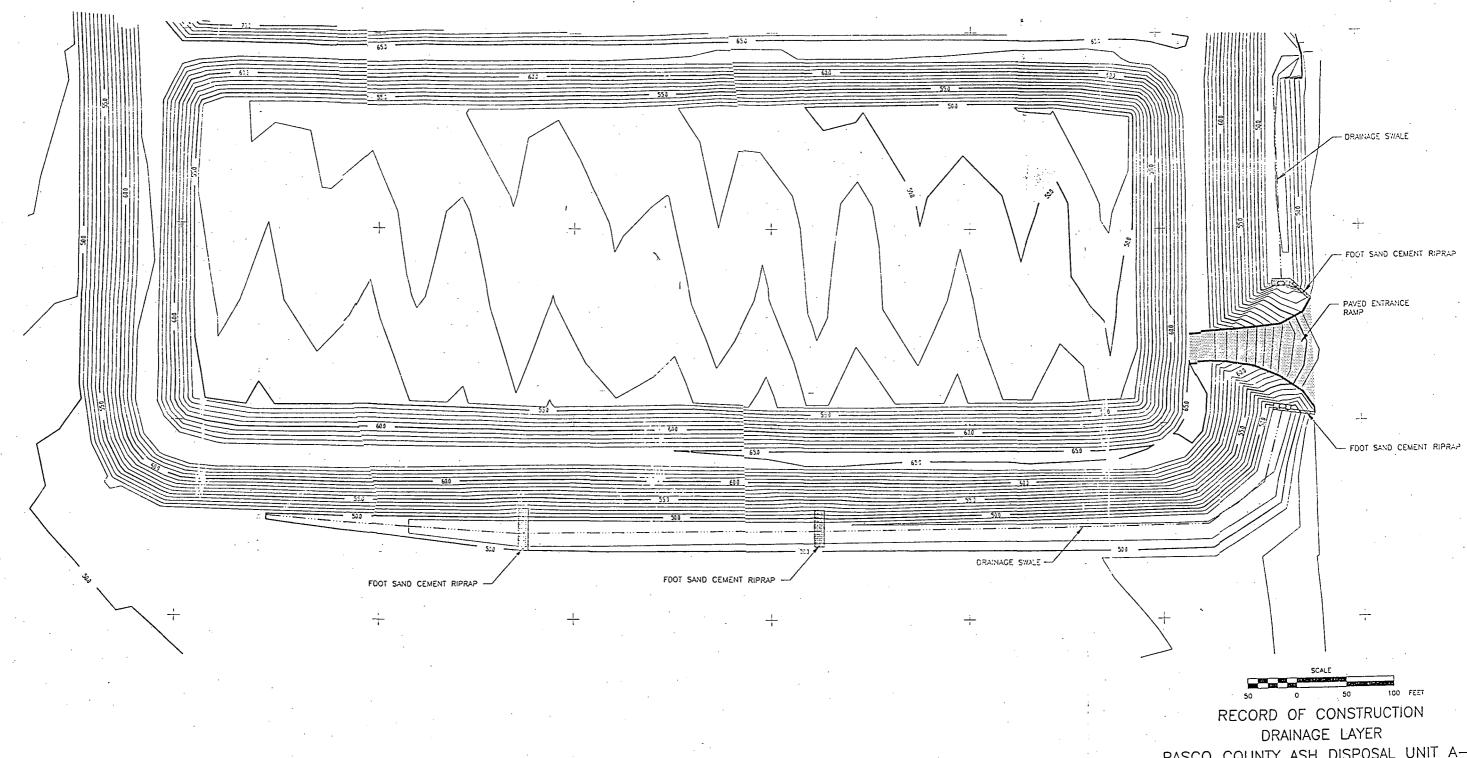
To:

Kim Ford TPA Steve Morgan TPA

Pasco County will be here to meet on March 12, 1998 @ 8:30 A.M. Please draft an agenda that it very specific to what has to be discussed. I plan on faxing it to Vince and Doug prior to week's end.

AVERAGE DE AT LEAST ZOGOOD GPD for next 100 days untel Completance ALHERON 62701..-. 1 deph overlose 2 Ac 3 may COURF 200 may 15 May 80 330 × 980 × (2 × 8) × 7.5 9 = = 12,127,500 gal 9 x 7,8 = 28,080,000 gollons en64 400 x1040 x 1055

## BEST AVAILABLE COPY



PASCO COUNTY ASH DISPOSAL UNIT A-2 PREPARED FOR

PASCO COUNTY FLORIDA

Date: From:

2/25/98 01:53:28 PM Allison Amram TPA

Subject:

W Pasco Leachate analyses

To:

Charles Kovach TPA William Kutash TPA

To:

Robert Butera TPA

To:

Kim Ford TPA

To:

Joseph May TPA

#### Folks-

Pasco has AT&E sampling today for ammonia, unionized ammonia and corrosivity. They had filtered/unfiltered metals run last week (sampled from both the leachate sump and the top of the "pond"). We have a faxed copy of the metals results.

We should have the ammonia results by Monday; the corrosivity by Wednesday (next week).

Quick look at the metals analyses shows that the lead is particulate, as well as most of the copper.

