# Florida Department of Environmental Protection 

Bob Martinez Center
2600 Blair Stone Road
Tallahassee, Florida 32399-2400

Lt. Governor<br>Jonathan P. Steverson<br>Interim Secretary

August 7, 2015

Sent via electronic mail<br>Mr. Frank DeCarlo fdecarlo@libertytire.com<br>General Counsel<br>Liberty Tire Recycling, LLC<br>1251 Waterfront Place, Suite 400<br>Pittsburgh, Pennsylvania 15222

## Subject: Site Rehabilitation Completion Order With Controls (SRCO) Liberty Tire Recycling, LLC <br> Operating at Location of Former Florida Tire Recycling, Inc. <br> 9675 Range Line Road <br> Port St. Lucie, Florida 34987-2199 <br> St. Lucie County <br> DEP WCU ID: COM_140703

Dear Counsel DeCarlo:
This Order supercedes the Site Rehabilitation Completion Order issued July 15, 2015. This revised SRCO incorporates additional details and figures that support the site rehabilitation completion determination.

The Florida Department of Environmental Protection (Department) has reviewed the Site Assessment Report (SAR) dated June 20, 2011, the Response to Comments Letter dated August 23, 2013, the Limited Scope Remedial Action Plan (LSRAP) dated August 26, 2013, the Source Removal Report dated May 15, 2014, the Site Rehabilitation Completion Report and No Further Action Proposal dated August 4, 2014 for Liberty Tire Recycling, LLC located at 9675 Range Line Road, Port St. Lucie, Florida. Maps showing the location of Liberty Tire Recycling LLC, the sources of contamination (waste tire fires), and the location of the "contaminated site" (i.e., extent of contaminated soil excavation) for which this Order is being issued are attached as Exhibits 1, 2 and 3, respectively, and are incorporated by reference herein.

The contamination, which resulted from discharges that occurred on August 31 and September 6, 2010, consisted of benzo(a)pyrene, benzo(a)anthracene, benzo(b)fluoranthene, benzo(k)fluoranthene, chrysene, dibenzo(a,h)anthracene and ideno(1,2,3-cd)pyrene. The discharge resulted from two fires at an area used to store used tires. The No Further Action With
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Controls is supported by earlier submittals, prepared pursuant to the requirements of Chapter 62780, Florida Administrative Code (F.A.C.), which can be found in the Department's document repository at: http://depedms.dep.state.fl.us/Oculus/servlet/login.

Based on the documentation submitted with the No Further Action With Controls Proposal and other submitted documents, the Department has reasonable assurance that Liberty Tire Recycling, LLC. has met the criteria in Chapter 62-780., including the commitments set forth in the technical submittals with respect to the recordation of institutional controls. The technical submittals indicate that acceptable Alternative Cleanup Target Levels (ACTLs) have been established for soil contaminants remaining at the above-referenced contaminated site, in conjunction with appropriate institutional controls. Therefore, you have satisfied the site rehabilitation requirements for the above-referenced contaminated site and are released from any further obligation to conduct site rehabilitation at the contaminated site, except as set forth below. See attached table (Exhibit 4), incorporated by reference herein, which includes information regarding the contaminants, affected media, and applicable cleanup target levels for the contaminated site that is the subject of this Order.

A Declaration of Restrictive Covenant was recorded by Liberty Tire Recycling on May 21, 2015, in Official Record Book 3748, Page 2829, Public Records of St. Lucie County, Florida, and is attached and incorporated by reference as Exhibit 5.

Failure to meet the following requirements will result in the revocation of this Order:
(a) Within 60 days of receipt of this order you are required to properly plug and abandon all monitoring wells, injection wells, extraction wells, and sparge wells unless these wells are otherwise required for compliance with a local ordinance or another cleanup. The monitoring wells must be plugged and abandoned in accordance with the requirements of Rule 62-532.500(5), F.A.C. A Well Plugging Report shall be submitted within 30 days of well plugging;
(b) Any current or future real property owner of the above-referenced contaminated site must comply with the provisions contained within the Declaration of Restrictive Covenant (attached) recorded prior to the execution of this Order; and
(c) If the current or future real property owner of the above-referenced contaminated site proposes to remove the institutional controls, the real property owner shall obtain prior written approval from the Department. The removal of the controls shall be accompanied by the immediate resumption of site rehabilitation or implementation of other approved controls, unless it is demonstrated to the Department that the criteria of subsection 62-780.680(1), F.A.C., are met.

