OGC No.: 15-0330

SWVA No.: 15-1

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

In the matter of a request for waiver by: TM Tires, Inc. Marcos Rivero 5555 N.W. 36 Avenue

5555 N.W. 36 Avenue Miami, Florida 32399

ORDER GRANTING WAIVER

The State of Florida Department of Environmental Protection (Department) hereby gives notice that it is granting a waiver to TM Tires, Inc. (Petitioner), pursuant to section 120.542, Florida Statutes (F.S.), for its facility located at 5555 N.W. 36 Avenue, Miami, Florida 33142 (Facility). On April 28, 2015, the Department received a petition for variance or waiver from Marcos Rivero, President of TM Tires, Inc. (Petition for Waiver). The Petitioner requests a waiver from Rule 62-711.500(3)(a), Florida Administrative Code (F.A.C.), which requires that owners and operators of waste tire sites provide financial assurance in the amount of the closing cost estimate for the facility.

FINDINGS OF FACT

1. Petitioner operates a waste tire processing facility, located at 5555 N.W. 36 Avenue, Miami, Florida 33142. Petitioner purchases loads of used tires that are then evaluated for marketability. Used tires that can be reused are sold. Used tires that cannot be sold due to their condition are sent to off-site disposal facilities. Section 403.717(1)(d), F.S., defines waste tires to include used tires, and section 403.717(3)(a), F.S., prohibits any person from storing more than 1,500 waste tires except at a permitted waste tire processing facility or other permitted solid waste management

- facility. During operations, the Petitioner stores up to 15,000 waste tires at the Facility. This amount exceeds the statutory permitting threshold of 1,500 waste tires on-site.
- 2. On October 23, 2012, Petitioner received permit number 307803-001-WT to operate a waste tire processing facility (Permit) from the Miami-Dade County Department of Regulatory and Economic Resources, Division of Environmental Resources Management (DERM), which operates under a delegation agreement with the Department. The Facility has been assigned WACS ID number 100092. Rule 62-711.500(3)(a), F.A.C., requires that proof of financial assurance for the closure of the facility be provided as a necessary part of the permit application. The Permit limits the number of waste tires on-site to less than 15,000 tires.
- 3. Petitioner currently maintains a Trust Fund in the amount of \$7,280 as the financial assurance instrument for closing the waste tire site. Petitioner submitted an estimate to remove and dispose of the waste tires at a cost of \$40 per ton for a total cost of \$6,000 to dispose of the 15,000 waste tires. According to Petitioner, the documented administrative fee for maintaining the Trust Fund is \$2,000 per year. Petitioner claims it would be unfair to continue paying annual fees for this financial assurance instrument due to the high administrative costs associated with it relative to the small estimated closure costs.
- 4. On April 28, 2015, Petitioner submitted a waiver request seeking to have the provisions of Rule 62-711.500(3)(a), F.A.C., not apply to its permitted waste tire processing facility.
- 5. No comments have been received from the public in response to the Notice of Receipt published in the Florida Administrative Register on May 21, 2015.

CONCLUSIONS OF LAW

- 1. Section 120.542, F.S., authorizes the Department to grant a waiver from any of its rules upon a demonstration that the purpose of the underlying statute will be achieved by other means and that application of the rule would create a substantial hardship or would violate principles of fairness.
- 2. The Petitioner has demonstrated that it will suffer a substantial and unnecessary economic hardship if it is required to maintain proof of financial assurance for closure of its Facility. Because Petitioner's facility's closure costs are so small, it has also demonstrated that granting the waiver would not be expected to pose any significant economic risk to Florida taxpayers and, therefore, is not expected to have any adverse environmental consequences.
- 3. The Department concludes the Petitioner has demonstrated that it has met the requirements for a waiver from Rule 62-711.500(3)(a), F.A.C., with the conditions below. The Department concludes that Petitioner would suffer a substantial economic hardship if the waiver was not granted, and that the grant of the waiver will be consistent with the general intent and purpose of Chapter 403, F.S.
- 4. This waiver, by itself, does not constitute authorization for Petitioner to proceed with the proposed project. Petitioner is required to operate the Facility only in accordance with the appropriate permit issued under the Department's delegation agreement with the Miami-Dade County DERM.

For these reasons, the Petition for Waiver is GRANTED, subject to the following conditions.

CONDITIONS

- 1. Petitioner shall comply with the applicable requirements for obtaining and maintaining an waste tire processing facility permit contained in Chapter 62-711, F.A.C., including all requirements for the appropriate closure of Petitioner's Facility, except it shall not be required to provide financial assurance for closure of the facility in accordance with Rule 62-711.500(3)(a), F.A.C.
- 2. Petitioner shall not store more than 15,000 waste tires on-site at the Facility at any one time. The Department reserves the right to revoke this Order if Petitioner fails to comply with this provision of its Permit.
- 3. The issuance of this waiver does not relieve the Petitioner from the need to comply with all other conditions of any solid waste permit that may be issued, or from any other requirements of federal, state, or local agencies.