I'll call AT&E on Monday to get the ammonia results faxed over.

Have a good week!

Allison

2/10/98 02:03:57 PM Allison Amram TPA Date: From:

Chem Lab Asst Request -w pasco leach solids Jason Lancaster TPA Subject:

To: Kent Edwards TPA Kim Ford TPA Robert Butera TPA To:

CC:

CC:

Jason & Kent-

Here is the request for the leachate evaporator solids sampling tomorrow. I'd like to add some inorganics that may be a problem for disposal, but I don't know if we do these analyses on a solid waste:

total sulfur, sulfate, sulfide

Ammonia

If we do these, please let me know what kind of sample container/preservative to use for them.

Also, do I need a separate jar for mercury analysis?

Thanks, as always, for your help. You'll really be missed, Jason, but I'm happy that you've found your next challenge-- make them treat you well!!!!!!

Allison

#### CHEMISTRY LABORATORY ASSISTANCE REQUEST

REQUESTED BY / EXT.: Allison Amram / ext. 336

ALTERNATIVE CONTACT: Kim Ford / ext. 382

DATE OF REQUEST: 2/10/98 MODULE #: 4077

PRIORITY: EMERGENCY URGENT ROUTINE/ASAP

NAME OF FACILITY/PROJECT: West Pasco Leachate Treatment Facility

COUNTY: Pasco DATE OF ACTIVITY: 2/11/98

BACKGROUND INFORMATION (TO HELP EVALUATE THE REQUESTED WORK):

The West Pasco waste-to-energy plant generates a leachate that is high in chlorides, sulfur compounds and sometimes in metals. As treatment, the plant has evaporated the leachate and landfilled the solids. Analyses of the solids indicate that it is not a hazardous waste, but there are problems associated with it's disposal in the landfill (namely, that it makes the leachate to salty to treat easily). We have seen one set of analyses from the system, and would like to confirm it by sampling it and having FDEP's lab analyze the sample. Their sampling detected VOCs at low concentrations (acetone, 2-butanone, toluence and xylenes in low ug/kg range), but also did not detect many metals.

Previous inorganics detected (mg/kg): Chloride 480,000; Total sulfur 20,000; sulfate 60,000; sulfide <50; ammonia 90; sodium 99,000. pH was 9.2.

SPECIFIC WORK REQUESTED (INCLUDE PARAMETERS, NUMBER OF SAMPLES, MATRIX, SAMPLING KIT NEEDS,...):

Will collect one solid sample of the salt residue; I have prepared the sample kit:

- 1 8oz glass jar metals (As, Ba, Be, Cd, Cr, Pb, Na, Ag, Cu, Ni, Zn, Se, Hg)
- 1 8oz glass jar chlorides, ammonia, pH
- 1 8oz glass jar total sulfur, sulfate, sulfide
- 1 6oz glass jar VOCs

one stainless spoon for collection, gloves

(INSERT	LINES	WHERE	NEEDED	)
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-FOR CHEMIS

COMMENTS:

DATE COMPLETED: EST. MAN HOURS:

#### **FEBRUARY 1998 HOT ISSUES**

#### AIR PROGRAM

- ORIMULSION is proposed to fuel the Florida Power & Light Corp. plant in Manatee Co A hearing is currently taking place in Manatee Co. and is projected to continue to the end of January. The hearing officer will make recommendations to the governor and cabinet for a final decision.
- PINEY POINT plans to rebuild and restart the existing sulfuric acid plant in Manatee Co. been opposed by the County Commission. Piney Point and the Commission have now reached agreement. Piney Point has agreed to a lower SO2 emission standard. The Commission will not oppose the permit public notice. The draft permit was sent to Piney Point for public notic in January 1998.
- CITRUS PEEL DRYERS have not been regulated to date for emission of VOC's and CO which are significant enough to place most of the processing plants in major air regulatory categories (Title V and PSD]. A testing program was conducted by the industry in Florida in 1997, which verified high levels of emissions. DEP is developing a statewide policy for addressing these issues which will probably involve an industry wide consent order. Approximately half of the citrus facilities are located in the SWD.

#### ECOSYSTEM MANAGEMENT

- Hernando' refusal to agenda the Department for Wysong discussion and removal of staff fr the TAC. 2 scheduled presentations to Citrus and Sumter on track for now.
  - IMC's public work groups have started. TACs will start within the month.
- WCIND remains on hold.
- NEP Action Plan meetings scheduled with EPC and PA's on Wed. to begin joint preparat of 5 year plan
- Beginning preparation of a work plan with the City of Tampa for Sustainable Communities designation.
- Appointment of Ag Task Force by County Commission which will launch the Whole Farm project.

### **TEAM PERMITTING**

TWRRP

#### **WASTE MANAGEMENT**

#### SOLID WASTE

Pasco County Landfill - Substantial lack of compliance at the West Pasco Class I Landfill (A-1, A-2, and SW-1.