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Further, in accordance with Section 376.30701(4), Florida Statutes (F.S.), upon completion of site rehabilitation, additional site rehabilitation is not required unless it is demonstrated that:
(a) Fraud was committed in demonstrating site conditions or completion of site rehabilitation;
(b) New information confirms the existence of an area of previously unknown contamination which exceeds the site-specific rehabilitation levels established in accordance with Section 376.30701 (2), F.S., or which otherwise poses the threat of real and substantial harm to public health, safety, or the environment;
(c) The level of risk is increased beyond the acceptable risk established under Section 376.30701(2), F.S., due to substantial changes in exposure conditions, such as a change in land use from nonresidential to residential use. Any person who changes the land use of the site, thereby causing the level of risk to increase beyond the acceptable risk level, may be required by the department to undertake additional remediation measures to ensure that human health, public safety, and the environment are protected consistent with Section 376.30701, F.S.; or
(d) A new discharge of pollutants or hazardous substances occurs at the site subsequent to the issuance of this Order.

## Legal Issues

The Department's Order shall become final unless a timely petition for an administrative hearing is filed under Sections 120.569 and 120.57, F.S., within 21 days of receipt of this Order. The procedures for petitioning for a hearing are set forth below.

Persons affected by this Order have the following options:
A. If you choose to accept the Department's decision regarding this Conditional SRCO, you do not have to do anything. This Order is final and effective on the date filed with the Clerk of the Department, which is indicated on the last page of this Order.
B. If you choose to challenge the decision, you may do the following:

1. File a request for an extension of time to file a petition for hearing with the Department's Agency Clerk in the Office of General Counsel within 21 days of receipt of this Order. Such a request should be made if you wish to meet with the Department in an attempt to informally resolve any disputes without first filing a petition for hearing; or

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2. File a petition for administrative hearing with the Department's Agency Clerk in the Office of General Counsel within 21 days of receipt of this Order.

Please be advised that mediation of this decision pursuant to Section 120.573, F.S., is not available.

## How to Request an Extension of Time to File a Petition for Hearing

For good cause shown, pursuant to Rule 62-110.106(4), F.A.C., the Department may grant a request for an extension of time to file a petition for hearing. Such a request must be filed (received) by the Agency Clerk in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida, 32399-3000, or sent via electronic mail to agency.clerk@dep.state.fl.us within 21 days of receipt of this Order. Petitioner, if different from the addresses, shall mail a copy of the request to the addresses at the time of filing. Timely filing a request for an extension of time tolls the time period within which a petition for administrative hearing must be made.

## How to File a Petition for Administrative Hearing

A person whose substantial interests are affected by this Order may petition for an administrative hearing under Sections 120.569 and 120.57, F.S. The petition must contain the information set forth below and must be filed (received) by the Agency Clerk in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, MS 35, Tallahassee, Florida, 32399-3000 or sent via electronic mail to agency.clerk@dep.state.fl.us, within 21 days of receipt of this Order. Petitioner, if different from the addresses, shall mail a copy of the petition to the addresses at the time of filing. Failure to file a petition within this time period shall waive the right of anyone who may request an administrative hearing under sections 120.569 and 120.57, F.S.

Pursuant to Section 120.569(2), F.S., and Rule 28-106.201, F.A.C., a petition for administrative hearing shall contain the following information:
(a) The name and address of each agency affected and each agency's file or identification number, if known;
(b) The name, address, any e-mail address, any facsimile number, and telephone number of the petitioner, if the petitioner is not represented by an attorney or a qualified representative; the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;
(c) A statement of when and how the petitioner received notice of the agency decision;

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(d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;
(e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action;
(f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action, including an explanation of how the alleged facts relate to the specific rules or statutes; and
(g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

This Order is final and effective on the date filed with the Clerk of the Department, which is indicated on the last page of this Order. Timely filing a petition for administrative hearing postpones the date this Order takes effect until the Department issues either a final order pursuant to an administrative hearing or an Order Responding to Supplemental Information provided to the Department pursuant to meetings with the Department.