NOTICE OF RIGHTS

The Department's Order Granting Waiver will be considered final unless a timely petition for an administrative hearing is filed under sections 120.569 and 120.57, F.S., before the deadline for filing a petition. The procedures for petitioning for a hearing are set forth below.

A person whose substantial interests are affected by the Department's proposed agency action may petition for an administrative proceeding (hearing) under sections 120.569 and 120.57, F.S. The petition must contain the information set forth below and must be filed (received) in the Office of General Counsel of the Department at 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000, or by electronic mail at Agency_Clerk@DEP.state.fl.us.

Petitions by the applicant or any of the parties listed below must be filed within 21 days of receipt of this written notice. Petitions filed by other persons must be filed within 21 days of publication of the notice or receipt of the written notice, whichever occurs first. Under section 120.60(3), F.S., however, any person who asked the Department for notice of agency action may file a petition within 21 days of receipt of such notice, regardless of the date of publication. The petitioner shall mail a copy of the petition to the applicant at the address indicated above at the time of filing. The failure of any person to file a petition within the appropriate time period shall constitute a waiver of that person's right to request an administrative determination (hearing) under sections 120.569 and 120.57, F.S., or to intervene in this proceeding and participate as a party to it. Any subsequent intervention (in a proceeding initiated by another party) will be only at the discretion of the presiding officer upon the filing of a motion in compliance with Rule 28-106.205, F.A.C.

A petition that disputes the material facts on which the Department's action is based must be in accordance with Rule 28-106.201, F.A.C., and contain the following information:

- (a) The name and address of each agency affected and each agency's file or identification number, if known;
- (b) The name, address, any e-mail address, any facsimile number, and telephone number of the petitioner, if the petitioner is not represented by an attorney or a qualified representative; the name, address, and telephone number of the petitioner's representative, if any, which shall be the address for service purposes during the course of the proceeding; and an explanation of how the petitioner's substantial interests will be affected by the agency determination;
- (c) A statement of when and how the petitioner received notice of the agency decision;
- (d) A statement of all disputed issues of material fact. If there are none, the petition must so indicate;
- (e) A concise statement of the ultimate facts alleged, including the specific facts the petitioner contends warrant reversal or modification of the agency's proposed action;
- (f) A statement of the specific rules or statutes the petitioner contends require reversal or modification of the agency's proposed action, including an explanation of how the alleged facts relate to the specific rules or statutes; and
- (g) A statement of the relief sought by the petitioner, stating precisely the action petitioner wishes the agency to take with respect to the agency's proposed action.

A petition that does not dispute the material facts on which the Department's action is based shall state that no such facts are in dispute and otherwise shall contain the same information as set forth above, as required by Rule 28-106.301, F.A.C.

Because the administrative hearing process is designed to formulate final agency action, the filing of a petition means that the Department's final action may be different from the position taken by it in this notice. Persons whose substantial interests will be affected by any such final decision of the Department have the right to petition to become a party to the proceeding, in accordance with the requirements set forth above.

In accordance with section 120.573, F.S., the Department advises that mediation is not available in this case under the provisions of that statute. This does not prevent any interested parties from agreeing to other forms of alternate dispute resolution.

Any party to this order has the right to seek judicial review of it under section 120.68, F.S., by filing a Notice of Appeal under Rule 9.110, Florida Rules of Appellate Procedure, with the Clerk of the Department in the Office of General Counsel, 3900 Commonwealth Boulevard, Mail Station 35, Tallahassee, Florida 32399-3000, and by filing a copy of the Notice of Appeal accompanied by the applicable filing fees with the appropriate District Court of Appeal. The Notice of Appeal must be filed within 30 days after this order is filed with the Clerk of the Department.

DONE AND ORDERED this 16th day of June, 2015, in Leon County, Florida.

STATE OF FLORIDA DEPARTMENT OF ENVIRONMENTAL PROTECTION

John A. Coates, P.E.
Assistant Director
Division of Waste Management
2600 Blair Stone Road
Tallahassee, FL 32399-2400

John A. Conte

CERTIFICATE OF SERVICE

I, the undersigned designated Department clerk, HEREBY CERTIFY that a true
and correct copy of the foregoing has been sent by United States Mail to Mr. Marcos
Rivero, TM Tires, Inc., 5555 N.W. 36 Avenue, Miami, Florida 33142, on this18 day
ofJune, 2015.

FILING AND ACKNOWLEDGMENT

FILED, on this date, pursuant to §120.52(11), Florida Statutes, with the designated Department clerk, receipt of which is hereby acknowledged.

Tamela Starling	6/18/15	
(Clerk)	(date)	

Electronic copies furnished to:

Ben Melnick, OGC Amede Dimonnay, DEP SED Richard Tedder, DEP Tallahassee Johnny Vega, Miami-Dade County DERM Tor Bejnar, DEP Tallahassee