Pasco County opened 10 acres of landfill area (an area that was segmented in thirds) such that rainfall accumulating on segments, not disposed in, should have been treated as stormwater. The County disposed in all zones thereby subjecting the whole area to leachate prior to requesting approval from the Department. This process was implemented and not approved by the Department. The Department strongly advised against such action, however the county insisted that the new Leachate Treatment Plant could handle all leachate generated. The new Leachate Treatment Plant permit issued in 1996 required construction completion by March 1, 1997. The Leachate Treatment Plant was shut down in June of 1997 due to significant operational problems and has not been used since then. Due to the ongoing rainfall and significant noncompliance issue the ash disposal cell (A-2) has over 20,000,000 gallons of leachate. The leachate head on the liner

#### **Best Available Copy**

exceeds the maximum one foot depth as required by the Department's Solid Waste Rule (F.S. 62-701). Leakage rates increase exponentially with head over the liner. The current head appears to be 13 feet. Pasco County is currently hauling 50,000 gallons of leachate per day to two WWTP's. At this rate of hauling the landfill could be out of compliance for years due to additiona rainfall and inadequate quantities of leachate being hauled. Pasco County has refused to haul leachate long distances which is routinely practiced at other solid waste facilities in their efforts to be in compliance. This only addresses the most significant violation at the site. There are others including impounded leachate in Cell SW-1. I can provide for Rick supporting documentation such as an inspection report, Rick's letter to John Gallagher, etc.

#### **HAZARDOUS WASTE**

The Enhanced Contingency Plan draft rule

This draft rule proposes to impose additional location and design standards on new and existing operational hazardous waste treatment, storage, and disposal facilities (TSDFs) and hazardous waste transfer facilities. All new facilities must meet certain location standar (e.g., active area must be more than 1000 yards away from a residence). All new facilities and existing facilities that do not meet the location standards must meet additional design standards (e.g., improved fire suppression system).

This draft rule came about due to concerns about the consequences of a catastrophic aerial release from a TSDF or transfer facility. A final draft of the rule is currently being prepare and PCC review is anticipated sometime in February.

#### WATER FACILITIES

#### **DOMESTIC WASTEWATER**

· Lindrick Service Corp./Senator Latvalla NOV issued 1/13/98; must respond within 20 days of receipt.

#### POTABLE WATER

Black Water/Aloha/Representative Fasano

#### SLERP

- · "Cruise to nowhere" Boats Tarpon Springs, Cootie River, Crystal R., VeniceVegas
- Wysong Dam and related Withlacoochee Issues
- Shoemaker
- SWD agrees project is permittable with a lease. Shoemaker representatives are not in favor of a lease and their attorney has not responded yet.
  - HyPower
- Permit denied. They requested a time extension of 180 days to submit additional information. SWD gave them 90 days based on previous bad faith effort. We are just at the start of the 90 days.
  - Shackett Creek
- WCIND involved, dredging of area with approx. 40 homes, Sarasota Co. staff did not approve, County Commissioner was upset, Rose Poyner working on permit, PEL sent advising them project is deniable. Dr. Garrity will meet them on site to see the project.
  - Mr. Meager (Bill Vorstadt showed photos to Kirby)/Representative Argenziano
- Mr. Meager met with district staff, they told him a GP was not applicable and he must remove the berm and restore the area. He was irate and left. Called staff and told them they needed a warrant to make a site visit. He called staff a few days later and said he removed the berm. A staff from our Aquatic Weed control was in area and said it looked as if berm was still there. District staff have not been out to confirm. Mr. Meager invoked House Bill 57 which was written with the Lake Rousseau project in mind (removal of muck).

Date: From: 2/19/98 06:37:39 PM Robert Butera TPA

Subject:

Pasco County

To:

Steve Morgan TPA

CC: Kim Ford TPA

Rick was not available yesterday afternoon so I couldn't get his signature on a letter I feel should be coming from me. Could you or Kim try in the AM? Having just received a memo from Doug which Kim has a copy of, I strongly suggest we issue an NOV. Do note that Rick was not on distribution.

Please take a better look at A&D Recycling T.S. general permit. I have some questions and would appreciate you reviewing at least the operational plan. I want to make sure he clearly states he will not accept any waste at the site till the building is constructed and certification is approved.

Kim, please make a copy of the permit cover memo and place in my basket.

BON MD B

# STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION SOUTHWEST DISTRICT

#### CONVERSATION RECORD

Date 269B	Subject W MAS CO LEACHATE
Time 4,20	Permit No.
	County
M LARRY MARON	Telephone No.
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Phoned Me [] Was	<b>8</b>
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Summary of Conversation/Meeting	
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sheet, if necessary)	Title
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PA-01 1/96

pap

STATE OF FLORIDA
DEPARTMENT OF ENVIRONMENTAL PROTECTION
SOUTHWEST DISTRICT

### CONVERSATION RECORD

7-16-146	CII DASI O CALACATO
Date	Subject W WHI P VALHATE
Time (', 2\$	Permit No.
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Other Individuals Involved in Co	onversation/Meeting
Summary of Conversation/Meet	
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PA-01	

PA-01 1/96

pap

Bob RD

#### STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION SOUTHWEST DISTRICT

	CONVERSATION REG	CORD
Date 2698	Subject	W PASLO LEHRHATE
Time 9:40	Permit No.	
	County	PASCO
M Dickmayon	Telephone I	PASCO 10. 2840750
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Other Individuals Involved	in Conversation/I	Meeting
Summary of Conversation/Mee	ting	
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PA-01 1/93 hjs

#### STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL REGULATION SOUTHWEST DISTRICT

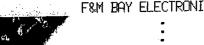
#### CONVERSATION RECORD

Date _ Z-5-98	Subject ASCO CARRATE
Time 9:00 A.M.	Permit No
	County NORTHBOT / SALASOTA
M. S. CINDY MICK	Telephone No. 941-1426-9500
Representing City of Nonthform	UTILITIES PAX-941-426-5469
[ ] Phoned Me [ ] Was Called [ ]	Scheduled Meeting [ ] Unscheduled Meeting
Other Individuals Involved in Co	nversation/Meeting
Summary of Conversation/Meeting	·
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PA-01 1/93 hjs

**S. E. E. R.**6902 7<sup>th</sup> AVENUE EAST \* TAMPA, FL. 33619

FACS	IMILE TRANSMITTAL SHEET
TO: Kin Ford	FROM: MKe Flynd
COMPANY:	DATE: 2/5/9
FAX NUMBER: 744 - 6/2	TOTAL PAGES INCLUDING COVER:
PHONE NUMBER:	SENDER'S REFERENCE NUMBER:
RE: Electronic Recycling	YOUR REFERENCE NUMBER:
☐ Urgent ☐ For Review	☐ Pléase Comment ☐ Please Reply ☑ Pléase Recycle
NOTEC/COMMENTS	



8503 Sunstate Street Tampa, FL 33634 Permit # HO29-274025 Phone: (813)249-0608 Fax: (813)249-1233

February 3, 1998

Mr. Vincent Manuella, P.E. Solid Waste Facility Manager 7536 State Street New Port Richey, FL 34654

REF: 10 million gallons of Leachate

Dear Vincent:

Quicksilver Environmental, Inc. (Q.E.) is pleased to make the following proposal to transport and treat not less than 10 million gallons of leachate from the West Pasco Class III Landfill.

The leachate is to be loaded on our tank trucks, approximately 5,500 gallons per truck, by the county unless other arrangements are made (2) hours free loading time, \$75,00 per hour thereafter. The leachate will be transported to International Processing Specialists, Inc. in Jacksonville, FL for proper treatment according to the rules and regulations of the Department of Environmental Protection (DEP) and discharged.

The cost for the county is \$ 0.19 per gallon. This cost is inclusive of labor, materials, transportation, insurance's, and treatment. Time to completion is 100 days per 10 million gallons.

Quicksilver Environmental Inc. will take title to the leachate and all risks of loss at the time the tanker leaves the loading area at the landfill.

This proposal is contingent upon completion of necessary paperwork and successful treatment of a representative sample of the leachate.

Sincerely,

William M. Flynn

President

cc: Doug Bramlett Farouk El Shamy

When the Environment Really Matters

Fm 2/5/98

10 TAL COST,000,000

[Bill Metaren, #1000 Strasag, #441 5750606) COASTAL ENUTRONMENTAL SERVICES \$19/1000/ 45 uniles (CHRIS MENKEMEYEN, #813 7973224) TAMPA WWIP \$5/1000
ADDRICH PORT \$6/1000 Worls F. CASE : HAVE 15,000,000 GALLONS TO FORTH PORT @ loomiles TRANSPORT : \$ .51/mile 100 = \$51/1000 Gallers = \$6/1000 GAllons Disposal: 15,000,000-11000 X \$50 (1000 (-Fillon)

15,000,000-11000 X \$50 (1000 (-Fillon)

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15,000,000 GALLONS

15,000,000 GALLONS

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Date: 2/4/98 05:07:20 PM From: Allison Amram TPA

Subject: W. Pasco leachate evaporator solids

To: Robert Butera TPA

To: Kim Ford TPA

CC: Richard Tedder TAL
CC: Richard Garrity TPA
CC: William Kutash TPA

#### Bob & Kim-

Vince faxed me legible solids results from the leachate evaporator system. There are some solvents in the solids (acetone, 2-Butanone, toluene and xylenes), but nothing else was detected except these inorganics (in mg/kg):

pH 9.2 Sodium 99,000

Chloride 480,000

Total Sulfur 20,000 Sulfate 60,000 Sulfide <50 Ammonia 90

Calcium, magnesium and potassium are also high.

We have seen acetone in the leachate, but not the other solvents. Also, we have seen some of the heavy metals in the leachate, but none were detected in this analysis (lower detection levels were in the low mg/kg range). (Richard-- I'll fax the solids results to you!)

My concerns with an MSW landfill taking this waste is... big surprise... the problem with treating the leachate. NW Hernando has asked about this, but their leachate is treated by WWTPs in Hernando County that do not have R/O systems, so the chlorides, sodium and other salts would not be treated, and would pose problems for the WWTP effluent disposal. Also, the high sulfur content when mixed with the MSW may produce more hydrogen sulfide which could just be an odor problem, or it could become a gas/toxicity problem.

In response to the January 23, 1998 letter to Virginia Wetherall by the Solid Waste Management Citizens Advisory Committee, I don't see how we can allow disposal of a solid in the Gulf of Mexico (they requested our evaluation of disposing the leachate evaporator solids in the Gulf). F.A.C. 62-701.300(1)(a) prohibits disposal of a solid waste anywhere but a solid waste management/disposal facility.