## Judicial Review

Any party to this Order has the right to seek judicial review of it under Section 120.68, F.S., by filing a notice of appeal under rule 9.110 of the Florida Rules of Appellate Procedure with the Agency Clerk of the Department in the Office of General Counsel, Mail Station 35, 3900 Commonwealth Boulevard, Tallahassee, Florida 32399-3000, and by filing a copy of the notice of appeal accompanied by the applicable filing fees with the appropriate district court of appeal. The notice of appeal must be filed within thirty days after this order is filed with the clerk of the Department (see below).

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## Questions

Any questions regarding the Department's review of your No Further Action With Controls Proposal should be directed to Camille Stein at Mail Station 4560, 2600 Blair Stone Road, Tallahassee, Florida 32399-2400, 850-245-8791, or Camille.stein@dep.state.fl.us. Questions regarding legal issues should be referred to the Department's Office of General Counsel at (850)245-2242. Contact with any of the above does not constitute a petition for administrative hearing or request for an extension of time to file a petition for administrative hearing.

Sincerely,


Tim J. Bahr, P.G., Program Administrator
Permitting \& Compliance Assistance Program

## FILING AND ACKNOWLEDGMENT

FILED, on this date, pursuant to §120.52
Florida Statutes, with the designated
Department Clerk, receipt of which is
hereby acknowledged.


08/07/2015
Clerk
Date

Enclosures (Exhibits 1, 2, 3,4 and 5)
cc: William Rueckert, DEP Southeast District, William.Rueckert@dep.state.fl.us
Paul Wierzbicki, DEP Southeast District, Paul.Wierzbicki@dep.state.fl.us
Angela Fornal, Liberty Tire Recycling LLC, fornal@libertytire.com
Corporate Finance, Comerica Bank
Catherine K. Kokotovich, Bodman LLP
Michael P. Petrovich, Hopping Green \& Sams, PA, MikeP@hgslaw.com
Exhibit 1 - Facility Location

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Exhibit 2 - Location of Tire Fires

Exhibit 3 - Location of Contaminated Site (Extent of Contaminated Soil Excavation)

Exhibit 4 - Contaminants, Affected Media, and Applicable Cleanup Target Levels
May 2014

Prepared by: KAB
Reviewed by: JPO

## Exhibit 5

## Recorded Declaration of Restrictive Covenant



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This instument prepared by
19 South Monroe Street. Suile 3CO
Tallahassee. Flonda 32301
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## DECLARATION OF RESTRICTIVE COVENANT

THIS DECLARATION OF RESTRICTIVE COVENANT (hereinafter "Declaration") is made by and between Liberty Tire Recycling, LLC (hereinafter "GRANFOR" or

. GRANTOR is the fee simple owher of that certain real property situated in the gounty of St. Lucie, State of Florida. locafed at 9675 Range Line Road, Port St. Lucie, Florida, 34087 and nore particularly des cribed in Exnibा " $A$ " attached/hereto and made a parthereof (boreinafter the "Property")
B. The FDEP Facility Identification Number for the Property is COM_140703. The facility name at the time of this Declaration is Liberty Tire Recycling, LL. $\bar{C}$.
C. The Property has been and at the time of the recording of this Declaration continues to be operated as a waste tire recycling facility. On August 31, 2010, a fire gnited near the southwest corner of the facility in the main shredded tire storage area Water used during fire response activities and the combustion of the shredded tires resulted in impacts to soil at the site from benzo(a)pyrene toxicity equivalents (BaP TEs) at concentrations above commercial/industrial soil cleanup target levels (SCTLs). Subsequently, on October 6,2010, à second fre ignited in the main shredded fire storage area at the facility resulting in simpilar impacts to soil from BaP TES. In 2013. excayation of BaP Js.impacted soil was undertaken in two approximately 100 sguare

foot areas. The post-excavation sampling of each area confirmed the removal of impacted soil to concentrations less than commercial/industrial SCTLS for BaP TEs. information regarding the site assessment and remediation activities undertaken at the property are found in the following technical reports.
 of exposure of users or occupants of the Property and the environment to the contaminants and to reduce or eliminate the threat of migration of the contaminants.
F. FDEP has agreed to issue a Site Rehabilitation Completion Order with Conditions (hereinafter "Order") upon recordation of this Declaration with respect to the Property described in Exhibit "A". FDEP can unilaterally revoke the Order if the conditions of this Declaration or of the Order are not met. Additionally, if concentrations of BaP TEs in soil increase above the levels approved in the Order, or if a subsequent discharge occurs at the Property, FDEP may require site rehabilitation to reduce concentrations of contamination to the levels allowed by applicable FDEP rules. The Order relating to the Liberyy site (COM 140703) can be found by contacting the FDEP Division of Waste Management at 2600 Elair Stone Road, MS \# 4500 , Tallahas'see/ Florida 32399-2400, 850-245-8705.
G. GRANTOR deems it desirable and in the bes interest of aH present and future dwners of the Property that an Order be optained and that the Property be held subject to certain restrictions, ak of which are mofe particularly hereinafter set forth.