When I looked at the results they had attached to their letter, they are leachate results, not solids testing results. This confused me... maybe they want to discharge the leachate in the Gulf? Just in case, I asked around to see how this would work. It would require an IW permit (with public comment!), and the leachate would have to have a mixing zone to meet the surface water criteria of F.A.C. 62-302. Possible water quality problems would be chlorides (can't exceed >10% chloride content above background, and have to continue seasonal trends in the receiving water body) or possibly the toxicity testing. They also would need to find a good spot to discharge (I think they'd have to truck it somewhere); maybe a river mouth would offer the best area for a mixing zone.

I know that this is just saying what I believe they can't do; not

offering better alternatives. Long term (and probably not a quick option) may be to buy UIC capacity from Sarasota County on their WWTP effluent injection wells. They would have to prove that the leachate is non-hazardous (which I believe they can easily do with their history of sampling), and then work out some kind of agreement with the County. It's also a long way to truck 30 million gallons! To make it easier to get an agreement with the County, they could process the leachate through the WWTP.

The idea of renting a large AST at the Port of Tampa (or Port Manatee) just to get it out of the landfill may be the best coping strategy to postpone a breach over the landfill berm. Then they could treat the leachate at different locations with added luxury of time.

Date: 2/4/98 04:58:27 PM From: Chris McGuire TAL

Subject: Re: URGENT! Pasco County

To: Richard Tedder TAL
To: Robert Butera TPA
CC: Mary Jean Yon TAL
CC: Allison Amram TPA

CC: Kim Ford TPA

I did confirm that we have authority to regulate discharges to marine waters within our territorial boundaries (about 9 miles in the Gulf). Any discharge would have to get an NPDES permit, and EPA (which oversees our program) is currently frowning on ocean outfalls. So, I presume, are we.

2/4/98 04:51:31 PM Date: Richard Tedder TAL From:

Re: URGENT! Pasco County Subject:

Robert Butera TPA To: CC: Mary Jean Yon TAL CC: Allison Amram TPA Kim Ford TPA CC:

CC: Chris McGuire TAI.

Bob, Chris and I discussed this briefly. We think it is not a good idea to dump the leachate treatment residues in the Gulf and that probably our Class III Marine surface water standards apply. Chris is going to check with some other attorneys on the authority issue and will no doubt be sending an email. Since we require ash to be disposed of in lined landfills, and this leachate treatment residue would no doubt concentrate trace metals that could leach from the ash, then this material should probably also be disposed of in a lined landfill.

If the Class III marine surface water standards apply, then based on the data they submitted it is hard for me to see how they can state the material is "non-toxic." The data submitted is for leachate from the ash monofills. (No justification is given for how well this applies to the treatment residues. I will ignore that issue for now.) It seems to me the reported cadmium, copper, nickel, silver and zinc levels are all well above the allowed levels for Class III marine waters. Chlorides are not to be increased more than 10 percent above normal background. Some references I have suggest that a typical value for chloride in seawater is 18,900 mg/L. One of their leachate test results showed chlorides at 45,733 mg/L which is well above the 10 percent limit. Since the surface water standards are designed to help propagate fish, etc. I would think that when you exceed the standards you run the risk of being toxic to aquatic life.

2/4/98 10:58:34 AM Date: Robert Butera TPA From: Subject: URGENT! Pasco County To: Richard Tedder TAL CC: Mary Jean Yon TAL CC: Allison Amram TPA Kim Ford TPA CC: CC: Chris McGuire TAL

Please check your fax ASAP. Kim, Allison and I would appreciate your thoughts and input so that I can draft a letter from Virginia to the Pasco County Solid Waste Citizen's Advisory Council. They have requested to dispose of the solids (high chlorides) evaporated off the leachate into the Gulf. In addition there are numerous violations at the facility including the impounding of 30,000,000 gallons of leachate that they are hauling at a rate of less than 60,000 gallons per day. Hillsborough and Sarasota Counties in the past, to rectify a similar a problem, hauled 100,000 to 200,000 gals. per day for up to a year. We may be close to issuing a NOV? We are taking this matter very seriously as there is reported to be less than 3 feet of freeboard in A-2 (leachate) impounded cell) not to mention the a significant head over the liner. Any assistance in the review of the data, and suggested disposition on the request for disposal of salt bags will be sincerely appreciated.

I suggest you contact Kim or I and we will inform you as to the county's inability to properly manage their site to attain compliance. We have attached a letter to the facility from the Department and their response received today for some background.

You may be hearing from us and others on this matter in the future.

Date:

1/22/98 11:25:35 AM

From:

Robert Butera TPA

Subject:

Topic for Rick's Meeting for the Secretary - Solid Waste

To:

Norton Mac Craig TPA

CC:

William Kutash TPA

CC:

Kim Ford TPA

CC:

Steve Morgan TPA

Pasco County Landfill - Substantial lack of compliance at the West Pasco Class I Landfill (Cells A-1, A-2, and SW-1.

Pasco County opened 10 acres of landfill area (an area that was segmented in thirds) such that rainfall accumulating on segments, not disposed in, should have been treated as stormwater. The County disposed in all zones thereby subjecting the whole area to leachate prior to requesting approval from the Department. This process was implemented and not approved by the Department. The Department strongly advised against such action, however the county insisted that the new Leachate Treatment Plant could handle all leachate generated.

The new Leachate Treatment Plant permit issued in 1996 required construction completion by March 1, 1997. The Leachate Treatment Plant was shut down in June of 1997 due to significant operational problems and has not been used since then.

Due to the ongoing rainfall and significant noncompliance issues the ash disposal cell (A-2) has over 20,000,000 gallons of leachate. The leachate head on the liner exceeds the maximum one foot depth as required by the Department's Solid Waste Rule (F.S. 62-701). Leakage rates increase exponentially with head over the liner. The current head appears to be 13 feet.

Pasco County is currently hauling 50,000 gallons of leachate per day to two WWTP's. At this rate of hauling the landfill could be out of compliance for years due to additional rainfall and inadequate quantities of leachate being hauled. Pasco County has refused to haul leachate long distances which is routinely practiced at other solid waste facilities in their efforts to be in compliance.

This only addresses the most significant violation at the site. There are others including impounded leachate in Cell SW-1.

I can provide for Rick supporting documentation such as an inspection report, Rick's letter to John Gallagher, etc.



## Department of Environmental Protection

Lawton Chiles Governor Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619

Virginia B. Wetherell Secretary

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

January 20, 1998

Mr. Doug Bramlett
Pasco County Utilities
7530 Little Road
New Port Richey, FL 34654

Re: West Pasco Landfill

Dear Doug;

On January 8, 1998, Bob Butera and Kim Ford visited the West Pasco Landfill site and observed a number of new problems as well as old issues which have worsened since our last meeting. Please review the attached site inspection for January 8, 1998 and explanations listed on the third page of the inspection form. You are requested to respond with a schedule for corrective actions of non-compliance items noted during the inspection not specifically addressed below within 10 days.

In addition to the site operation problems noted on the January 8, 1998 inspection report, there are several other related activities and items which are of concern to the Department which require your attention:

- 1. Attached are the spreadsheets for recording leachate quantities discussed at our December 11, 1997 meeting. The Department requested that this information as indicated on the sheets be updated and provided by FAX to the Department each week on Friday for all days through the previous Wednesday. Hard copies of the completed form were to follow by mail at the end of each month. This submittal has not taken place and should be initiated.
- 2. During the December 11, 1997 meeting, the issue of changes to the manholes and valves for disposal unit A-1 were discussed and the Department requested record drawings for the changes to the manholes and valves for disposal unit A-1, and the estimated quantity of leachate in disposal unit A-2 updated daily based on staff gauge readings. The December 19, 1997 letter from Law Engineering officially notifies the Department of the changes, but failed to include the requested record drawing. The Department has also not received the requested staff gauge readings. These submittals should be provided to the Department. As a result of the recent inspection, an estimate of the volume of leachate impounded in SW-1 should also be included.

"Protect, Conserve and Manage Florida's Environment and Natural Resources"

Mr. Doug Bramlett
Pasco County Utilities

January 20, 1998 Page Two

- Pasco County's Task Order 1-98 dated November 1997 instructed Law Engineering to prepare an operations plan to include filling procedures and possibly the use of a rain tarp to limit rainfall infiltration in inactive areas of Cell A-2 within 30 days. descriptive plan for the use of a rain tarp from Law Engineering dated January 5, 1998 lacks sufficient design detail and supporting documentation to provide reasonable assurance that future rain events in 1998 can be properly controlled and leachate minimized. Immediate and detailed filling and grading plans for corrective actions and revised operations plan for compliance to prevent reoccurrence is required for Department Department staff believes that unless most of the entire disposal unit A-2 is covered with a rain tarp by June 1, 1998 (the beginning of the rainy season) there is a serious threat of overtopping the liner which would cause a discharge of ash leachate. The Department's Warning Notice dated November 18, 1997 and letter dated November 21, 1997 requested specific plans for corrective action. To date the County has not included methods that would reasonably assure the Department of corrective actions to prevent further violations. In addition to the design plans, supporting documents shall include future rain and leachate projections and calculations for leachate generation rates in response to anticipated rainfall. All the aforementioned submittals are required for Department review and disposition and should be provided within the next 10 days.
- 4. Yard trash accepted at the site shall be processed and recycled, or disposed of within twelve months. This permit condition in the current Class III landfill permit has not been complied with. The Department has no objection to the December 18, 1997 Yard Trash Management Plan and anticipates compliance within the next few months.
- 5. At our meeting on December 11, 1997, I believe the County committed to transporting 12,000 gpd immediately increasing to 60,000 gpd of ash leachate to the Tampa WWTP and 12,000 gpd to the New Port Richey WWTP by mid-January. To date, records indicate a maximum of only 24,000 gpd to Tampa on two days only in December since the meeting and 18,000 gpd on one day only to New Port Richey, and on most days much less or none at all. The Department requests an explanation of this shortfall in corrective action which the County committed to initiate and an indication of your ability to meet your commitments to remove and transport the ash leachate in the future.