NOW, THEREFORE, to induce FDEP to issue the Order and for other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged by each of the undersigned parties, GRANTOR agrees as follows:

> 1. The foregoing recitals are true and correct and are incorporated herein by reference.
2. GRANTOR hereby imposes on the Property the following restrictions:
a. Excavation and construction deeper than two feet below land surface is not


Nothing herein shall limit any other legal requirements regarding construction methods and precautions that must be taken to minimize risk of exposure while conducting work in contaminated areas.
b. The following uses of the Property are prohibited: agricultural use of the land including forestry, fishing and mining; hotels or lodging; fecreational uses including amusement parks, parks, camps, museums, zoos, orgardens; residential uses, and educational uses such as elementary or secondary schools, or day care services. These prohibited urses/are specifically defined by using the North American Industry Classification System, United States. 2007 (NAICS), Executive Office/of the President; Office of Management and Budget: The prohibited uses by code are: Sector 11 Agriculture. Forestry, Fishing arid Hunting; Subsector 212 Mining (except Oil and Gas); Code
512732 Drive-In Motion-Plcture Theaters; Code 51912 Librartes and Archives Code 53111 Lessors of Residential Buildings and Dwellings; Subsector 6111 Elementary and Secondary Schools; Subsector 623 Nursing and Residential Care Facilities; Subsector 624 Social Assistance; Subsector 711 Performing Arts, Spectator Sports and Related Industries; Subsector 712 Museums, Historical Sites, and Similar Institutions; Subsector 713 Amusement, Gambling, and Recreation Industries; Subsector 721 Accommodation (hotels, motels, RV parks, etc.); Subsector 813 Religious, Grantmaking, Civic, Professional, and Similar Organizations; and Subsector 814 Private Households.
3. In the remaining paragraphs, all references to "GRANTOR" and "FDEP") shall also mean and refer to their pespective successors and assigns. granted a right of entry upon and access to the Property at reay, FDEP is hereby granted a right of entry uppn and access to the Property at reasonabie times and with reasonable notice to GRANTOR.
5. Nis the intention of GRANTOR that this Declaration shall touch and concern the Property, run with the land and with the title to the Property, and shall apply to and be binding upon and inure to the benefit of GRANTOR and FDEP, and to any and all parties hereafter having any right, title or interest in the Property or any part thereof. FDEP may enforce the terms and conditions of this Declaration by injunctive relief and other appropriate available legal remedies. Any forbearance on behalf of FDEP to exercise its right in the event of the failure of the GRANTOR to comply with the provisions of this Deciaration shali not be deemed or construed to be a waiver of FDEP's rights hereunder. This Declaration shall continue in perpetuity, unless otherwise modified in writing by GRANTOR and FDEP as provided in paragraph 7 hereof. These restrictions may also be enforced in a court of competent jurisdiction by any other person, firm corporation, or goverfmental agency that is substantially benefited by thege restrictions. If GRAMTOR does not or will not be able to comply with) any or all of the provisions of this Declaration, GRANTOR shall notify FDEP in writing withiy threre

(3) calendar days. Additionally, GRANTOR shall notify FDEP thirty (30) days prior to any conveyance or sale, granting or transferring the Property or portion thereof, to any heirs, successors, assigns or grantees, including, without limitation, the conveyance of any security interest in said Property.
6. In order to ensure the perpetual nature of this Declaration, GRANTOR shall reference theserestrictions in any subsequentlease or feed of conveyance(including the reobrding book and page of record of this Declafation. Futhermore, priar to the entry info a/landlord-tenant relationship with respect to the Property, GRANTOR agrees to notify in writing all proposed tenants of the Property of the existence and contents of this Declaration of Restrictive Covenant.
7 This
7. This Declaration is binding until a release of covenant is executed by the FDEP