Mr. Doug Bramlett
Pasco County Utilities

January 20, 1998 Page Three

Administrative procedures such as permit modifications have not been followed for ongoing site changes. Understandably, some issues have a greater need for a quick response and Department staff have proven their ability to meet and resolve these urgent issues in a cooperative and timely manner. It is the duty of Department staff to provide technical assistance as is consistently provided for all permittees, on all issues that may impact ongoing regulated activities.

I bring these matters to your direct attention because I believe you and Mr. Gallagher's intentions are to come into full compliance as quickly as possible. However, the Department is very concerned that conditions at this site appear to be going in the opposite direction and the County's progress does not appear to be as aggressive as the situation warrants. As a result, the County may soon be faced with conditions which may take years to correct. I request that you contact Bob Butera immediately to resolve these issues and provide a specific schedule to implement all corrective actions required to bring site into compliance.

Yours very truly,

Richard D. Garrity, Ph.D.

Director of District Management

Southwest District

RDG/kbfb Attachments

cc: John Gallagher, Pasco County
Vince Mannella, Pasco County
Robert Butera, P.E., FDEP Tampa

Hamilton Oven, P.E., FDEP Tallahassee



## Department of Environmental Protection

Lawton Chiles Governor Southwest District 3804 Coconut Palm Drive Tampa, Florida 33619

Virginia B. Wetherell Secretary

CERTIFIED MAIL
RETURN RECEIPT REQUESTED

Mr. John Gallagher County Administrator, Pasco County 7530 Little Road New Port Richey, FL 34654

#### WARNING LETTER #WL97-0008SW51SWD

NOV 1 8 1937

RE:

West Pasco Class I Landfill, Disposal Units A-1 and A-2

PA87-23, Pasco County

Dear Mr. Gallagher:

The purpose of this letter is to advise you of possible violations of law for which you may be responsible, and to seek your cooperation in resolving the matter. Written and verbal notifications and reports by Pasco County, as well as field inspections conducted on October 6 and October 28, 1997 of the West Pasco Class I Landfill indicate that violations of Florida Statutes and Rules may exist at the above-referenced facility. Department of Environmental Protection personnel observed the following at the facility:

- 1) A significant quantity (what has been determined to be millions of gallons) of leachate, at one time observed to be three to five feet deep, is impounded in portions of Disposal Unit A-2.
- 2) In addition Pasco County has failed to remove leachate from the collection system of Disposal Unit A-1.

Florida Administrative Code Rule 62-701.400(3) provides minimum design standards for the construction of landfills. According to this rule double lined landfills shall have a primary leachate collection and removal system designed to limit the leachate head to one foot above the liner during routine landfill operations. This rule further requires a leak detection and secondary leachate collection system designed to limit the maximum hydraulic head on the lower liner to one inch. It is a violation of F.A.C. Rule 62-701.500(8)(b) to fail to maintain the leachate collection and removal system as designed. Failure to comply with Department rules or a permit issued by the Department pursuant to its lawful authority is a violation of Section 403.161(1)(b), F.S.

You are advised that any activity at your facility that may be contributing to violations of the above described statutes and rules should cease immediately. The operation of a facility in violation of state statutes or rules may result in liability for damages and restoration, and the judicial imposition of civil penalties up to \$10,000 per violation per day pursuant to Sections

403.141 and 403.161, Florida Statutes. You should note, according to Department guidelines for calculation of civil penalties, the violations described above typically warrant penalties in the range of \$4,600 - \$6,000 per day.

PLEASE BE ADVISED that this Warning Letter is part of an agency investigation, preliminary to agency action in accordance with Section 120.57(4), Florida Statutes.

You are requested to contact the Department within 5 days of receipt of this letter to arrange a meeting with the Department to discuss resolution of these issues. At this meeting, you should be prepared to provide to the Department for discussion the specific plans for corrective actions to be implemented by Pasco County to rectify the situation, including a time table for completion of the activities.

Sincerely

Richard D. Garrity, Ph.D.

Director of District Management

Southwest District

cc: Douglas Bramlett, Pasco County Vincent Mannella, P.E., Pasco County Robert J. Butera, P.E., FDEP Date: From:

1/20/98 05:52:59 PM Robert Butera TPA West Pasco Landfill

Subject:

Steve Morgan TPA

To:

Kim Ford TPA

cc.

Danielle Nichols TPA

Danielle's visit yesterday revealed the following:

- (1) All ponding in SW-1 appears to have been handled by the Shady Hills Facility. When they submit their leachate balance data I suggest we review the quantities that were sent to the facility and the quantity of leachate that may have been impounded January 8, 1998. It appears a significant quantity of leachate was sent to the WWTP in a short time considering the additional rainfall since that date.
- (2) The level of leachate in the pump station measures 13 feet. Al Ford mentioned that it appears to be significantly over the 12" authorized by rule.
- (3) Salt Bags in Roll-Off Containers within the landfill (A-2) outside the ponded area.

Just thought you may want to discuss these issues with Danielle before I come in, as well as resolve the Waste Tire issue.