Secretary (or designee) and is recorded in the public records of the county in which the land is tocated.- To receive priof approval from FDEP to remove any requirement herein, cleanup target levels established pursuant to Florida Statutes and FDEP rules must be achieved. This Declaration may be modifled in writing only. Any subsequent amendments must be executed by both GRANTOR and FDEP and be recorded by GRANTOR as an amendment hereto.
8. If any provision of this Declaration is held to be invalid by any court of competent jurisdiction, the invalidity of that provision shall not affect the validity of any other provisions of the Declaration. All such other provisions shall continue unimpaired in full force and effect.
9. GRANTOR covenants and represents that on the date of execution of this

Declaration that GRANTOR is seized of the Property in lee-simple and has good right to
cfeate, establish and impose this restrictive covenant on the)use of the Properity.
GRANTOR also covenants and warrants that the Property is free and clear of any and all liens, mortgages, or encumbrances that could impair GRAMTOR'S rights to impose the restrictive covenant described in thís Declaration. $\qquad$



Approved as to formby the,F6ridapeparmment of Znvironmental Protection, Office of General Counsel. Sicw estuathund

IN WITNESS WHEREOF, the Florida Department of Environmental Protection has executed this instrument, this $15^{\text {th }}$ day of $\qquad$ , 2015.


Signed, sealed and delivered in the presence of
representative for the Fionda Department of Environmenti) Protection $\qquad$

Personally Known OR Produced Identification $\qquad$ Type of Identification Produced

NOTH PGNMATON
EPPRES Nont
EXPRES: Wert 31.2019


Commission No. EF 215217


EXEIBIT A
LEGAL DESCRIPTION
PARCEL 1:
Commence at tho Northe st comes of Section 1, Township 37 South, Range 38 East, St, 2 ucic Qounty, Florida; theccef run South 00 degrees g0 minutes 54 seconds West along the East line of said Section 1. 3 distarice of $2,207.98$ feet to the Point of Beginning, thence dontinue South of degrees 00 minutes 54 seconds West along the East line of said Section I, a distance of 36000 feet; thence run North 89 degrees 59 minutds 06 seconds West a distance of $1,320.00$ feet thence rum North 00 degrees 90 minutes 54 seconds Essh, a distance of 1,242 - 49 feet, to the Southeriy right of way lige of the Flonila East Coas: Railroad; thence ren North 44 degrees 46 mirntes 00 South 00 degrees 60 minutes 54 seconds $W$ of way lipe, a distance of 88493 feet; thencer min degrees 46 minutes 00 seconds West, a distnice of 67187 Fec 95 feet; thence rum South 44 ninutes 54 seconds West a distance of 9633 feet thence ruis South 39 dun South 00 degrees 00 minutes 54 seconds west a distance of 96.33 feet; thence run South 89 degrees 59 minutes 06 seconds East a distance of 1,17000 feet to the point of beginning. All lying and being in Section 1, Township 37 South, Range 38 East, St. Lucie County, Flotida.
PARCEL 2:
Commence at the Northeast corner of Section 1, Iownship 37 South, Range 38 East, St Lucie County, Florida; thence run South 00 degrees 00 minutes 54 seconds West, along the East line of said Section 1, a distance of 1,907 98 feet to the Point of Beginning; thence continue South 00 degrees 00 minutes 54 seconds West, along the East line of Section 1, a distance of 30000 feet; hence run Noth 89 degrees 59 minutes 06 seconds West, a distanca of $1,170.00$ feet; thence tum North 00 -degrees 00 minutes 54 -sceonds East, a distagce of 96.13 feet; themce num Noth 44 legrees 46 minutes 00 seconds East, a distance of 67187 feat; thence rum South 00 degreas 00
 econds East, दd distance of 686.98 feet to the Point of Beginning, all lying and being in Section 1, Townstip 37 Soath, Range 38 East, St. Lucie County, Floridy
TOGE IHER WIIH a
Cioss-Easement dated May 6, 1994 by and/between Floidda Iue Recycling, Inc. and Donald
Lawis Deggelyet, as Itustee under the tonms and conditions of the Donald Lewis Degreller
Revocabte Trust Agreement dated Fcbruary 2 4, 1988 recorded May 11, 1994 in Offficial Records
Beak 899, page 2306 of the Poblic. Records of St Lucis-County, Flefida


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