Date: 1/8/98 06:30:32 PM
From: Robert Butera TPA
Subject: Pasco County - Leachate
To: Richard Garrity TPA

CC: Kim Ford TPA
CC: Steve Morgan TPA

Tuesday I contacted Doug as you requested. He expressed concern that Kim could not give Vince or he a verbal approval for a proposal for berming the salt bags in the cell. I explained that all staff requests either sketches or drawings from permittees to propose what they construct. Please be aware that this was a "no brainer" requiring them to pick up the salt bags and store them in a roll-off container within the cell long ago. Doug requested to build a berm around the bags to allow them to pump the leachate from around the bags to the rest of the impounded leachate. Kim authorized their request with conditions (your on distribution) and I suggest you review Kim's conversation report with Vince which I have in my office. I will be copying you on all future correspondence. We have a serious problem at the facility and intend to immediately draft an NOV as a result of Kim and my findings today at the site.

As of today the pond covers 70% of Cell A-1 to a depth that covers all salt bags. They have already started to construct the berm without receipt of the authorization. Kim and I were shocked to see they had a berm on the east side of the intermediately closed cell A-2 cell which had impounded stormwater and evidently had overflowed the berms to cause serious erosion exposing the landfill liner at the anchor These berms were constructed last June or July only to temporarily prevent erosion while they reseeded the side slopes. were never removed. This caused the berm to contain the stormwater the last six months that fell on the closed area allowing it to percolate through the waste to the leachate collection system of Cell A-1 which they were pumping to A-2. If you recall at the meeting December 11th Kim suggested pumping it to A-2 but he did not realize they were impounding stormwater on the top of A-1. They could have at least pumped the stormwater to their stormwater system rather than allow it to percolate to the leachate collection system.

The Solid Waste (not ash) cell is also a lake of leachate. It appears they have plugged this cell as well or have not run the pumps to carry this leachate to the WWTP. This leachate is authorized to be pumped to the WWTP.

The portable hose (about 6") used for pumping leachate from the pump station to A-2 is leaking thereby discharging leachate to the stormwater retention area. Within 40 feet of this leak there appears to be a sinkhole (5 ft. dia. x 3 ft. deep). TO SAY THE LEAST WE ARE VERY CONCERNED!

Hopefully we will have the photographs developed by Monday and I will go over them with you when you have time.

All involved solid waste personnel have reached the end of the line with Pasco County. We are going to require them to remove leachate and take all other corrective measures in accordance with a FDEP schedule within an NOV and include FDEP costs associated with these violations as well as economic gain for the County.

Just remember what I told you some time ago relative to Stephanie

Hinson's comments about the County bolstering the fact they don't pay penalties to FDEP. This County is not willing to accept any technical guidance and clearly does not know how to operate the landfill.

I will discuss this matter at any time you have available.

By the way Kim informed Vince of our site visit today but he said he could not be available due to other commitments and the landfill operator was out sick.



Date: From:

11/10/97 05:12:32 PM Allison Amram TPA W. Pasco leachate Jeff Hilton TPA

Subject: To: CC:

Kim Ford TPA

cc:

Danielle Nichols TPA

cc:

Robert Butera TPA

#### Jeff-

I noticed that you signed out the W. Pasco leachate quality file -thanks for signing it out! I just wanted to let you know that we have
more recent results -- leachate was sampled 7/18/97 in cells A-1 and
SW-1 (nothing for A-2, which they should be sampling if they are
filling!)

Primary tank:

chlorides

27,609 mg/l

TDS 42,200 Cond. 52,000 sodium 4,800

Secondary tank: chlorides

2,349

TDS 5,760 Cond. 6,070 sodium 509

I have the results in my office if you'd like to see them.

FYI.

Allison





## PASCO COUNTY. FLORIDA

DADE CITY LAND O' LAKES **NEW PORT RICHEY** FAX

(352) 521-4(813) 996-734

FILITIES SERVICES BRANCH PUB. WKS./UTILITIES BLDG., S-213

(813) 847-8064partment of Environmental Protection O LITTLE ROAD SOUTHWEST DISTRICT NEW PORT RICHEY, FL 34654

September 30, 1997

Richard Garrity, P.E., Director of Southwest Florida Water Management District Dept. of Environmental Protection 3804 Coconut Palm Drive Tampa, FL 33619-3818

RE:

Emergency Detonation Thermal Treatment of Certain Hazardous Waste (62-763.320, FAC)

Dear Mr. Garrity:

Thank you for your letter of September 18, 1997, regarding the above-referenced subject. The enclosed plat plan shows the secured area as indicated in 62-730.320(1)(e) (distances of 670 feet 1,250 feet, 1,730 feet, and 2,260 feet). The area indicated has no solid waste nor production of methane gas.

Detention Pond No. 1 has never retained or shown any evidence of water retention. The designated area has prohibited access to the general public and has since this West Pasco area was originally opened. Solid Waste personnel have full access and control of the area. I believe this should be considered as a safe and acceptable area.

Sincerely

blid Waste Facility Manager

VM/ltr/g092602

Enclosure

Robert Butera, Florida Department of Environmental Protection, 3804 Coconut Palm Drive, Tampa, FL 33619-88318

Kim Ford, Florida Department of Environmental Protection, 3804 Coconut Palm Drive, Tampa, FL 33619-8318

John J. Gallagher, County Administrator

Douglas S. Bramlett, Assistant County Administrator (Utilities Services)

Ronald J. Walker, Solid Waste Superintendent

